Development Applications Committee Meeting 19 October 2021



ATTACHMENTS DISTRIBUTED UNDER SEPARATE COVER

DAC 19/10/21 - DAC 19/10/21 - 16 Parkway Avenue Bar Beach - DA2021/00294 - Dwelling house - alterations and additions

PAGE 3	ITEM - 21	Attachment A:	Submitted Plans
PAGE 30	ITEM - 21	Attachment B:	Applicant's Clause 4.6 request to vary the height of building Development Standard
PAGE 60	ITEM - 21	Attachment C:	Draft Schedule of Conditions
PAGE 70	ITEM - 21	Attachment D:	Processing Chronology





ATTACHMENTS DISTRIBUTED UNDER SEPARATE COVER

DAC 19/10/21 - DAC 19/10/21 - 16 Parkway Avenue Bar Beach - DA2021/00294 - Dwelling house - alterations and additions

ITEM - 21 Attachment A: Submitted Plans

Development Applications Committee Meeting 19 October 2021





ARCHITECTURAL DRAWING SCHEDULE

COVER SHEET A00 A01 SITE PLAN SITE ANALYSIS PLAN A02 **EROSION & SEDIMENT CONTROL PLAN** A03 A04 EXISTING GROUND FLOOR PLAN A05 EXISTING FIRST FLOOR PLAN A06 EXISTING ROOF PLAN A07 PROPOSED GROUND FLOOR A08 PROPOSED FIRST FLOOR PROPOSED SECOND FLOOR A09 A10 PROPOSED ROOF PLAN 1 A11 PROPOSED ROOF PLAN 2 A12 **EXISTING ELEVATIONS** A13 PROPOSED NORTH SOUTH ELEVATIONS PROPOSED EAST WEST ELEVATIONS A14 A15 SECTION A-A & B-B A16 SHADOW DIAGRAMS

3D PERSPECTIVES

SCHEDULE OF MATERIALS DOOR & WINDOW SCHEDULE 1 DOOR & WINDOW SCHEDULE 2 NOTIFICATION PLAN NOTIFICATION NORTH SOUTH ELEVATION

NOTIFICATION EAST WEST ELEVATION

A18

A19

A20

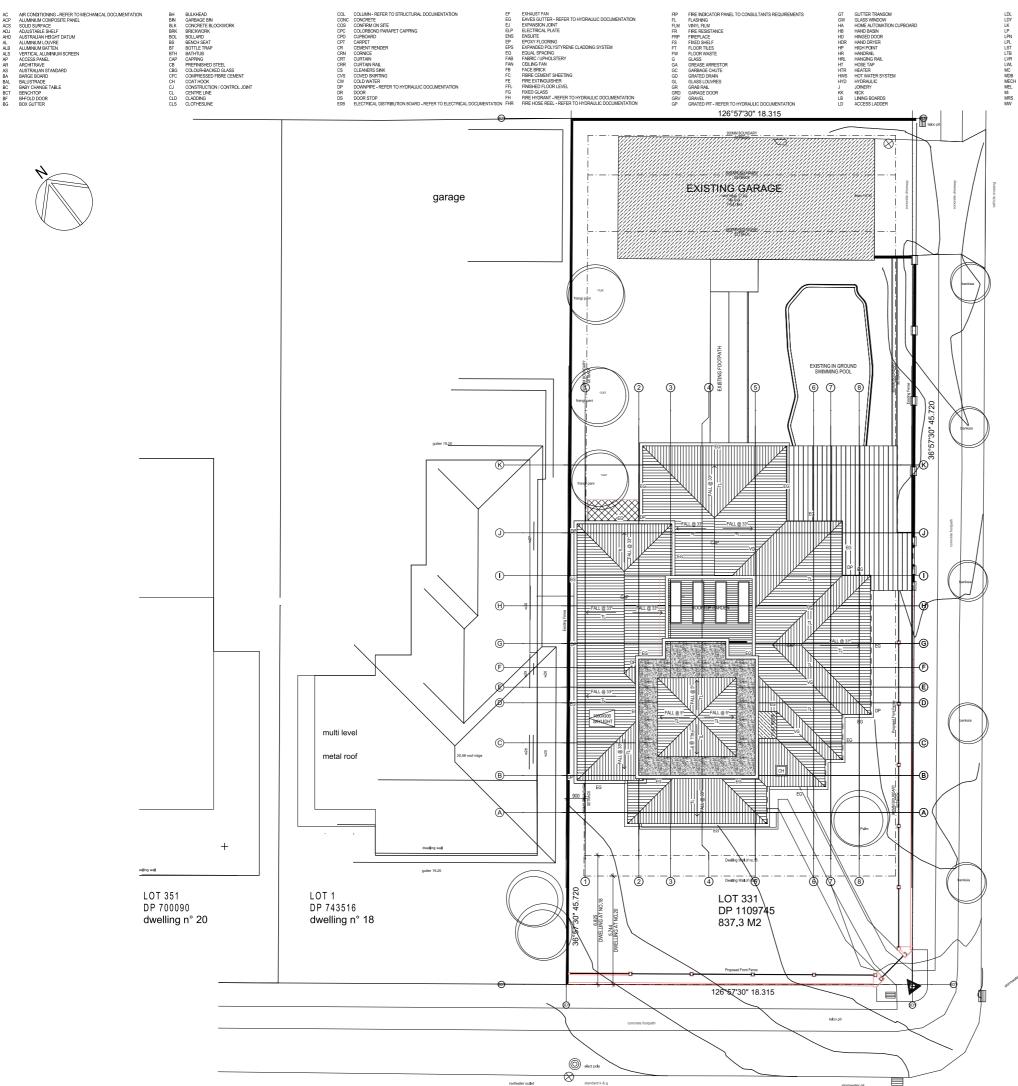
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A22

A23

16 PARKWAY AVE, BAR BEACH, NSW 2300 DA ISSUE





LDL DOWNLIGHT
LDY LANDRY
LANDRY
LANDRY
LANDRY
LOST STEM
LP LUGHT FITTING POOKET IN CONCRETE SLAS SOFFIT
LP LUGHT FITTING POOKET IN CONCRETE SLAS SOFFIT
LPL LUGHT POLE-REFER TO ELECTRICAL DOCUMENTATION
LST LEO STEMP LIGHT
LTB LETTERBOX
LVIL UNAL LIGHT
MALL GLADIONS
MEDIAN LOGARDITION BOARD - REFER TO ELECTRICAL DOCUMENTATION
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MEDI

OVERALL FLOOR AREA SCHEDULE

PROPOSED GROUND FLOOR GFL PROPOSED FIRST FLOOR GFL PROPOSED SECOND FLOOR GFL	183 M2 91 M2 34 M2
PROPOSED TOTAL GFL SITE	308 M2 837.3 M2
FSR / CLAUSE 4.4 NLEP FSR PROPOSED RESIDENCE	0.75 : 1 0.36 : 1

| REV | DATE | COMMENTS
A 2102/2021 ISSUE FOR DEVELOPMENT APPLICATION
B 14/07/2021 ISSUE FOR DEVELOPMENT APPLICATION

16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVE, NEWCASTLE NSW, 2300

16 PARKWAY AVENUE, BAR BEACH, NEWCASTLE 2300

SITE PLAN

WORK IN FIGURED DIMENSIONS IN PREFERENCE TO SCALE. CHECK DIMENSIONS AND LEVELS ON SITE PRIOR TO THE ORDERING OF MATERIALS OR THE COMPLETION OF WORKSHOP DRAWINGS. IF IN DOUBT ASK. REPORT ALL ERRORS AND OMISSIONS.

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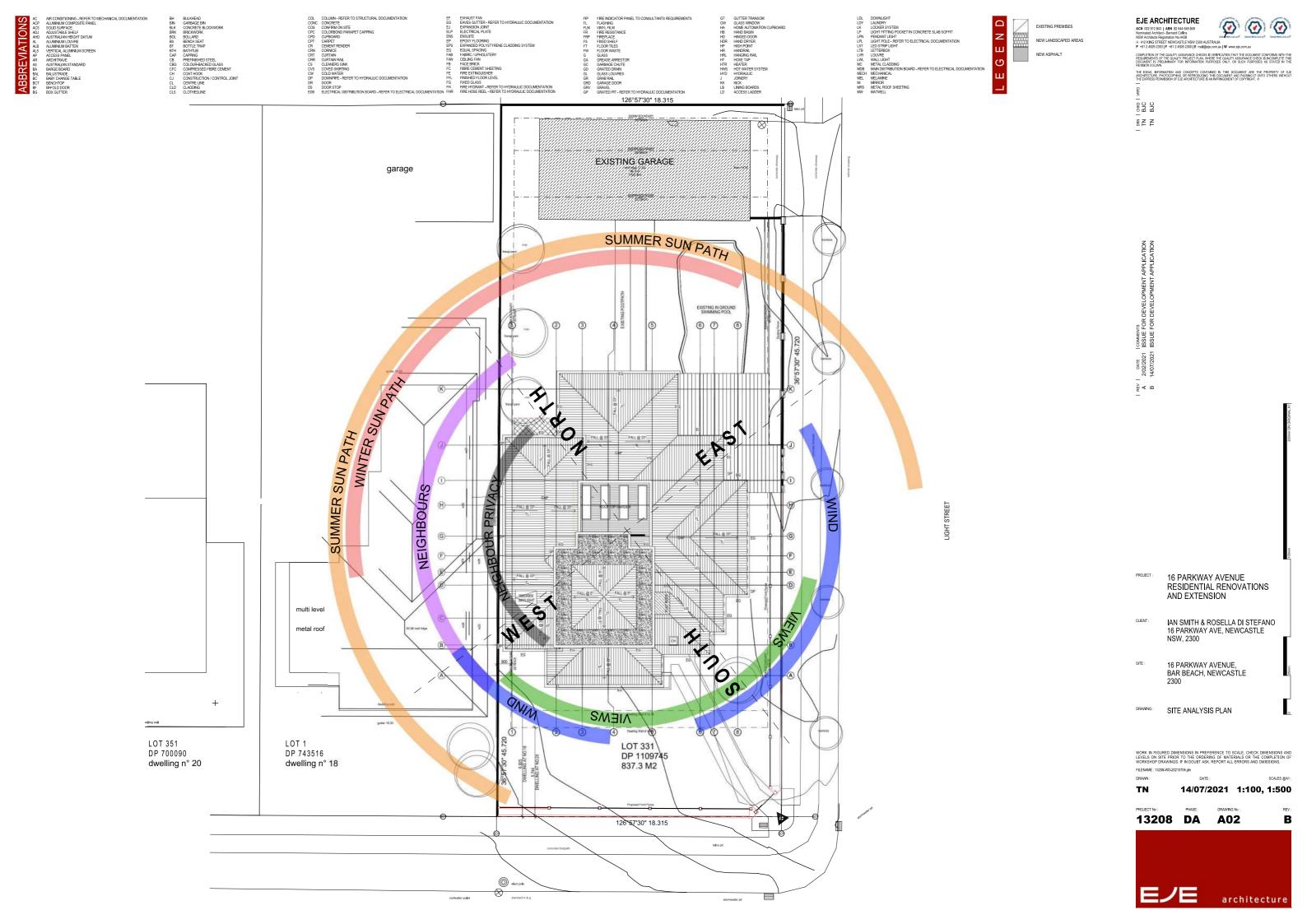


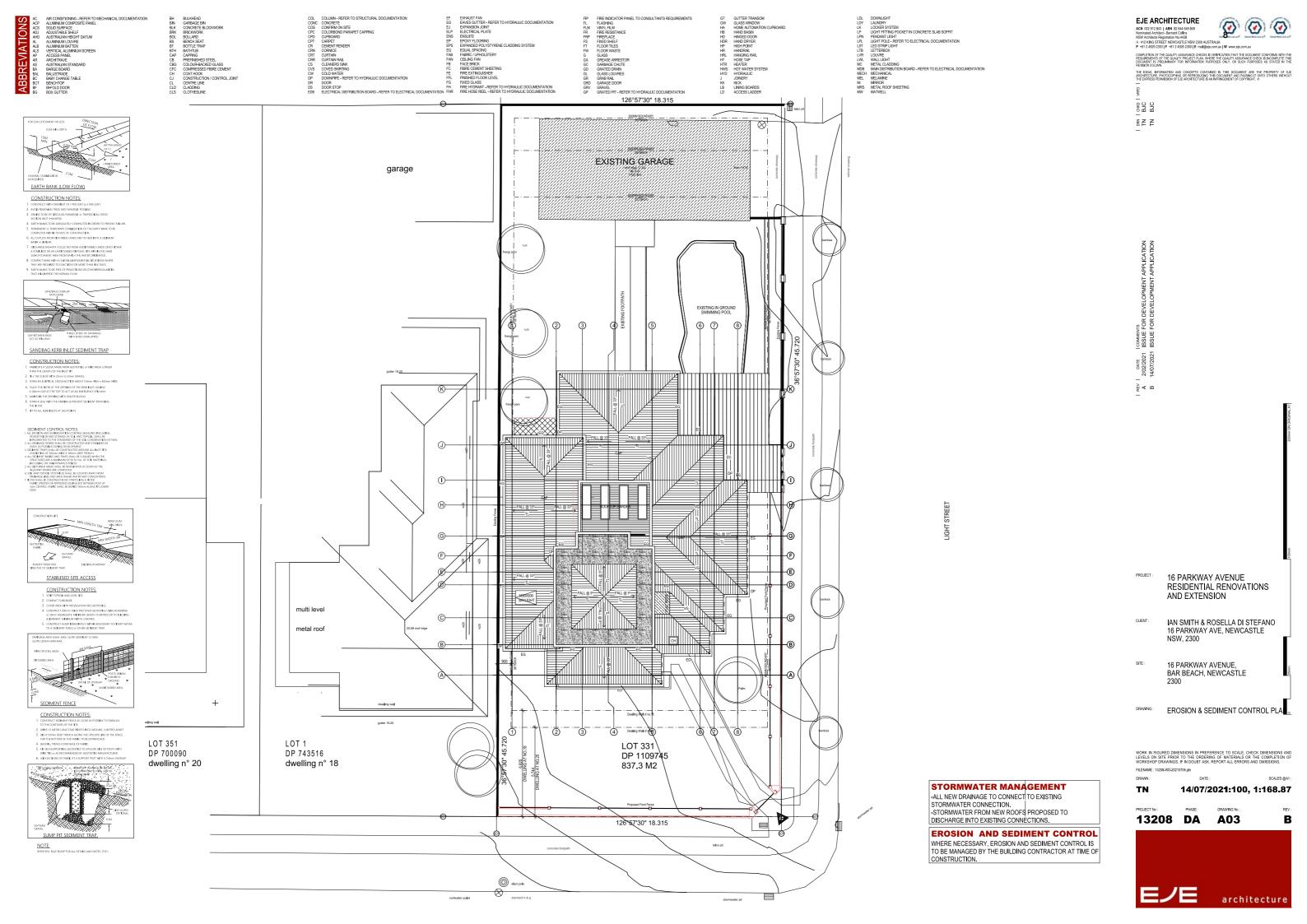
architecture

EJE ARCHITECTURE ACN 002 912 843 | ABN 82 644 649 849 Nominated Architect - Bernard Collins NSW Architects Registration No.4438 A 412 KND STREET NEWCASTLE NSW 230 P +61 2 4929 2353 | F +61 2 4926 2300 | E m

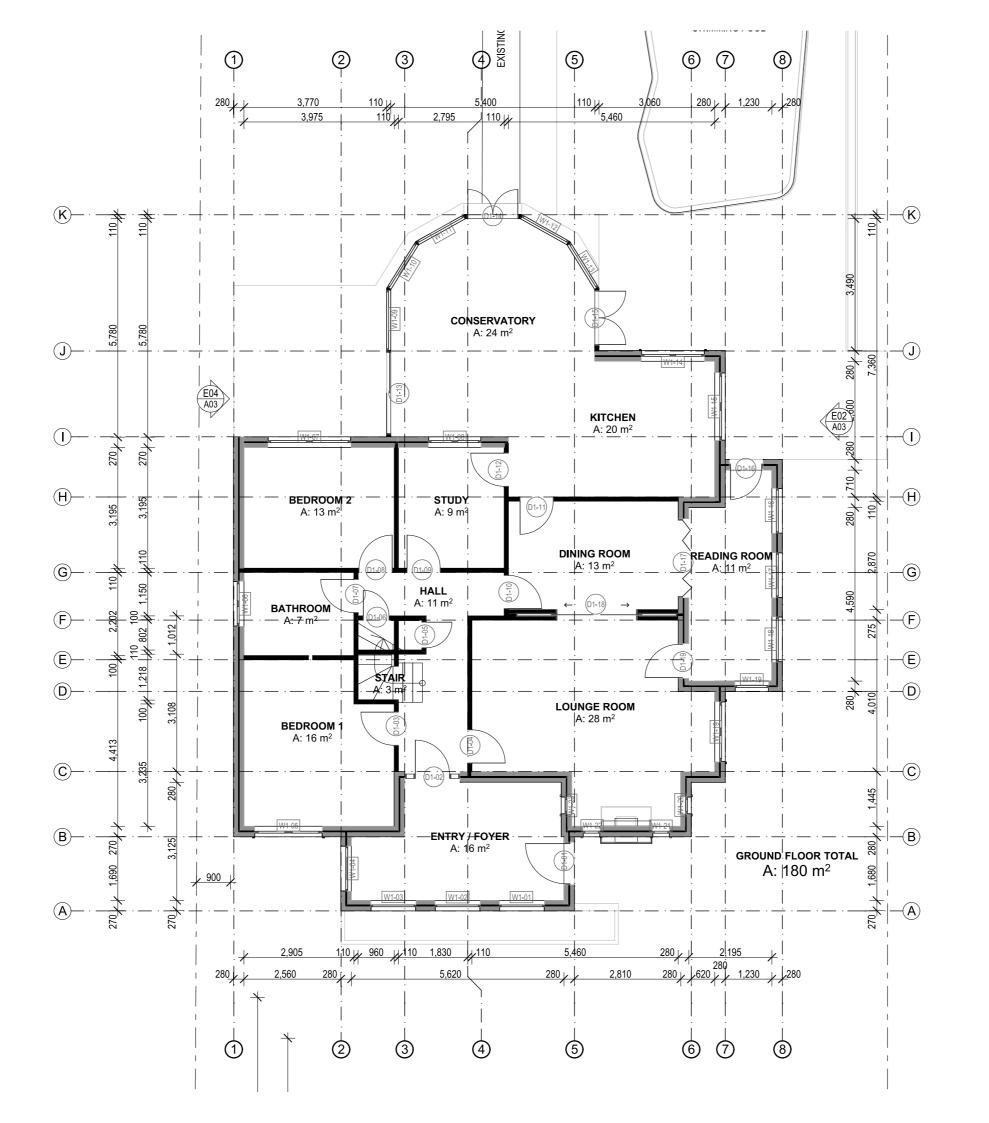
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16 PARKWAY AVENUE RESIDENTIAL

RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

EXISTING GROUND FLOOR PLAN

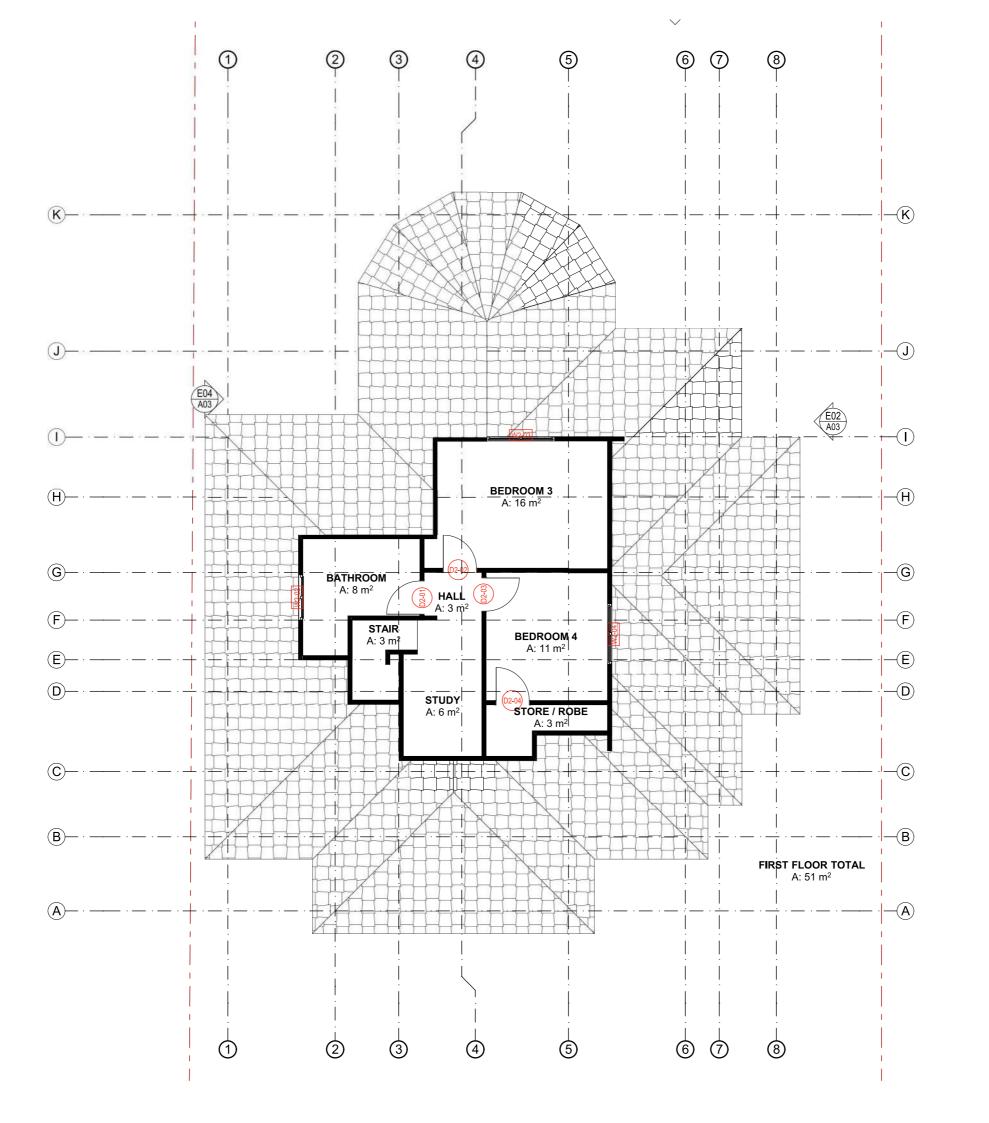
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EJE ARCHITECTURE

ACN 002 912 843 | ABN 82 644 649 849

Nominated Architect - Bernard Collins

NSW Architects Resistration No. 4438

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CHKD BUC

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16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

DRAWING: EXISTING FIRST FLOOR PLAN

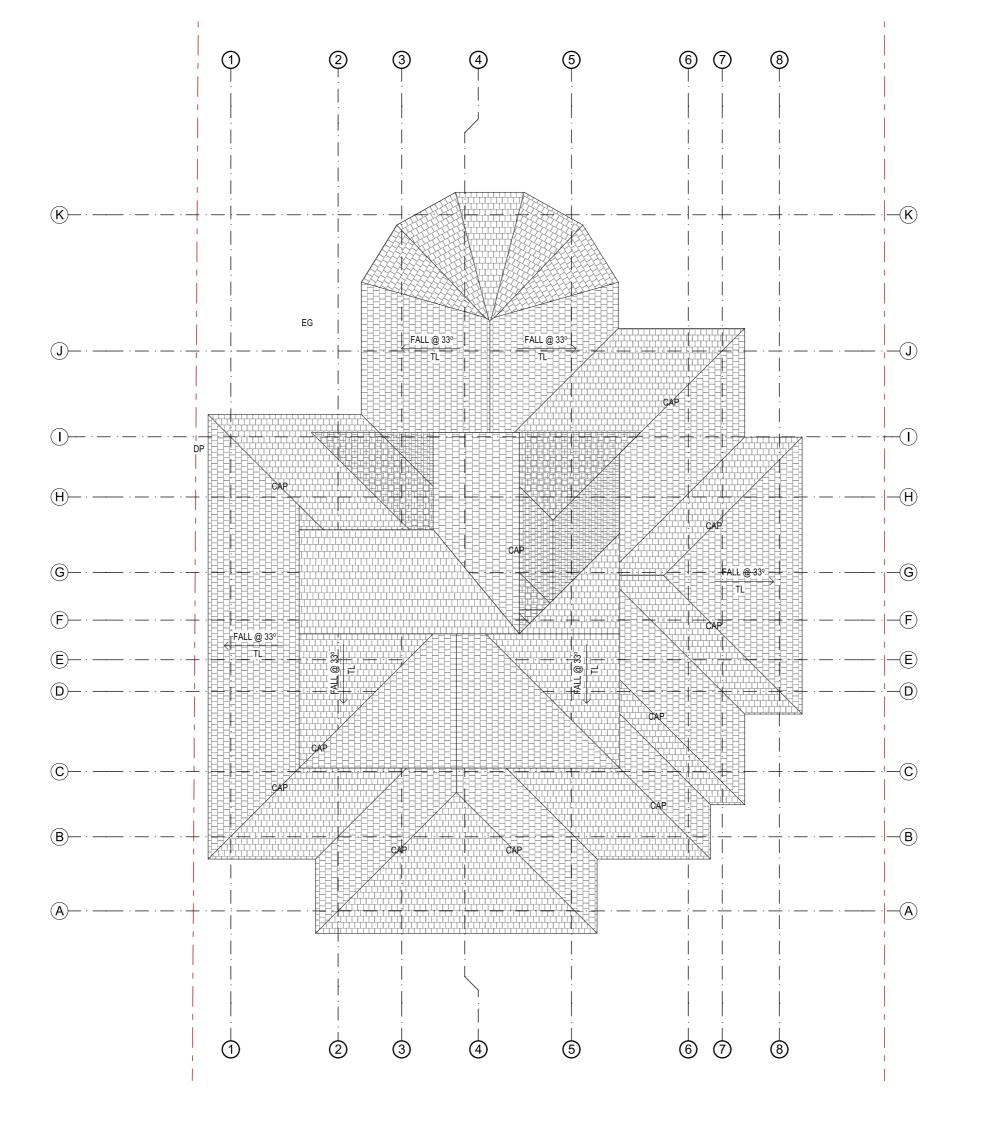
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EJE ARCHITECTURE

ACN 002 912 943] ABN 82 644 649 849
Nominated Architect - Bernard Collins
NSW Architects Registration No.4438



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16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

DRAWING: EXISTING ROOF PLAN

WORK IN FIGURED DIMENSIONS IN PREFERENCE TO SCALE. CHECK DIMENSIONS AND LEVELS ON SITE PRIOR TO THE ORDERING OF MATERIALS OR THE COMPLETION OF WORKSHOP DRAWINGS. IF IN DOUBT ASK. REPORT ALL ERRORS AND OMISSIONS.

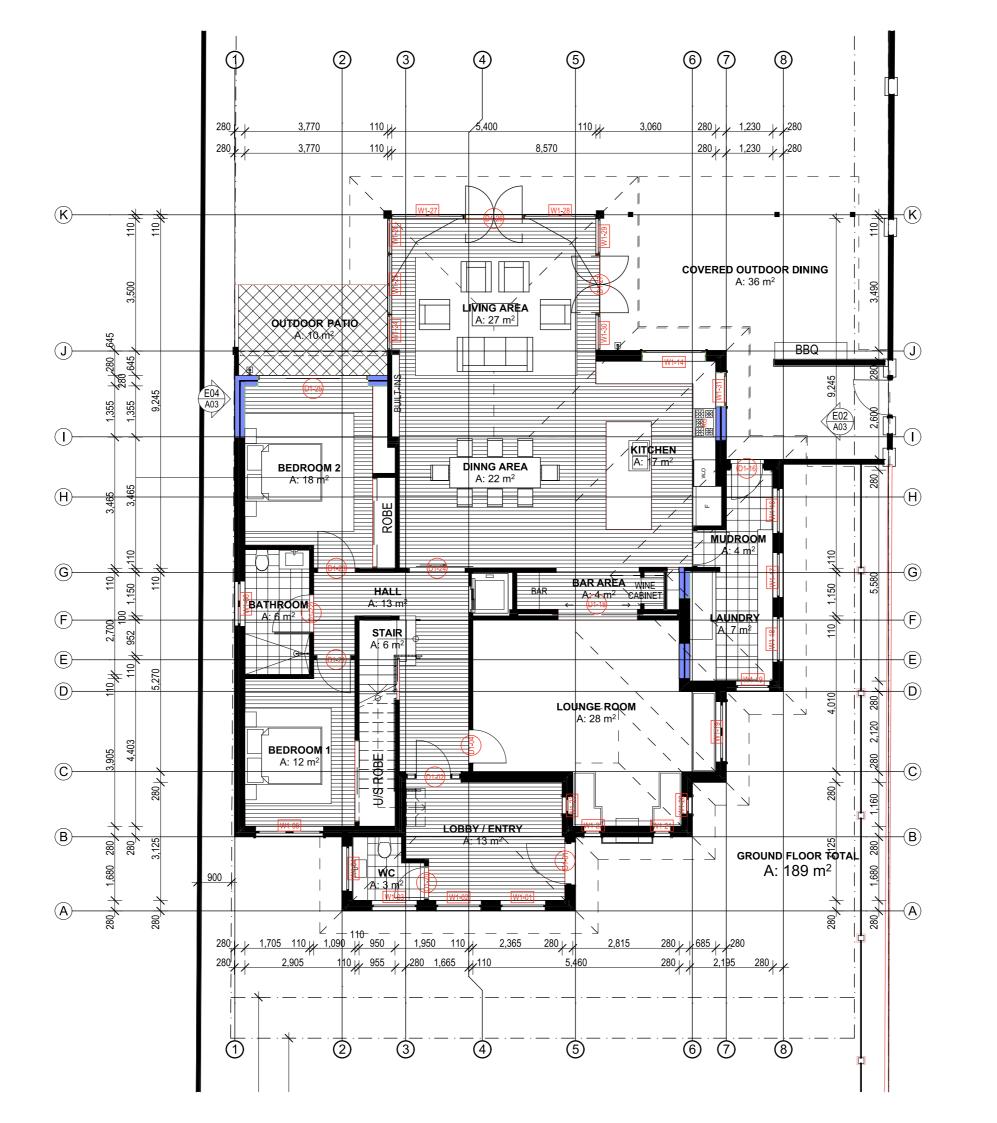
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16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

PROPOSED GROUND FLOOR

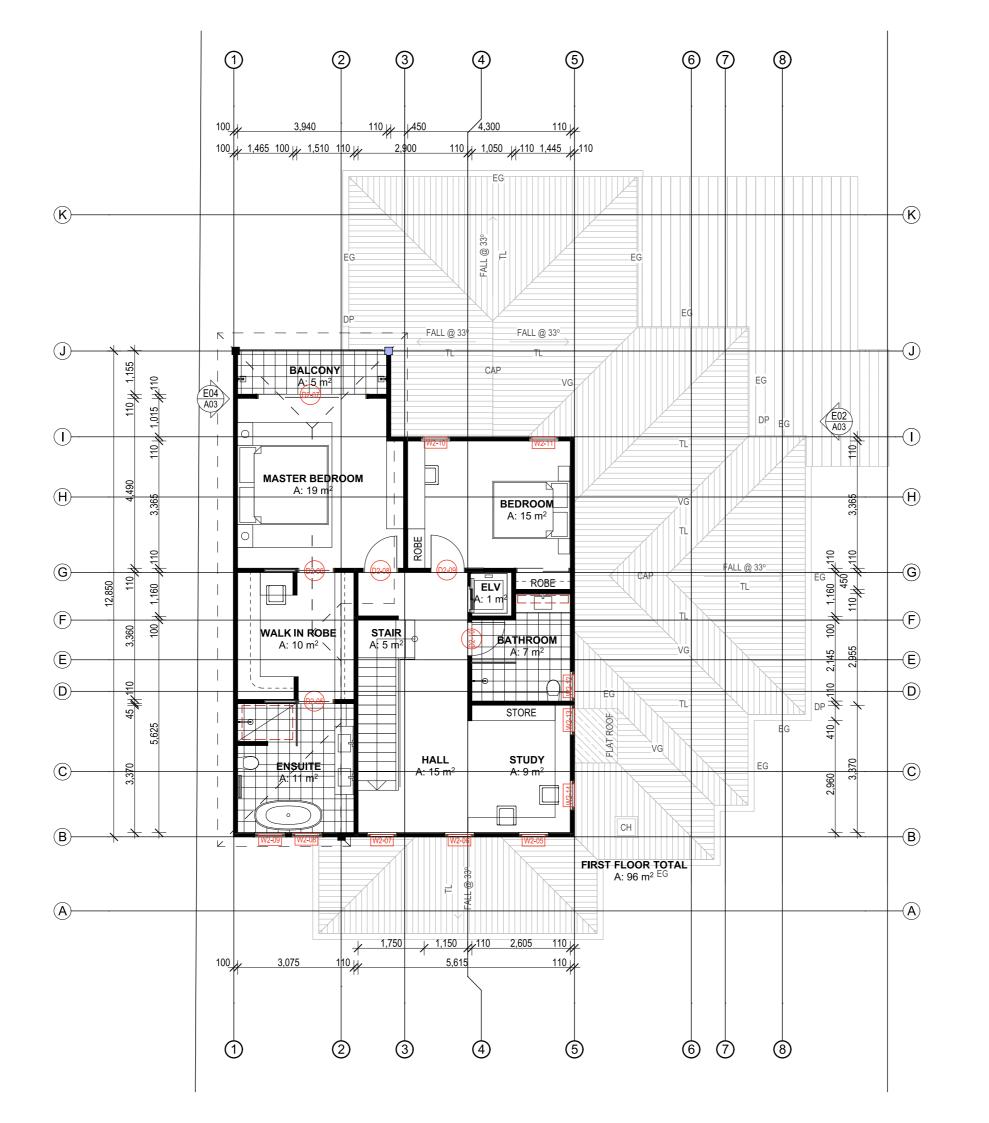
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ACN 002 912 843 | ABN 82 646 649 849
Nominated Architect - Bernard Collins
NSW Architects Registration No.4438

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CHKD BUC

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16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

DRAWING: PROPOSED FIRST FLOOR

WORK IN FIGURED DIMENSIONS IN PREFERENCE TO SCALE. CHECK DIMENSIONS AND LEVELS ON SITE PRIOR TO THE ORDERING OF MATERIALS OR THE COMPLETION OF WORKSHOP DRAWINGS. IF IN DOUBT ASK. REPORT ALL ERRORS AND OMISSIONS.

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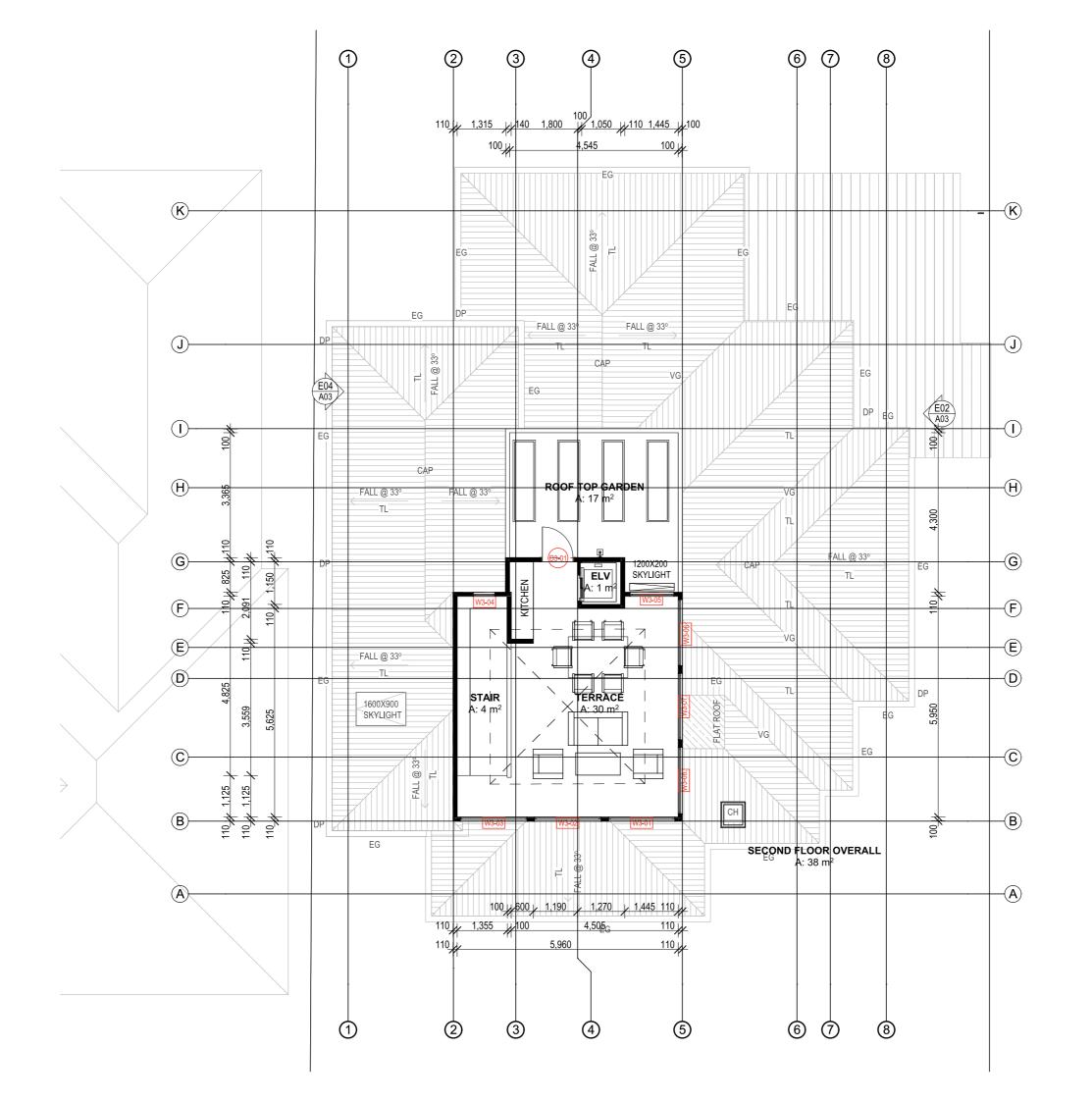
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ACN 002 912 843 | ABN 82 646 649 849
Nominated Architect - Bernard Collins
NSW Architects Registration No.4438



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16 PARKWAY AVENUE RESIDENTIAL

RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

PROPOSED SECOND FLOOR

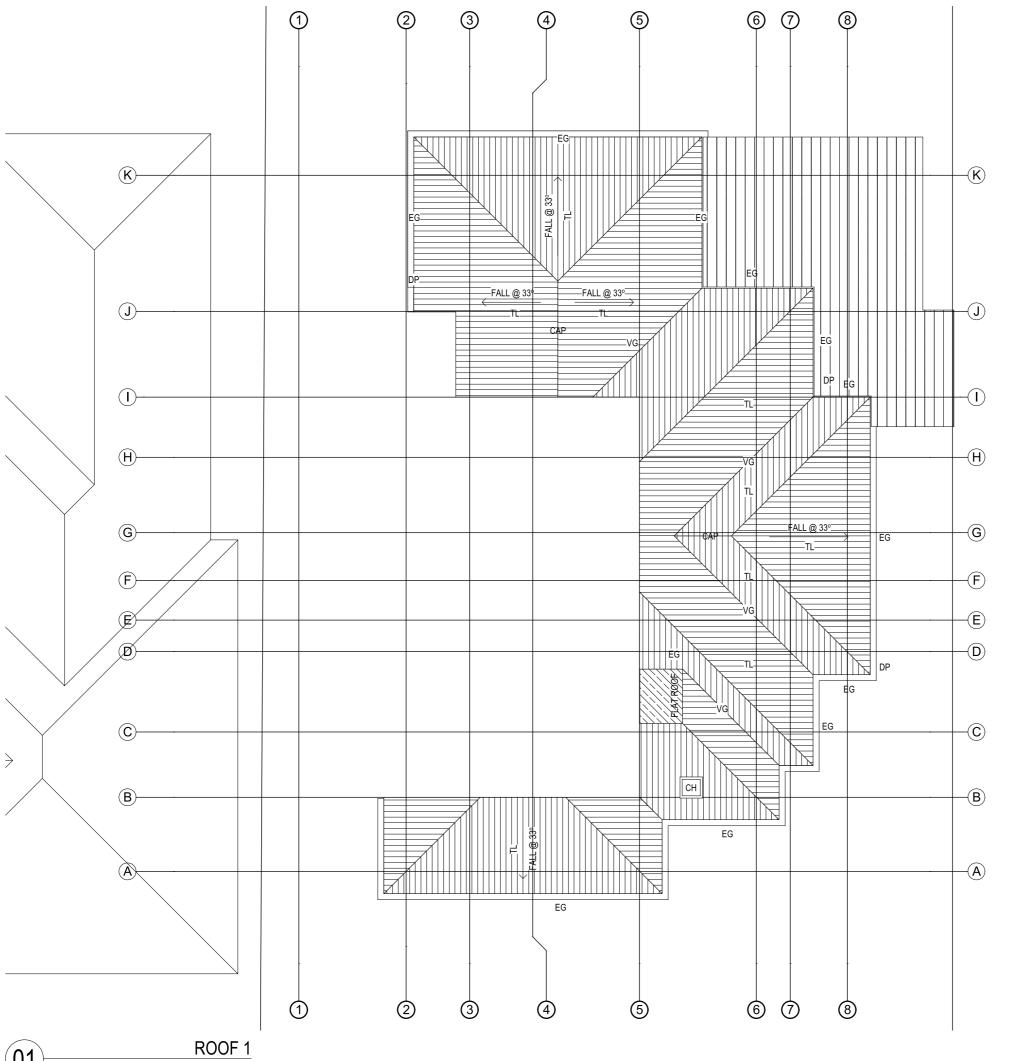
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EJE ARCHITECTURE AN 002 912 843 | ABN 82 644 649 849 Nominated Archited - Bornat Collins NSW Architects Registration No.4438



BUC BUC

N T T

16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

DRAWING: PROPOSED ROOF PLAN 1

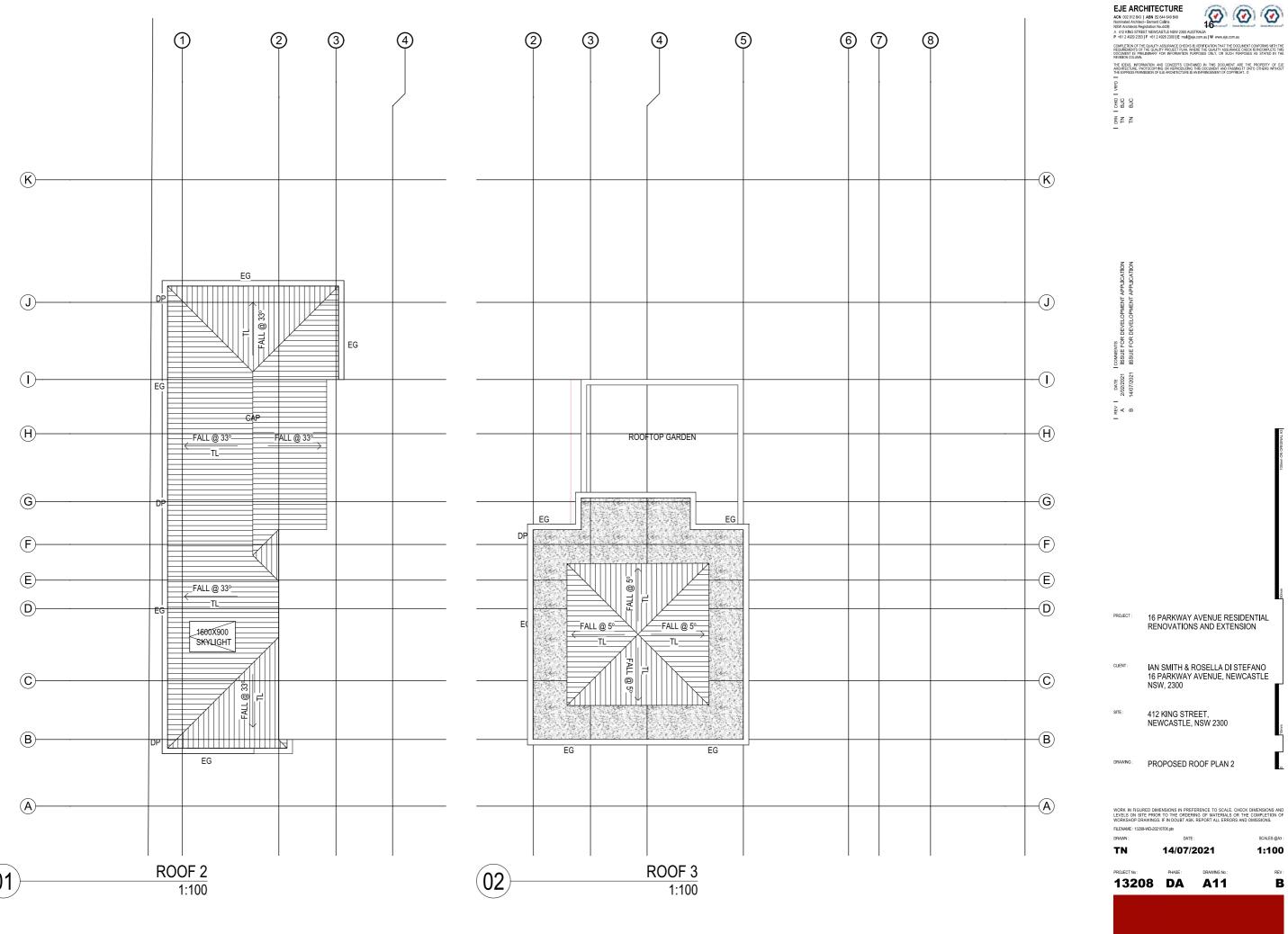
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EJE ARCHITECTURE ACN 002 912 933 | ASN 82 644 649 849 Nominated Architect - Bernard Collins NSW Architects Registration No.4438







EJE ARCHITECTURE

AND 02 1253 J BMR 2544 649 05 1

Mominated Architect Bernard Collins

Now Architect Registration 16-4436

A 412 NMS STREET NEW ASTER NOW 2000

A 412 NMS STREET NEW ASTER NOW 2000

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A 2/02/2021 ISSUE FOR DEVELOPMENT APPLICATION
B 14/07/2021 ISSUE FOR DEVELOPMENT APPLICATION

I DRN | CHKD | VRFD | PROJECT: 16 PARKWAY AVENUE RESIDENTIAL
TN BJC RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE

NSW, 2300

/AY AVENUE RESIDENTIAL IONS AND EXTENSION SITE: 412 KING STREET, NEWCASTLE, NSW 2300

DRAWING: EXISTING ELEVATIONS

WORK IN FIGURED DIMENSIONS IN PREFERENCE TO SCALE. CHECK DIMENSIONS AND LEVELS ON SITE PIDIO TO THE CORREING OF MATERIALS OR THE COMPLETION OF WORKSHOP DRAWINGS. IF IN DOUBT ASK, REPORTAL LERRORS AND OMISSIONS.

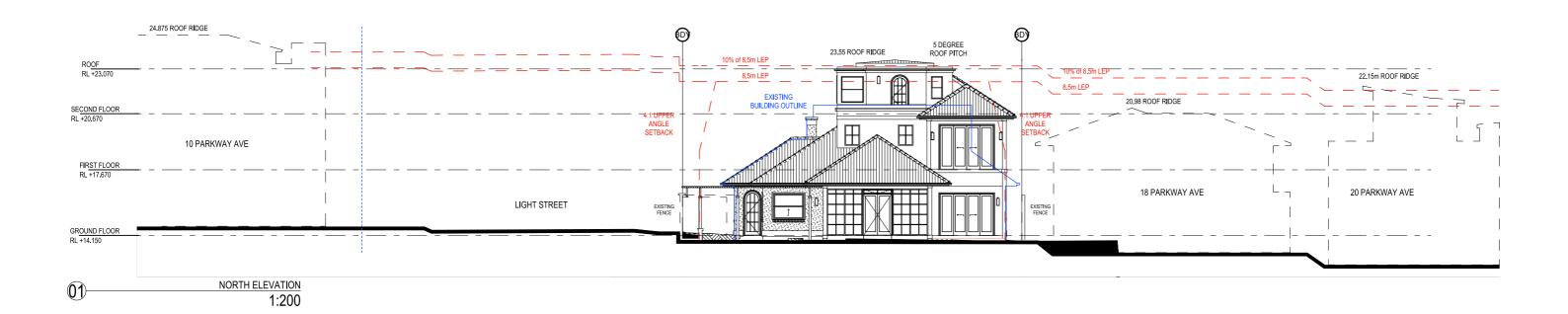
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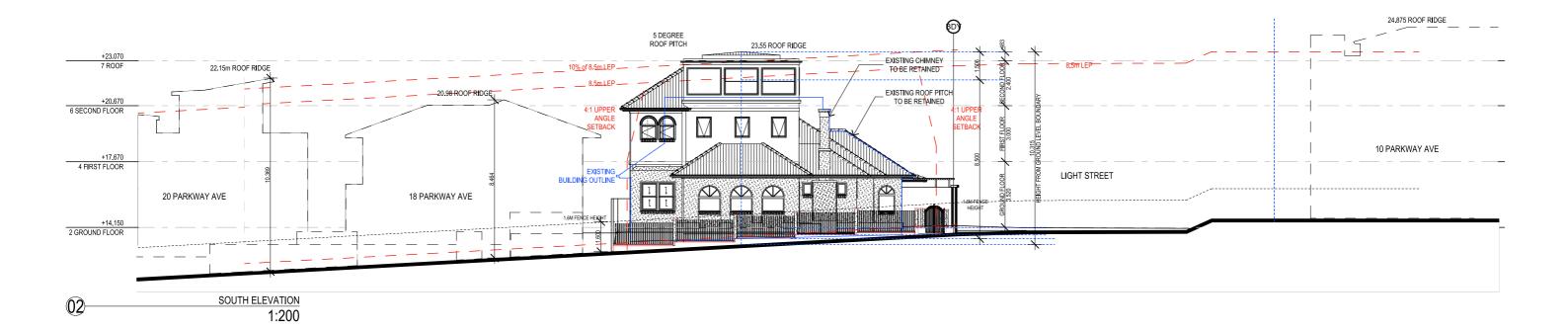
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PROJECT No: PHASE: DRAWING No: RI
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I DRN I CHKO I VRFD I PROJECT: 16 PARKWAY AVENUE RESIDENTIAL TN BJC RENOVATIONS AND EXTENSION

412 KING STREET, NEWCASTLE, NSW 2300

TN 14/07/2021

A13

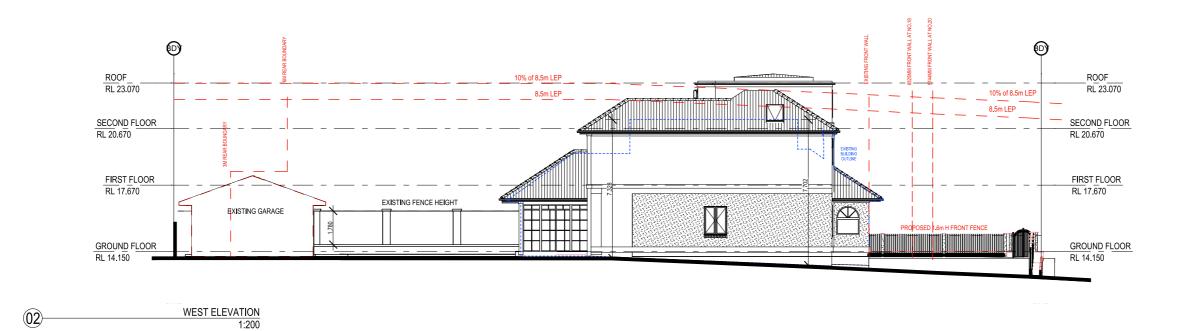
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SCALES @A3 1:200 architecture

CLIENT: IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

DRAWING: PROPOSED NORTH SOUTH ELEVATIONS





I DRN I CHKO I VRFD I PROJECT: 16 PARKWAY AVENUE RESIDENTIAL TN BJC RENOVATIONS AND EXTENSION

NSW, 2300

CLIENT: IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE

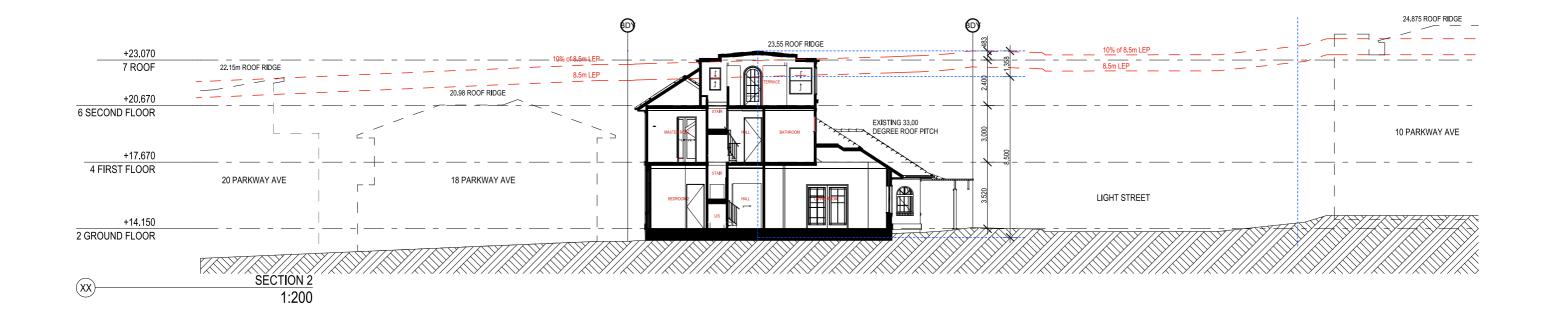
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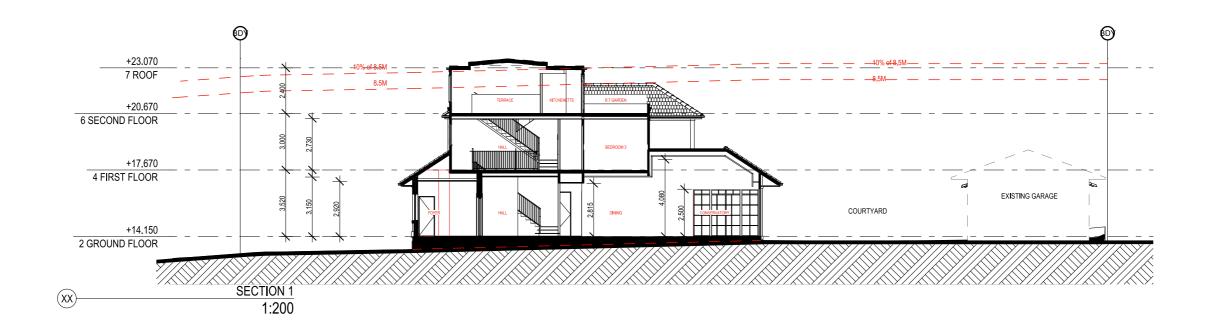
DRAWING: PROPOSED EAST WEST ELEVATIONS

SCALES @A3 TN 1:200 14/07/2021

13208 DA A14









I DRN I CHKO I VRFD I PROJECT: 16 PARKWAY AVENUE RESIDENTIAL TN BJC RENOVATIONS AND EXTENSION

CLIENT: IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE

NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

DRAWING: SECTION A-A & B-B

SCALES @A3 1:200 14/07/2021

13208 DA A15





EJE ARCHITECTURE

ACM 002 912 843 | ABN 82 644 649 849
Nominated Architect - Bernard Collins
NSW Architects Registration No.4438
A 142 kNB STREET NEWAGATE. NSW 2300 A
P +61 2 4929 2353 | F +61 2 4928 2300 | E mail@

BJC BJC

- NE NE

16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

DRAWING: SHADOW DIAGRAMS

WORK IN FIGURED DIMENSIONS IN PREFERENCE TO SCALE. CHECK DIMENSIONS AND LEVELS ON SITE PRIOR TO THE ORDERING OF MATERIALS OR THE COMPLETION OF WORKSHOP DRAWINGS. IF IN DOUBT ASK. REPORT ALL ERRORS AND OMISSIONS.

1:500

14/07/2021





Corner of Parkway Ave & Light Street Perspective



Light Street Perspective



Backyard Perspective



Aerial Perspective

EJE ARCHITECTURE

ACN 002 912 843 | ABN 82 644 649 849

Nominated Architect- Bernard Collins

NSW Architects Panelstration No. 4438

BJC BJC

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16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

DRAWING: 3D PERSPECTIVES

14/07/2021





MATERIALS AND FINISHES

EJE ARCHITECTURE

ACN 002 912 843 | ABN 82 644 649 849

Nominated Architect - Bernard Collins

NSW Architects Resistration No. 4438

BJC BJC

N Z Z

WINDOW TRIM & LEDGES

TIMBER WINDOW AND SOFIT FINISH TBC

RENDERED WALL TEXTURE TO MATCH EXISTING

TERRACOTTA TILES AS SCHEDULED

16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

DRAWING: SCHEDULE OF MATERIALS

14/07/2021

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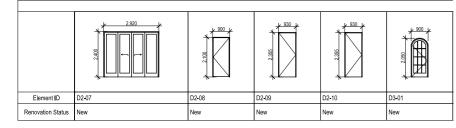


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Element ID	D1-01	D1-02	D1-03	D1-04	D1-05	D1-06	D1-07	D1-08	D1-08	D1-09	D1-10	D1-11	D1-12	D1-13	D1-14	D1-15	D1-16	D1-17
Renovation Status	Existing	Existing	To Be Demolished	Existing	To Be Demolished	To Be Demolished	To Be Demolished	New	To Be Demolished	To Be Demolished	To Be Demolished	To Be Demolished	To Be Demolished	To Be Demolished	To Be Demolished	To Be Demolished	Existing	To Be Demolished

DOOR SCHEDULE 01 1:2

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Renovation	Status Existing	To Be Demolished	New	To Be Demolished	To Be Demolished	To Be Demolished	To Be Demolished	New	New							

DOOR SCHEDULE 02 1:2



DOOR SCHEDULE 03 1:2

EJE ARCHITECTURE

ACN 002912843 | ABN 82 644 649 89 00 Nonsinada Architect - Bernard Collins | SISH Architects Reported to Mod ASS | A 412 AND STREET, INVASIONE REPORT EN 80 200 AUSTROLLIN | 4 12 4 640 2 200 | E midliges.com.au | W www.eje.com.au

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16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

DOOR & WINDOW SCHEDULE 1

WORK IN FIGURED DIMENSIONS IN PREFERENCE TO SCALE. CHECK DIMENSIONS AND LEVELS ON SITE PRIOR TO THE ORDERING OF MATERIALS OR THE COMPLETION OF WORKSHOP DRAWINGS. IF IN DOUBT ASK. REPORT ALL ERRORS AND OMISSIONS.

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TN

DATE: 14/07/2021



			Door Schedule														
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Element ID	W1-01	W1-02	W1-03	W1-04	W1-05	W1-06	W1-07	W1-08	W1-09	W1-10	W1-11	W1-12	W1-13	W1-14	W1-15	W1-16	W1-17
Renovation Status	Existing	Existing	Existing	Existing	Existing	Existing	To Be Demolished	To Be Demolished	To Be Demolished	To Be Demolished	To Be Demolished	To Be Demolished	To Be Demolished	To Be Demolished	To Be Demolished	Existing	Existing

WINDOW

	1,200	1,600	989 T	460	460	460	400	2800	1.600	2500	1,910	1,910	945	5800	(a) [1]	1200	1200 y 10 Par st 10 Mar st	* 1800 * T = 49 = 31 * E = 49 = 31 * E = 49 = 31
Element ID	W1-18	W1-19	W1-19	W1-20	W1-21	W1-22	W1-23	W1-24	W1-25	W1-26	W1-27	W1-28	W1-29	W1-30	W1-31	W2-01	W2-02	W2-03
Renovation Status	Existing	New	To Be Demolished	To Be Demolished	To Be Demolished													

WINDOW

	1,200 089	1.600 1 1 1	900	400	460	480,	460	945	887	280	1,910	1,910	945	2800	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	1,200	1200 y 10 Tay rd 10 May rd 10 May rd	* 1800 * TR = 95 = 31 (8) 1 31 * LE = 20
Element ID	W1-18	W1-19	W1-19	W1-20	W1-21	W1-22	W1-23	W1-24	W1-25	W1-26	W1-27	W1-28	W1-29	W1-30	W1-31	W2-01	W2-02	W2-03
Renovation Status	Existing	Existing	Existing	Existing	Existing	Existing	Existing	New	To Be Demolished	To Be Demolished	To Be Demolished							

WINDOW 03

	1.600		100	1,100	1002	825			# M	98 📈		1,793	1,793	1,793	98 I	1,200	1,793	1,793
		7 1	* L	*			\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \			\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	1400	1400	1400	82	4-1	1,400	1490
Element ID	W2-04	W2-05	W2-06	W2-07	W2-08	W2-09	W2-10	W2-11	W2-12	W2-13	W2-14	W3-01	W3-02	W3-03	W3-04	W3-05	W3-06	W3-07
Renovation Status	To Be Demolished	New	New	New	New	New	New	New	New	New	New	New	New	New	New	New	New	New

WINDOW 04

		1,793	1,580
Element ID	W3	-08	W-04
Renovation Status	Nev	v	New

WINDOW

EJE ARCHITECTURE

ACN 002912831 JABN 2584 649990
Nonsinable Architect - Bernard Collins

SISH Architects Registration No.4359

A 4124/NISSTREET INVESTALET NOW 2000 AUSTROLLA

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16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

DOOR & WINDOW SCHEDULE 2

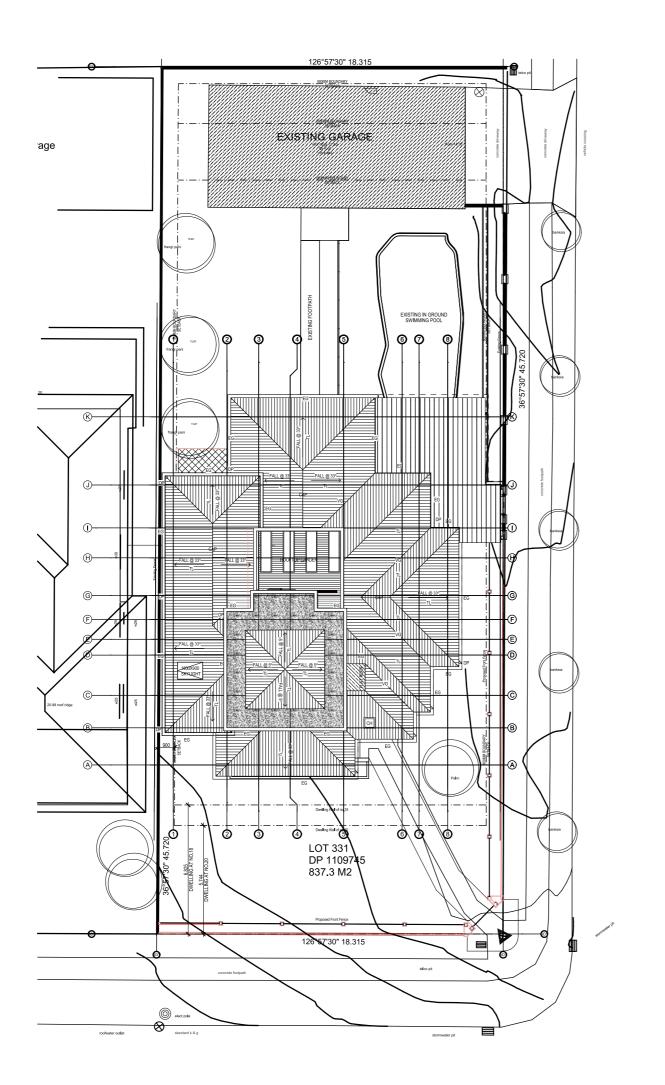
WORK IN FIGURED DIMENSIONS IN PREFERENCE TO SCALE. CHECK DIMENSIONS AND LEVELS ON SITE PRIOR TO THE ORDERING OF MATERIALS OR THE COMPLETION OF WORKSHOP DRAWINGS. IF IN DOUBT ASK. REPORT ALL ERRORS AND OMISSIONS.

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14/07/2021 TN





MULTI-LEVEL dwelling n° 12

EJE ARCHITECTURE ACN 002 912 93] ABN 82 644 698 849 Nominated Architect - Bemard Collins NSW Architects Registration No.4438

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16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

DRAWING: NOTIFICATION PLAN

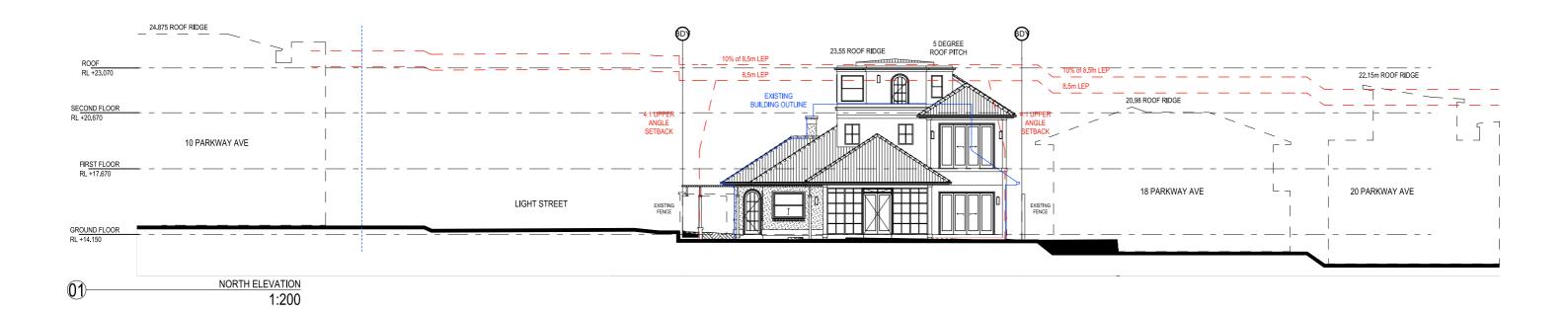
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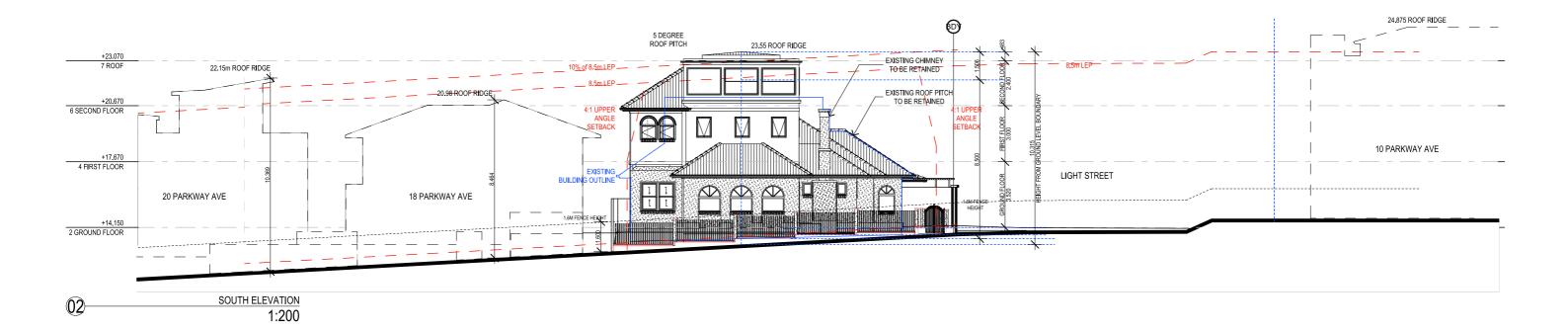
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TN 14/07/2021









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412 KING STREET, NEWCASTLE, NSW 2300

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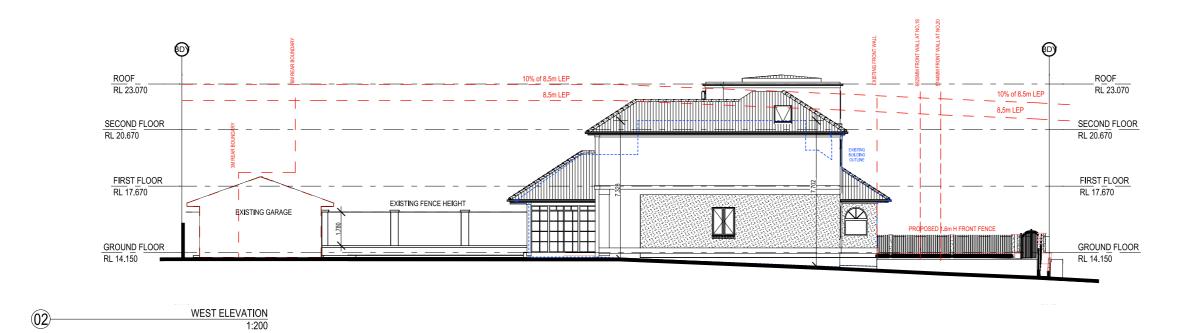
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CLIENT: IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

DRAWING: NOTIFICATION NORTH SOUTH ELEVATION





EJE ARCHITECTURE

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NSW Architects Registration No. 4436

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 2/02/2021
 ISSUE FOR DEVELOPMENT APPLICATION

 B
 14/07/2021
 ISSUE FOR DEVELOPMENT APPLICATION

I DRN I CHKO I VRFD I PROJECT: 16 PARKWAY AVENUE RESIDENTIAL TN BJC RENOVATIONS AND EXTENSION

CLIENT: IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE

NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

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Corner of Parkway Ave & Light Street Perspective

EJE ARCHITECTURE

ACN 002 912 843 | ABN 82 644 649 849
Nominated Architect - Bernard Collins
NSW Architects Renderships to Accompany

DRN CHKD TN BJC TN BJC

16 PARKWAY AVENUE RESIDENTIAL RENOVATIONS AND EXTENSION

IAN SMITH & ROSELLA DI STEFANO 16 PARKWAY AVENUE, NEWCASTLE NSW, 2300

412 KING STREET, NEWCASTLE, NSW 2300

NOTIFICATION PERSPECTIVE

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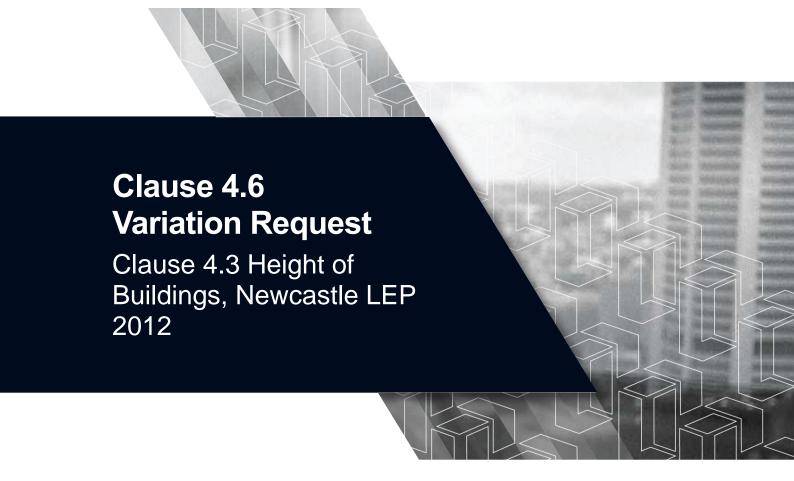
DAC 19/10/21 - DAC 19/10/21 - 16 Parkway Avenue Bar Beach - DA2021/00294 - Dwelling house - alterations and additions

ITEM - 21 Attachment B: Applicant's Clause 4.6 request to vary the height of building Development Standard

Development Applications Committee Meeting 19 October 2021







No. 16 Parkway Ave, Bar Beach

Submitted to the City of Newcastle On Behalf of Ian Smith

AUGUST 2021



REPORT REVISION HISTORY

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		Belinda Barrie Associate	Garry Fielding Director Major Projects
02	04/03/2021	Final	
		Prepared by	Verified by
		Belinda Barrie	
		Associate	Que
			Garry Fielding
			Director Major Projects
03	10/08/2021	Updated with amended plans	
		Prepared by	Verified by
		Belinda Barrie	n OIO
		Associate	the state of the s
			Mark Schofield
			Director

Disclaimer

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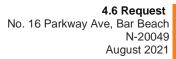
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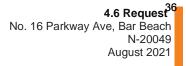
Suite 2, Level 2 21 Bolton Street, Newcastle NSW 2300





APPENDICES

Appendix No	Document Title	Prepared by
1	Architectural Plans	EJE Architecture
2	Statement of Heritage Impact	EJE Heritage





1. EXECUTIVE SUMMARY

This Clause 4.6 variation request is provided to justify the contravention of Clause 4.3 (Height of Buildings) of *Newcastle Local Environmental Plan 2012* (NLEP) proposed in the development application submitted to the City of Newcastle for alterations and additions to an existing dwelling house at 16 Parkway Avenue, Bar Beach (the site). The site is located on the north-western corner of Parkway Avenue and Light Street.

Under Clause 4.3 of NLEP, the maximum building height applying to the subject site is 8.5m. The existing dwelling reaches a maximum height of 8.12m as measured from ground level (existing) on the southern elevation. The pitched roof of the proposed level 2 addition at its highest point reaches a height of 10.315 metres from the ground level of the south boundary line, exceeding the control by 1.815m.

The proposed alterations and additions to the dwelling house are sympathetic to the existing 'Spanish mission' heritage character of the dwelling house, a character that would be compromised through alternative lower or flat roof forms.

The site is located on a corner with the opportunity to provide a landmark dwelling on a prominent street corner in Bar Beach. The provision of a prominent building on such a street corner is consistent with the 'Garden Suburb' subdivision pattern and the design principles espoused under the Garden Suburb' movement.

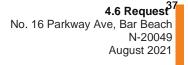
It is noted that the non-compliance with the standard is limited to the south-east corner of the site, thereby minimising its impact on neighbouring properties.

It is also noted that the overall floor space ratio of the proposed development will be well below the LEP's maximum prescribed development standard applying to the site. Accordingly, the proposal cannot be regarded as an over development of the site.

The variation is consistent with the objectives of Clause 4.3 as well as the R2 Low Density zone and will not cause adverse environmental impacts in the form of overshadowing, privacy and visual impacts.

The variation to the standard is demonstrated to not have any adverse environmental or amenity impacts on the surrounding locality. It is also consistent with other developments which have been approved with a similar variation to height such as the new dwelling at 10 Parkway Avenue, Bar Beach.

In this regard, there are sufficient environmental planning grounds to justify the variation.





2. INTRODUCTION

This formal request has been prepared in accordance with Clause 4.6 of the *Newcastle Local Environmental Plan 2012* to justify a variation to the Height of Buildings development standard proposed in a Development Application for alterations and additions to an existing part one / part two storey dwelling house at the site.

The objectives of Clause 4.6 are to provide an appropriate degree of flexibility in applying development standards to achieve better outcomes for, and from, development.

As the following request demonstrates, a better planning outcome would be achieved by exercising the flexibility afforded by Clause 4.6 in the particular circumstances of this application. In particular, it is submitted that there are strong heritage and urban design grounds to support the overall proposed building height and roof form.

The proposed roof terrace is considered an important architectural feature within the overall design of the proposal in providing additional outdoor recreational space without adversely impacting neighbouring amenity. It is considered that the proposed alterations and additions respond appropriately to surrounding built form and meet the relevant objectives of the site's R2 zoning.

This request has been prepared having regard to the Department of Planning and Environment's *Guidelines to Varying Development Standards* (August 2011) and various relevant decisions in the New South Wales Land and Environment Court and New South Wales Court of Appeal.

Clause 4.6 requires that a consent authority be satisfied of three matters before granting consent to a development that contravenes a development standard (see *Initial Action Pty Ltd v Woollahra Municipal Council* [2018] NSWLEC 118, *RebelMH Neutral Bay Pty Limited v North Sydney Council* [2019] NSWCA 130, *Al Maha Pty Ltd v Huajun Investments Pty Ltd* (2018) 233 LGERA 170; [2018] NSWCA 245) at [23] and *Baron Corporation Pty Limited v Council of the City of Sydney* [2019] NSWLEC 61 at [76]-[80] and *SJD DB2 Pty Ltd v Woollahra Municipal Council* [2020] NSWLEC 1112 at [31]. These 3 matters are:

- 1. That the applicant has adequately demonstrated that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case [clause 4.6(3)(a)];
- 2. That the applicant has adequately demonstrated that there are sufficient environmental planning grounds to justify contravening the development standard [clause 4.6(3)(b)];
- 3. That the proposed development will be in the public interest because it is consistent with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out [clause 4.6(4)]

This request also addresses the requirement for the concurrence of the Secretary as required by clause 4.6(4)(b).



3. STANDARD TO BE VARIED

The standard that is proposed to be varied is the Height of Buildings development standard set out in Clause 4.3 of the of the *Newcastle Local Environmental Plan 2012* (NLEP) as follows:

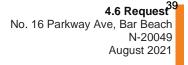
- 4.3 Height of buildings
- (1) The objectives of this clause are as follows—
- (a) to ensure the scale of development makes a positive contribution towards the desired built form, consistent with the established centres hierarchy,
- (b) to allow reasonable daylight access to all developments and the public domain.
- (2) The height of a building on any land is not to exceed the maximum height shown for the land on the Height of Buildings Map.

As shown in the extracted map below, the numerical value of the development standard applicable in this instance is 8.5m.

The development standard to be varied is not excluded from the operation of clause 4.6 of the LEP.



Figure 1: Extract of HOB map (Source: NSW Property Portal)





4. EXTENT OF VARIATION

The proposed development involves reconfiguration of the existing dwelling's ground floor (including a minor increase in floor area from 776.1 square metres to 813.3 square metres; demolition of level 1; and introduction of a new two-storey addition with roof terrace.

As discussed in the following sections, the proposed new addition has been sited and designed to respond to a number of key considerations and constraints including the existing dwelling's design and pitched roof form, the site's corner location and opportunity for ocean views, surrounding built form, the amenity of adjoining development, as well as the amenity of the site's existing dwelling. It has also been designed to complement the slope of the site which falls from the north-west to the south-east.

The new addition will adopt a pitched roof form, consistent with the pitch of the existing roof, and will be positioned above the central and western parts of the existing ground floor. It will include a floor to ceiling height of 2.7m at both levels, departing from the low raked ceilings of the existing level 1, to provide improved amenity and comfort. The new roof terrace will be partially enclosed with screen sliders to maintain a controlled space against both wind and rain.

The existing roof height has a ridge height of RL20.91m, reaching a maximum height of between 7.1m and 8.2m above existing ground level. The existing first floor has a floor area of 51 m², occupying approximately 27% of the dwelling's existing ground floor area.

The proposed ridge heights of the new levels reach the following maximum heights as measured from ground level (existing):

- Proposed First Floor 8.92 m (RL 23.07m), exceeding the prescribed maximum height by 0.42m.
- Proposed Second Floor 10.315m (RL 23.55m), exceeding the prescribed maximum height by 1.815m.

The new addition has a floor area of 96m² at level 1 and 38m² at level 2 or approximately 30% and 12% of the proposed total floor area, respectively. Overall, the non-compliant building elements are limited to less than approximately 4.56% of the entire building's roof area.

The extent of the proposed variation, including the difference of height exceedance between the existing and proposed dwelling elements, is shown in **Figure 2** and **Figure 3**. As demonstrated below, the exceedances are limited to relatively minor / recessed elements of the overall built form. Most of proposed level 1 is below 8.5m, with only the southern extent of the proposed roofline extending above 8.5m due to the slope of site to the north-west. Most of the level 2 exceedance is limited to the pitched roof element and the roof terrace.







Figure 2 North and South Elevation of the dwelling





Figure 3: East and West Elevation of the dwelling



5. UNREASONABLE OR UNNECESSARY

In this section it is demonstrated why compliance with the development standard is unreasonable or unnecessary in the circumstances of this case as required by clause 4.6(3)(a) of the LEP.

The Court has held that there are at least five different ways, and possibly more, through which an applicant might establish that compliance with a development standard is unreasonable or unnecessary (see *Wehbe v Pittwater Council* [2007] NSWLEC 827).

The five ways of establishing that compliance is unreasonable or unnecessary are:

- 1. The objectives of the development standard are achieved notwithstanding non-compliance with the standard:
- 2. The underlying objective or purpose is not relevant to the development with the consequence that compliance is unnecessary;
- 3. The objective would be defeated or thwarted if compliance was required with the consequence that compliance is unreasonable;
- 4. The development standard has been virtually abandoned or destroyed by the Council's own actions in granting consents departing from the standard and hence the standard is unreasonable and unnecessary; and
- 5. The zoning of the land is unreasonable or inappropriate

It is sufficient to demonstrate only one of these ways to satisfy clause 4.6(3)(a) (Wehbe v Pittwater Council [2007] NSWLEC 827, Initial Action Pty Limited v Woollahra Municipal Council [2018] NSWLEC 118 at [22] and RebelMH Neutral Bay Pty Limited v North Sydney Council [2019] NSWCA 130 at [28]) and SJD DB2 Pty Ltd v Woollahra Municipal Council [2020] NSWLEC 1112 at [31].

In this case, it is demonstrated below that Test 1 has been satisfied.

5.1. The objectives of the development standard are achieved notwithstanding non-compliance with the standard.

The following table considers whether the objectives of the development standard are achieved notwithstanding the proposed variation (Test 1 under *Wehbe*).

Table 1: Achievement of Objectives of Clause 4.3 of NLEP.

Objective	Discussion
(a) to ensure the scale of development makes a positive contribution towards the desired built form, consistent with the established centres hierarchy,	The subject site is located near the eastern end of Parkway Avenue in a predominately residential/suburban setting.
	Parkway Avenue is one of the landmark streets within the Newcastle LGA and contains several significant dwellings scattered along its length.
	The existing character of the immediate area is an eclectic mix of architectural styles dating from the early 1920s to more modern present-day styles.
	The density of the area is also mixed with single dwellings sitting with medium density residential flat buildings of the same era.
	The mix of styles and developments also provides for a range of building heights in the locality.
	The NLEP2012 responds to the site's setting by providing an R2 Low Density Residential zone



Objective	Discussion
	over the subject site and surrounds to promote a diversity of housing forms to help meet the housing needs of the community that respects the amenity and character of surrounding development.
	Consistent with the objectives of the R2 zone, the application proposes a new double storey addition designed to reduce of bulk of an otherwise larger addition of a single floor only and to respect existing dwelling form and character. It is noted that the second storey is limited to a roof terrace only.
	As indicated above, the overall street character consists of buildings with a range of heights and densities.
	As such, there are already several neighbouring dwellings exceeding the height limit set for the area, including:
	 10m roof terrace ridge height of adjoining dwelling at No.10 Parkway Ave
	 8.9m ridge height of residential flat building at No. 55 Light St
	Although the second storey roof terrace exceeds the maximum height limit, the new addition sits unimposingly within the neighbouring context.
	Importantly, the subject site is located on the corner of Parkway Avenue and Light Street. This offers an opportunity to provide for a landmark structure in the context of the neighbourhood, consistent with the character and theme of the 'Garden Suburb'. This is expanded upon in Section 6.2.1 .
(b) to allow reasonable daylight access to all developments and the public domain.	Shadow diagrams have been provided as part of the architectural set of plans submitted by EJE Architecture and provided with the DA.
	Figure 4 below has been extracted from the Architectural Plans.
	These shadow diagrams demonstrate that most of the shadowing occurs within the adjoining public roads. The proposed alterations and additions (including the second storey sought under this variation) have minimal impact on the amenity of the surrounding public domain (being Parkway Avenue and Light Street) and surrounding dwellings in the locality.
	There is some minor additional overshadowing upon the dwelling at 10 Parkway Avenue, Bar Beach. However, this additional overshadowing forms within the front yard of the dwelling and



Objective	Discussion
	does intrude or affect daylight access to private open space.
	It is also acknowledged that the existing Parkway Avenue dwellings cast a significant amount of shade onto the public street network and approval of this development and the variation would add only negligible amounts of shade in the overall area.



Figure 4: Shadow diagrams of the proposed development, with the impacts of the new additions shown in red (Source: EJE Architecture)

As demonstrated in Table 1 above, the objectives of the height of buildings development standard are achieved notwithstanding the proposed variation.

Therefore, in accordance with the decisions in *Wehbe v Pittwater Council* [2007] NSWLEC 827, *Initial Action Pty Limited v Woollahra Municipal Council* [2018] NSWLEC 118, *Al Maha Pty Ltd v Huajun Investments Pty Ltd* (2018) 233 LGERA 170; [2018] NSWCA 245 and *RebelMH Neutral Bay Pty Limited v North Sydney Council* [2019] NSWCA 130 and *SJD DB2 Pty Ltd v Woollahra Municipal Council* [2020] NSWLEC 1112 at [31], compliance with the height of buildings development standard is demonstrated to be unreasonable or unnecessary in this instance and the requirements of clause 4.6(3)(a) have been met on this way alone.

For the sake of completeness, the other recognised ways are considered as follows.



5.2. The underlying objective or purpose is not relevant to the development with the consequence that compliance is unnecessary;

The underlying objective or purpose is relevant to the development and therefore is not relied upon.

5.3. The objective would be defeated or thwarted if compliance was required with the consequence that compliance is unreasonable.

The objective would not be defeated or thwarted if compliance was required. This reason is not relied upon.

5.4. The development standard has been virtually abandoned or destroyed by the Council's own actions in granting consents departing from the standard and hence the standard is unreasonable and unnecessary; or

The standard has not been abandoned by Council's actions in this case and so this reason is not relied upon. It is noted that 10 Parkway Avenue, Bar Beach across the road has recently obtained approval for a height exceeding the current standard and sets a precedent as a corner site on Parkway Avenue.

5.5. The zoning of the land is unreasonable or inappropriate.

The zoning of the land is reasonable and appropriate and therefore is not relied upon.



6. SUFFICIENT ENVIRONMENTAL PLANNING GROUNDS

In this section we demonstrate that there are sufficient environmental planning grounds to justify contravening the height of buildings development standard, as required by Clause 4.6(3)(b) of the NLEP.

In *Initial Action Pty Ltd v Woollahra Council* [2018] NSWLEC 118, Preston CJ observed that in order for there to be 'sufficient' environmental planning grounds to justify a written request under clause 4.6 to contravene a development standard, the focus must be on the aspect or element of the development that contravenes the development standard, not on the development as a whole.

In Four2Five Pty Ltd v Ashfield Council [2015] NSWLEC 90, Pain J observed that it is within the discretion of the consent authority to consider whether the environmental planning grounds relied on are particular to the circumstances of the proposed development on the particular site.

As discussed in Section 4, the elements of the development which contravene the Height of Buildings development standard are the second storey roof terrace and part of the roof form for the first storey.

The environmental planning grounds to justify the departure of the development standard are as follows:

- The topography of the site
- Design and heritage considerations
- Adjoining development heights
- Amenity impacts
- Impact on nearby heritage items
- The provisions of Clause 5.6 of NLEP

They have been expanded on in detail below:

6.1. Topography of the site

The site slopes from the north west to the south east corner, producing a fall of approximately 1 metre. This is represented by the varying heights of the existing building, which range from 7.0-7.3 metres to 7.7-8.12 metres. This can be seen in the following figures:

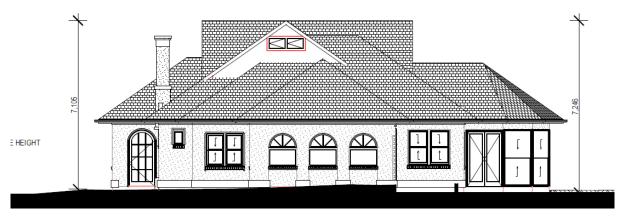


Figure 5: East elevation of existing dwelling showing current height





Figure 6: North elevation of existing dwelling showing current height



Figure 7: West elevation of existing dwelling showing current height





Figure 8: South elevation of existing dwelling showing current heigh, with the maximum height of 8.12m

The overall topographic fall of the site means that it is virtually impossible to provide for any further additions on site which are consistent with the development standard.

6.2. Design and heritage considerations

6.2.1. Suburb context

As identified within the SOHI, the area is characterised as an extension of the 'Garden Suburb' concept from Hamilton South.

In the Garden Suburb design style when subdividing land, corner allotments were given larger footprints and frontages. The intent of this was to emphasise a rhythmic streetscape with taller and larger buildings on the corners 1. This is demonstrated in **Figure 9**, where Lot 33 (the subject land) demonstrates this feature.

¹ EJE Heritage, Statement of Heritage Impact (2021) Page 18



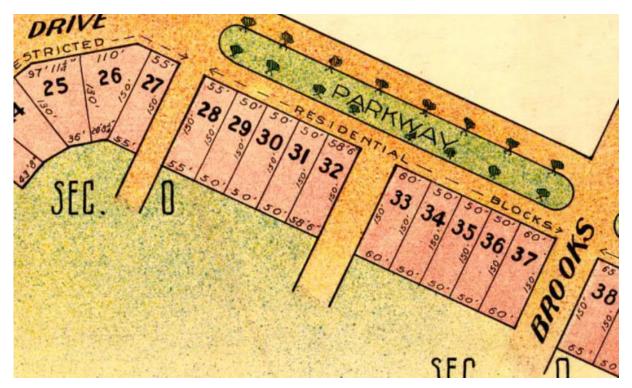


Figure 9: Extract of subdivision pattern from 1924 - subject land is Lot 33

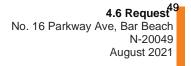
Parkway Avenue in Bar Beach is recognised as having a prestigious streetscape, being 'spacious, well planned and maintained: a successful continuation of the "Garden Suburb" model adjacent in Hamilton.2

As outlined in the SOHI, more modern developments in the immediate vicinity of 16 Parkway Avenue are more uniformly taller and bulkier than the dwelling the subject of this proposal.

As shown in **Figure 10**, the existing single storey form of No. 16 is eclipsed by larger developments at No. 18 and No. 20 Parkway Avenue, contrary to the pattern and ideal of the 'Garden Suburb' philosophy where corner sites were given prominence and were intended to form identifying "gateway" features at intersections in the streetscape.3



Figure 10: Streetscape photo of No's 16, 18 and 20 Parkway Avenue (Source EJE Architecture)





As outlined in the SOHI, the following aspects of the proposal respect or enhance the heritage significance of the item or area for the following reasons:

In the streetscape context, the proposed raised height of the building's roof forms a "gateway" of tall building structures either side of Light Street, along with the recently completed residence at 10 Parkway Ave. This urban design feature enhances the significance of the Parkway Ave streetscape as it reinforces a design principle of the Garden Suburb planning model, on which this area of bar Beach was designed. Where contemporary buildings at Nos 18 and 20 Parkway Ave have grown to taller heights and bulkier forms than No 16 Parkway Ave, the proposed work rectifies the intended order of building forms in the Garden Suburb ideal, with taller buildings on larger lots demarcating the corners of intersections along the treelined avenue.4

A comparison of the existing and proposed works at 16 Parkway Avenue, Bar Beach is shown in **Figure 11**.







Figure 11: Photomontage showing existing and proposed dwelling house at 16 Parkway Avenue and impact on streetscape

As shown in **Figure 11**, if approved and constructed, 16 Parkway Avenue will sit as a mirror element to the form of 10 Parkway Avenue and together these buildings will define a gateway to Light Street and reinforce the Garden Suburb model *5*.



6.2.2. Dwelling design context

In terms of the specific design of the site's existing dwelling house, the dwelling is considered a 'Spanish mission' style building. This style is unique to the Newcastle area and characteristic of architectural styles synonymous with the Garden Suburb philosophy and the Inter War period *6*.

The Ecotecture 2005 Heritage report indicated that the development of this part of Parkway Avenue is similar to that in Hamilton South, which also contains good examples of the distinctive Spanish Mission style. 7

Key elements of the Spanish Mission style included (but are not limited to):

- Round headed arches, preferably grouped in three.
- Arches supported on piers or twisted Baroque columns.
- Cream painted stucco applied to brick walls.
- Half round roof tiles.
- If possible, a splash of colourful ceramic tile ornament.8

The front façade shows the distinctive elements of the Spanish Mission style, the arches and the half round roof tiles (see **Figure 12**).

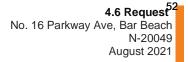


Figure 12: South Elevation from Parkway Avenue showing the distinctive arched windows & half round roof tiles (Source: EJE)

As per the attached SOHI, this dwelling has local significance as an early part of the body of work of notable historical architect E.C. Sara (1899-1987). Sara's work in Newcastle between the 1920s and 1950s included residential, hospitality and civic buildings, many of which survive today

⁶ EJE Page 13

⁷ Ecotecture Newcastle LEP Report, 2005 Page B8, Source:





Key buildings of E.C. Sara were

- "Strathmore Court" flats
- 1923 (Wolfe Street, Newcastle)
- Awaba House (Booragul) 1927
- The subject dwelling at 16 Parkway Avenue known as McMaugh House9

Its aesthetic and technical significance is at the local level due to its design. This house is made more significant when viewed in relation to Awaba House, also designed by Sara in 1927, where details such as the fluted rendering were further developed and explored. The building is somewhat unique in its styling particularly when considered with the agglomeration of varied housing types in Parkway Avenue 10.

The SOHI explains the architectural style as follows:

Clarrie Sara shows careful attention to classical detail and in this fine example of his craft he evokes a stripped Spanish Mission form with his distinctive fluted external stucco rendered decoration. The building exudes a robustness and addresses the significant corner block. In recent years the prominence of this corner site and building has been seriously diminished with the construction of large modern houses that do not have the same attention to detail as displayed by the subject residence. The architectural style has also suffered from the removal of original roof tiles and the unsympathetic in roof addition which compromises the external appearance and the internal quality of such a beautifully detailed architectural composition.11

Spanish Mission houses are known to have medium pitch hipped or gabled roof, featuring half round terracotta tiles 12. The existing dwelling has a mix of roof pitches and forms, with the SOHI noting it as 'a confused agglomeration of roof planes, hips, valleys and dormer windows on the first floor'. 13

9 EJE, Page 20 10 EJE, Page 41 11 EJE, Page 38 12 Apperley et al, Page 179 13 EJE, Page 26



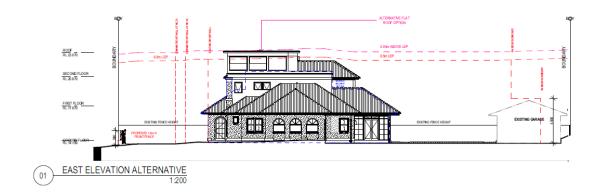


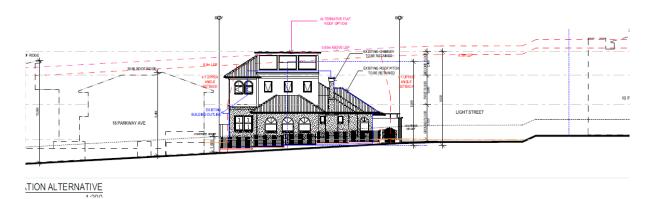
Figure 13: Aerial Perspective looking north. The many roof planes and angles present are visible (Source Nearmap by License and EJE)

The proposed alterations and additions maintain the pitched roof form, consistent with both the existing dwelling and the Spanish Mission characteristics.

It is noted that while a fully flat roof would allow for a smaller variation to the development standard, it would not be in keeping with the heritage characteristics of such an architectural style and would present as a most jarring element within the building's form. This is shown in the elevations below.







In terms of bulk and scale, the floor space ratio of the proposed building is 0.36:1, compared to the 0.27:1 FSR of the existing dwelling. This is still substantially below the maximum 0.75:1 prescribed within the NLEP. Accordingly, while it is proposed to depart from the building height development standard, such a departure will not result in the building's bulk and scale being antithetical to the desired character of the area. Rather, the requested departure from the building height development standard will serve to re-establish and reinforce the desired dominant corner building form promoted by the 'Garden Suburb' movement and applicable to this area of Bar Beach.

6.3. Adjoining development heights

As demonstrated earlier in the report, the immediate locality has a range of density and building heights.

From our analysis, the following non-compliances with building height are located in the following locations:

- 11.5m ridge height of nearby dwelling at No. 8 Parkway Avenue.
- 10.05m roof terrace ridge height of adjoining dwelling at No.10 Parkway Ave, which itself was approved by Council as a Clause 4.6 variation as part of the recent development application of the new dwelling.
- 8.9m ridge height of residential flat building at No. 55 Light St.

6.4. Amenity Impacts

The proposed alterations and additions provide for improved internal amenity for the existing residents. They offer better living areas and remove a study and dining room which did not have any external windows. It also provides for more bathrooms with modern features for the residents.



Importantly, the proposed additions do not present any significant impacts on the amenity of the neighbouring properties.

As outlined under in Table 1 of **Section 5.1**, the overshadowing impacts upon neighbouring properties is not significant. The minimal additional overshadowing is cast over the street with negligible impacts on neighbours It is unlikely to affect any habitable rooms or outdoor private open space to 10 Parkway Avenue on the opposite side of Light Street.

In terms of overlooking, the roof terrace is designed to face towards the street network as it is designed to afford ocean views. This means that the extent of overlooking into neighbouring properties has been offset from the property boundary with No. 18 Parkway Avenue by at least 3 metres. There are also no significant windows overlooking No. 18 Parkway Avenue from the roof terrace, with any windows facing into the subject land's own backyard or towards the street.

The proposed second storey is also located towards the Parkway Avenue frontage of the dwelling. This, along with the provision of Light Street allows for sizable distances from adjoining and adjacent houses, thereby avoiding overlooking issues of concern.

Accordingly, privacy will not be negatively impacted through this proposal.

6.5. Impacts on neighbouring heritage items

As part of the pre-DA discussions, Council in its pre-DA response dated 13 November 2020 advised that consideration is to be given to the proposal's impact on two nearby listed heritage items (I30- 17 Parkway Avenue Bar Beach and I31 - 23 Parkway Avenue Bar Beach) Both 17 Parkway Avenue and 23 Parkway Avenue are on the opposite side of the street from the subject land.

Clause 5.05.06 of the Newcastle DCP outlines provisions for development in the vicinity of a heritage item. Its objective of is to ensure that development in the vicinity of heritage items is designed and located in such a way that the heritage significance of the item is conserved.

While the proposal does exceed the development standard, it is not considered to affect the significance of any of the heritage items in the locality as

- the distance between the items has not changed and are still separated by Parkway Avenue. Parkway Avenue is approximately 42 metres wide with a central median of 18 metres.
- while the two items are two storeys and ultimately lower than the subject house, there are other buildings in the neighbourhood which exceed their height.
- this proposal does not affect any existing view lines of the heritage items. Semi-mature Norfolk Island Pines obscure the view between the subject house and the heritage items.

As such it is considered that the proposed development will not have a negative impact on the listed heritage items.

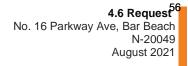
6.6. Clause 5.6 of NLEP

Clause 5.6 of the NLEP relates to architectural roof features

Clause 5.6(3) indicates that development consent must not be granted to any such development unless the consent authority is satisfied that -

(a) the architectural roof feature—

- i) comprises a decorative element on the uppermost portion of a building, and
- ii) is not an advertising structure, and
- iii) does not include floor space area and is not reasonably capable of modification to include floor space area, and
- iv) will cause minimal overshadowing, and





(b) any building identification signage or equipment for servicing the building (such as plant, lift motor rooms, fire stairs and the like) contained in or supported by the roof feature is fully integrated into the design of the roof feature.

Having regard to these provisions:

- As indicated in Section 6.2.2, the proposed roof terrace has been sympathetically designed to complement the existing Spanish mission house. This is achieved by carrying through the roof pitch and proportions of the existing dwelling.
- The roof feature is not an advertising structure
- The proposal is for a roof terrace and does not form part of any of the floor space area for the dwelling. Its height and location will render this to be difficult.
- As indicated in Section 6.4, the proposed roof form will cause minimal overshadowing.
- The provisions of 5.6(3)(b) do not apply to this proposal

As such the proposal is considered to accord with the provisions of Clause 5.3 of the NLEP.



7. PUBLIC INTEREST

In this section we outline how the proposed development will be in the public interest because it is consistent with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out. This is required by clause 4.6(4)(a)(ii) of the LEP.

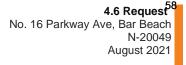
In Section 5 it was demonstrated that the proposed development overall achieves the objectives of the development standard notwithstanding the requested variation of the development standard (see comments under "public interest" in Table 1).

The table below considers whether the proposal is also consistent with the objectives of the zone.

Table 2: Consistency with Zone Objectives.

Objectives of Zone R2 - Low Density Residential	Discussion
To provide for the housing needs of the community within a low-density residential environment	The proposal is considered consistent with the zone. The number of dwellings on site remains at one, consistent with housing in the low-density area
To enable other land uses that provide facilities or services to meet the day to day needs of residents	This objective is not relevant
To accommodate a diversity of housing forms that respects the amenity, heritage and character of surrounding development and the quality of the environment	As discussed in the report, the proposed alterations and additions respect the amenity of the surrounding area, the nearby heritage items and the character of the surrounding area. They have also been designed to complement the 'Spanish mission' style of the dwelling house.

As demonstrated in Table 2, the proposal is consistent with the objectives of the zone and in Section 5 it was demonstrated that the proposal is consistent with the objectives of the development standard. Accordingly, having regard to clause 4.6(4)(a)(ii), the proposal is in the public interest.





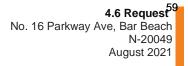
8. STATE OR REGIONAL ENVIRONMENTAL PLANNING

This section considers whether contravention of the development standard raises any matter of significance for State or regional environmental planning, the public benefit of maintaining the development standard, and any other matters required to be taken into consideration by the Secretary before granting concurrence required by clause 4.6(5).

There is no identified outcome which would be prejudicial to planning matters of state or regional significance that would result as a consequence of varying the development standard as proposed by this application.

As demonstrated already, the proposal is consistent with the objectives of the zone and the objectives of the development standard and, in our opinion, there are no additional matters which would indicate there is any public benefit of maintaining the development standard in the circumstances of this application.

Finally, we are not aware of any other matters required to be taken into consideration by the Secretary before granting concurrence.





9. CONCLUSION

This submission requests a variation under Clause 4.6 of the Newcastle *Local Environmental Plan* 2012 to the height of buildings development standard and demonstrates that:

- Compliance with the development standard would be unreasonable and unnecessary in the circumstances of this proposed development;
- The proposed development achieves the objectives of the development standard (Test 1 of *Wehbe*) and is consistent with the objectives of the R2 Low Density Residential zone.
- There are sufficient environmental planning grounds to justify the contravention;

With respect to the public interest, the Council as consent authority can be satisfied as required that the development achieves the objectives of the development standard and is consistent with the objectives of the R2 Low Density Residential notwithstanding non-compliance with the height of buildings standard.

The concurrence of the Secretary can be assumed in accordance with Planning Circular PS 18-003.

Having regard to the foregoing, it is considered appropriate for the Council as consent authority to exercise the flexibility provided by Clause 4.6 in the circumstances of this application and agree to vary the building height development standard as proposed.



ATTACHMENTS DISTRIBUTED UNDER SEPARATE COVER

DAC 19/10/21 - DAC 19/10/21 - 16 Parkway Avenue Bar Beach - DA2021/00294 - Dwelling house - alterations and additions

ITEM - 21 Attachment C: Draft Schedule of Conditions

Development Applications Committee Meeting 19 October 2021



DRAFT SCHEDULE OF CONDITIONS



Application No: DA2021/00294

Land: Lot 331 DP 1109745

Property Address: 16 Parkway Avenue Bar Beach NSW 2300

Proposed Development: Dwelling house - alterations and additions

SCHEDULE 1

APPROVED DOCUMENTATION

 The development is to be implemented in accordance with the plans and supporting documents set out in the following table except where modified by any conditions of this consent.

Plan No / Supporting	Reference / Version	Prepared by	Dated
Document			
Site Plan	13208 (Rev. B)	EJE Architecture	14/07/2021
Existing Ground Floor Plan	13208 (Rev. B)	EJE Architecture	14/07/2021
Existing First Floor Plan	13208 (Rev. B)	EJE Architecture	14/07/2021
Existing Roof Plan	13208 (Rev. B)	EJE Architecture	14/07/2021
Proposed Ground Floor Plan	13208 (Rev. B)	EJE Architecture	14/07/2021
Proposed First Floor Plan	13208 (Rev. B)	EJE Architecture	14/07/2021
Proposed Second Floor Plan	13208 (Rev. B)	EJE Architecture	14/07/2021
Proposed Roof Plan 1	13208 (Rev. B)	EJE Architecture	14/07/2021
Proposed Roof Plan 2	13208 (Rev. B)	EJE Architecture	14/07/2021
Existing Elevations	13208 (Rev. B)	EJE Architecture	14/07/2021
Section A-A & B-B	13208 (Rev. B)	EJE Architecture	14/07/2021
Basix Certificate	A406415	Evergreen Energy	25/02/2021
		Consultants Pty Ltd	

In the event of any inconsistency between conditions of this development consent and the plans/supporting documents referred to above, the conditions of this development consent prevail.

CONDITIONS TO BE SATISFIED PRIOR TO THE COMMENCEMENT OF WORK AND DURING THE CONSTRUCTION PHASE

- 2. Building demolition is to be planned and carried out in accordance with *Australian Standard 2601:2001 The Demolition of Structures*.
- 3. A Hazardous Substances Management Plan is to be prepared by a competent person for the building(s) or parts of the building(s) proposed to be demolished in accordance with *Australian Standard 2601:2001 The Demolition of Structures*. A copy of the Hazardous Substances Management Plan is to be provided to the City of Newcastle and to the demolisher prior to commencement of work.
- 4. The demolisher is to ensure that all demolition material is kept clear of the public

footway and carriageway as well as adjoining premises.

- 5. A Registered Surveyor's certificate detailing the setting out of the proposed building on the site, including the relationship of the set out building to property boundaries, is to be submitted to the Principal Certifier before construction is commenced.
- 6. Certification is to be prepared by a Registered Surveyor and submitted to the Principal Certifier at the stages of construction indicated:
 - a) On completion of each subsequent floor level, confirming that the floor levels are in accordance with the approved levels.
 - b) When the roof has been completed, confirming that the building does not exceed the approved levels.
- 7. Any alteration to natural surface levels on the site is to be undertaken in such a manner as to ensure that there is no increase in surface water runoff to adjoining properties or that runoff is impounded on adjoining properties, as a result of the development.
- 8. Stormwater is to be conveyed to the existing property stormwater drains by way of a sealed pipe system. The existing drains are to be checked for adequacy and cleared of any obstructions.
- 9. A rigid and durable sign is to be erected on any site on which building work, subdivision work or demolition work is being carried out, before the commencement of the work:
 - a) showing the name, address and telephone number of the Principal Certifier for building work and subdivision work, and
 - b) showing the name, address and telephone number of the Principal Contractor for any building work and also including a telephone number on which the Principal Contractor may be contacted at any time for business purposes, and
 - c) stating that unauthorised entry to the work site is prohibited, and
 - d) being erected in a prominent position that can be read easily by anyone in any public road or other public place adjacent to the site.

Any such sign is to be maintained while the building work, subdivision work or demolition work is being carried out.

- 10. All building work is to be carried out in accordance with the provisions of the National Construction Code.
- 11. In the case of residential building work for which the Home Building Act 1989 requires there to be a contract of insurance in force, such a contract of insurance is to be in force before any building work authorised to be carried out by this consent commences.
- 12. All building materials, plant and equipment is to be placed on the site of the development, to ensure that pedestrian and vehicular access in public places is not restricted and to prevent damage to the road reserve. The storage of building materials on City of Newcastle reserves, including the road reserve, is not permitted.
- 13. A separate application is to be lodged and consent obtained from the City of Newcastle for all works within the road reserve, pursuant to Section 138 of the *Roads Act 1993*, prior to the commencement of works.
- 14. Construction/demolition work that generates noise that is audible at residential

premises is to be restricted to the following times:

- Monday to Friday, 7:00 am to 6:00 pm and
- Saturday, 8:00 am to 1:00 pm.

No noise from construction/demolition work is to be generated on Sundays or public holidays.

15. City of Newcastle's 'Prevent Pollution' sign is to be erected and maintained in a conspicuous location on or adjacent to the property boundary, so it is clearly visible to the public, or at other locations on the site as otherwise directed by the City of Newcastle, for the duration of demolition and construction work.

The sign can be obtained by presenting your development application receipt at City of Newcastle's Customer Enquiry Centre, Wallsend Library or the Master Builders Association Newcastle.

- 16. Erosion and sediment control measures are to be implemented prior to the commencement of works and maintained during the period of demolition and/or construction in accordance with the requirements of Managing Urban Stormwater: Soils and Construction 4th Edition Vol. 1 (the 'Blue Book') published by Landcom, 2004. Controls are not to be removed until the site is stable with all bare areas supporting an established vegetative cover.
- 17. All public trees that are required to be retained are to be protected in accordance with the City of Newcastle *Urban Forest Technical Manual*, Part B *Public Trees*.

The tree protection fencing is to remain in place and be maintained until all works have been completed, with no waste materials, washouts, equipment or machinery to be stored within the fenced area.

- 18. The following waste management measures are to be implemented during construction:
 - a) waste container of at least one cubic metre capacity shall be provided, maintained and regularly serviced from the commencement of operations until the completion of the building for the reception and storage of waste generated by the construction of the building and associated waste
 - b) the waste container is to be, at minimum, constructed with a 'star' picket (corners) and weed control mat (sides), or equivalent. The matting is to be securely tied to the pickets
 - c) appropriate provision is to be made to prevent wind blown rubbish leaving the site and
 - d) footpaths, road reserves and public reserves are to be maintained clear of rubbish, building materials and all other items.

Note: Fines may be issued for pollution/littering offences under the *Protection of the Environment Operations Act 1997* (NSW)

CONDITIONS TO BE SATISFIED PRIOR TO THE ISSUE OF AN OCCUPATION CERTIFICATE, A SUBDIVISION CERTIFICATE OR A STRATA CERTIFICATE

19. All commitments listed in the relevant BASIX certificate for the development are to be satisfactorily completed prior to the issue of an Occupation Certificate. Should there be any changes to the specifications of the dwelling that have implications for compliance with the approved certificate, except where restricted or excluded by any other condition of consent, an amended BASIX Certificate can be relied upon as

- having complied with this condition. A copy of any amended BASIX Certificate is to be provided to the City of Newcastle with Occupation Certificate documentation.
- 20. The water management measures as indicated on the submitted plans and Statement of Environmental Effects and/or as modified under the terms of this consent are to be implemented and the nominated fixtures and appliances are to be installed and operational prior to issue of an Occupation Certificate.
- 21. All public footways, footpaving, kerbs, gutters and road pavement damaged during the works are to be immediately repaired following the damage, to a condition that provides for safe use by pedestrians and vehicles. Full restoration of the damage is to be carried out to City of Newcastle's satisfaction prior to the completion of demolition work or prior to the issue of any Occupation Certificate in respect of development involving building work.
- 22. All works within the road reserve required by this consent are to be completed prior to the issue of a Occupation Certificate.

ADVISORY MATTERS

- Development applications are not assessed against the provisions of the National Construction Code. An application to modify the application under the *Environmental* Planning and Assessment Act 1979 will be required if design amendments that cause the proposal to be inconsistent with the development consent are necessary to comply with the provisions of the Building Code of Australia.
- Retaining walls not clearly noted on the approved plans or outside of the parameters of 'exempt development', as specified in State Environmental Planning Policy (Exempt and Complying Development Codes) 2008, are to be subject to a separate development application. An application in this regard is to be approved prior to any works relating to such a retaining wall taking place.
- It is recommended that, prior to commencement of work, the free national community service 'Dial before you Dig' be contacted on 1100 or by fax on 1200 652 077 regarding the location of underground services in order to prevent injury, personal liability and even death. Inquiries should provide the property details and the nearest cross street/road.
- Any necessary alterations to public utility installations are to be at the developer/demolisher's expense and to the requirements of the City of Newcastle and any other relevant authorities. City of Newcastle and other service authorities should be contacted for specific requirements prior to the commencement of any works.
- Prior to commencing any building works, the following provisions of Part 6 of the *Environmental Planning and Assessment Act 1979* are to be complied with:
 - a) A Construction Certificate is to be obtained; and
 - b) A Principal Certifier is to be appointed for the building works and the City of Newcastle is to be notified of the appointment; and
 - c) The City of Newcastle is to be given at least two days notice of the date intended for commencement of building works.
- Prior to the occupation or use of a new building, or occupation or use of an altered portion of, or an extension to a building, an Occupation Certificate is to be obtained from the Principal Certifier appointed for the proposed development. An application for an Occupation Certificate is to contain the information set out in Clause 149 of the *Environmental Planning and Assessment Regulation 2000*.

- It is an offence under the provisions of the *Protection of the Environment Operations*Act 1997 to act in a manner causing, or likely to cause, harm to the environment.

 Anyone allowing material to enter a waterway or leaving material where it can be washed off-site may be subject to a penalty infringement notice (ie 'on-the-spot fine') or prosecution.
- Failure to comply with the conditions of consent constitutes a breach of the Environmental Planning and Assessment Act 1979, which may be subject to a penalty infringement notice (ie 'on-the-spot fine') or prosecution.

END OF CONDITIONS

SCHEDULE 2

REASONS FOR THE DETERMINATION & CONSIDERATION OF COMMUNITY VIEWS

The determination decision was reached for the following reasons:

- The proposed development, subject to the recommended conditions, is consistent with the objectives of the applicable environmental planning instruments, being; *Newcastle Local Environmental Plan 2012* (NLEP) and applicable State Environmental Planning Policies.
- The proposed development is, subject to the recommended conditions, consistent with the objectives of the Newcastle Development Control Plan 2012 (NDCP).
- The proposed development is considered to be of an appropriate scale and form for the site and the character of the locality.
- The proposed development has appropriate management and mitigation of impacts through conditions of consent.
- The proposed development, subject to the recommended conditions, will not result in unacceptable adverse impacts upon the natural or built environments.
- The proposed development is a suitable and planned use of the site and its approval is within the public interest.
- City of Newcastle has considered the proposed variation to the Clause 4.3 building height development standard made under Clause 4.6 of the Newcastle Local Environmental Plan 2012. The proposed 21.35% building height variation is considered acceptable in the particular circumstances of this case as the variation will not significantly overshadow the neighbouring properties, obstruct significant view corridors or result in negative privacy issues. It is considered that the Clause 4.6 request is well founded and strict compliance with the development standard is unreasonable and unnecessary in this case.
- Any issues raised in submissions have been taken into account in the assessment report and where appropriate conditions of consent have been included in the determination.

REASONS WHY THE CONDITIONS HAVE BEEN IMPOSED

The following conditions are applied to:

- Confirm and clarify the terms of Council's determination;
- Identify modifications and additional requirements that will result in improved compliance, development and environmental outcomes;
- Prevent, minimise, and/or offset adverse environmental impacts including economic and social impacts;
- Set standards and measures for acceptable environmental performance; and
- Provide for the ongoing management of the development.



ATTACHMENTS DISTRIBUTED UNDER SEPARATE COVER

DAC 19/10/21 - DAC 19/10/21 - 16 Parkway Avenue Bar Beach - DA2021/00294 - Dwelling house - alterations and additions

ITEM- 21 Attachment D: Processing Chronology

Development Applications Committee Meeting 19 October 2021



THE CITY OF NEWCASTLE Report to Development Applications Committee Meeting on 19 October 2021



PROCESSING CHRONOLOGY

DA2021/00294 - 16 Parkway Avenue, Bar Beach

5 March 2021	Application lodged
16 March 2021 to 6 April 2021	Public Notification period
4 June 2021	Request for additional information
30 June 2021	Meeting with applicant and owner to discuss additional information request.
16 July 2021	Additional information received
29 July 2021	Request for additional information
16 August 2021	Additional information received
18 August 2021 to 6 September 2021	Public Notification period for amended proposal