Newcastle LEP V1. Report

**Newcastle City Council** Review of Potential Heritage Items - Group 1 Final Report – 30 September 2005







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# Summary

The following presents an executive summary of the major findings of this report.

### 1. Introduction

### Background

This report presents the outcomes of a study which reviewed the heritage significance of places previously nominated by the community for listing as heritage items in the Newcastle Local Environmental Plan (LEP). The study covers only some of the places nominated, these being defined as Group 1 and comprising the items in the city centre and inner suburbs of:

- Newcastle CBD
- Newcastle East
- Newcastle West
- The Hill
- Cooks Hill
- Bar Beach
- The Junction
- Merewether
- Wickham
- Islington

### 2. Process

### The Brief

The objective of the study was explicit in the opening sentence of the brief, that is:

a strategic heritage assessment of approximately 435 potential heritage items nominated for the inner suburbs of Newcastle, with a view to eventual inclusion of items which satisfy the NSW Heritage Office guidelines into Schedule 6 - Heritage Items and Heritage Conservation Areas of Newcastle LEP 2003.

The bulk of these items were drawn from Volume 4 of the Newcastle City Wide Heritage Study (NCWHS) 1997. The brief called for completion of a State Heritage Inventory (SHI) database entry for each item proposed for listing.

### The Study Process

The study process was as follows.

- a. Briefing meeting with council officers.
- b. Desktop survey to determine the list of items to be assessed.
- c. Historic research of items.
- d. Site inspection of items.
- e. Preparation of draft datasheets for items.
- f. Comparative assessment of items to determine level of significance and recommended listing status.
- g. Compilation of a database for all items assessed as significant.
- h. Preparation of a report including recommendations for items not assessed.

The final Group 1 list included 463 entries, although the actual number of items to be considered would have varied slightly from this.

### Limitations on Items Considered

The specific purpose of this study was to review potential heritage items already nominated. It did not include fieldwork or other research to identify other potential items, and as such it does <u>not</u> provide a comprehensive or systematic review of all potential heritage items within the study area.

While the list of nominated items is substantial in number, and is in many ways representative of the range of potential heritage items in the area, there are without doubt many other items of equal or greater heritage significance which have not been nominated, and hence not covered by this study.

### 3. Outcomes

### Items Recommended for the LEP

After the desktop survey a total of 75 entries were selected for further research. The recommendations that resulted are summarised below, with the majority of items considered to be of sufficient significance to warrant inclusion on the heritage schedules of LEP 2003.

- 59 items are recommended for inclusion as heritage items in LEP 2003 (indicated on the inventory sort list by LEP).
- 3 items were identified as being subject to a heritage study being undertaken at the same time by the NPWS, and have subsequently been recommended for heritage listing (indicated by NPWS).
- 2 items were parts of places already listed on LEP 2003 (indicated by EXT).
- 1 item had been previously assessed for listing on LEP 2003 as part of the NCWHS, but had not been formally listed as yet (indicated by A).
- 5 items are within existing heritage conservation areas defined in LEP 2003, and this is considered to provide an adequate level of heritage protection (indicated by C).
- 4 items are within local character precincts or potential heritage conservation areas previously proposed, and their contribution to these areas should be considered in determining planing guidelines for those areas (indicated by P).
- 2 items lack any obvious heritage value, and will not be recommended for any form of heritage protection (indicated by N).

For each item proposed for listing in LEP 2003, entries have been made in the Newcastle Heritage Inventory Database.

### **Other Nominated Items**

Of the Group 1 list 388 entries have not been considered in detail past the initial "desktop" survey. However, some indication of their heritage value can be gained from the results of the desktop survey, and from this generic recommendations for their management, especially when considered as groups. A copy of the desktop survey is included in the appendices to this report. It includes all the Group 1items, both researched and not researched. Different groups of items that arose from the survey are considered below, including:

- suburbs;
- building types;
- period of construction; and
- themes.

### **Areas and Precincts**

The great majority of the nominated items are within:

- existing heritage conservation areas; or
- local character precincts proposed by the NCWHS.

The obvious conclusions to be drawn from this are that:

- there are significant concentrations of buildings which contribute to the historic character of their immediate area; and
- the community appreciates a wide range of items that contribute to this character.

### Areas Where Items are Concentrated

Of the areas outside the existing heritage conservation areas, the most substantial concentrations of nominated items are in the following suburbs.

- The Hill
- Bar Beach
- Merewether
- Islington
- Wickham

### **Proposed Heritage Conservation Areas**

A review of heritage conservation areas was not part of the original brief, but during the course of the study it became apparent that some work on this matter was required.

There are several substantial areas of historic development (notionally pre-WWII) within the suburbs covered by this study that are outside any of the existing heritage conservation areas, and hence not subject to any specific heritage planning controls, as follows.

- Anzac Parade/Shepherds Hill area
- National Park and adjacent lots
- Parkway Avenue between Jenner Parade and Darby Street
- Bar Beach generally

Adjusting the boundaries of the existing heritage conservation areas or establishing new heritage conservation areas to include these places is strongly recommended to provide continuous coverage of heritage planning controls over all areas of pre-WWII development within inner Newcastle.

### **Proposed Local Character Precincts**

The concept of Local Character Precincts previously proposed by the NCWHS is supported

by this report. The fact that the vast majority of nominated items are within the proposed precincts also indicates community awareness of the heritage value of these areas.

### 4. Observations

During the course of the study, various factors came to light which, while not directly affecting the outcomes of this study, did suggest a way forward for heritage planning in Newcastle, especially considering the vast number of other potential items, nominated or otherwise. They also helped to explain the outcomes of the study, and why some of the recommendations have been made.

These are described below, in no particular order of priority.

- Historic Themes
- Hunter Water Corporation Records
- Community Nomination of Items
- Equity in the Listing Process
- Lack of Information
- Assessment Criteria for Houses
- Analysis of Individual Suburbs
- Conservation, Character & Context
- The Role of the Museum & Library

### 5. Recommendations

### **Recommendations for LEP 2003**

The following actions are recommended in relation to LEP 2003.

- a. Council should prepare a draft amendment to Newcastle Local Environmental Plan 2003, listing in it's heritage schedule all those items proposed for heritage listing by this report. This should be undertaken as soon as possible.
- The boundaries of existing or new heritage conservation areas should be adjusted to include the Shepherds Hill, National Park, Parkway Avenue and Bar Beach areas. This should be undertaken as soon as possible.
- c. The definition of local character precincts for areas previously identified in the NCWHS should be pursued as an alternative to additional heritage conservation areas or the mass listing of individual items. This should be undertaken as soon as possible.
- d. Future reviews of nominated items for potential listing in LEP 2003 should be undertaken as part of a broader study of individual suburbs or themes.
- e. All items nominated for potential listing should have this information noted on council records, if possible including Section 149 certificates, and heritage impact assessments of them should be required for development applications.

### Other Recommendations

Other recommendations have been made to achieve a more balanced and comprehensive approach to heritage management in Newcastle and greater appreciation within the community of heritage values and issues.

- a. The need for comprehensive city wide urban design guidelines including heritage guidelines is now considered urgent. Comprehensive guidelines would provide a base level of control in all areas pending the completion of more detailed area specific guidelines.
- b. The impact of increased density on existing character should be carefully considered.
   Existing densities should be reviewed with the key character of allotment width, which to a great extent determines the density possible.
- c. For each heritage conservation area, the buildings that do and do not contribute to its significance should be individually identified. Buildings which do contribute might be considered for individual listing on LEP 2003.
- d. Until actions e, f, and g, (below) are completed, it is desirable to encourage owners and designers to have regard to the character of the locality when planning development, by preparing additional information with their application. Note: this information may not be needed if the city wide guidelines were prepared and greater information was available about both heritage conservation areas and character areas. The following information should be required for the submission of all development applications that involve the demolition or substantial alteration of existing structures and/or the erection of new buildings.

- A brief history of the site, including the approximate age of existing buildings and any known previous uses, to identify if it is of potential heritage significance. If so, council may request submission of a statement of heritage impact.

- Analysis of the site context to include urban design characteristics of adjacent buildings to identify if there is an established streetscape, in addition to the more practical matters of views, overshadowing and setbacks which are already covered by context plans. Context is considered crucial in the argument for keeping existing buildings.

- e. The guidelines for development within heritage conservation areas should be stringently adhered to, and development of all items assessed on the same basis as if the item was individually listed as a heritage item. The alternative is individual listing of all items that contribute to the character of the heritage conservation area.
- f. The list of Local Themes should be reviewed to both correlate the themes against the State and National Themes, and to more specifically define important Local Themes. This will allow a strategic approach to the management of such places across the city.

Following on from that, a city-wide study of specific themes should be undertaken. These themes might include:

- houses of various types e.g. bungalows, miners cottages, single fronted terrace-type
   apartment blocks
- corner stores and small suburban shopping precincts
- community facilities, baby health clinics etc.
- g. Information about the historic patterns of development and appropriate conservation could be presented in the form of an exhibition and/or book, either at the Newcastle Regional museum or the City Library. Funding through the Ministry for the Arts could be sort for such an exercise.
- Providing the community with education and interpretation of the heritage places and general historic character of the city, reinforcing people's connection with place. This might include:
  - producing and distributing brochures
  - exhibitions in the museum and libraries
  - discussed during community forums
  - information on councils website
- i. Council should liaise with the Hunter Water Corporation to determine how historic information held by them can be made more readily available for research purposes.

End of this summary.

# 1. Introduction

This section provides background information about the report and the consultant team.

### 1.1 Background

This report presents the outcomes of a study which reviewed the heritage significance of places previously nominated by the community for potential listing as heritage items in the Newcastle Local Environmental Plan (LEP).

The study was commissioned by Newcastle City Council in July 2004, as per the brief issued by council dated 6 May 2004. It was jointly funded by Newcastle City Council and a grant from the NSW Heritage Council.

Note that the study covers only some of the places nominated, these being defined as Group 1 and comprising items in the city centre and inner suburbs of:

- Newcastle CBD
- Newcastle East
- Newcastle West
- The Hill
- Cooks Hill
- Bar Beach
- The Junction
- Merewether
- Wickham
- Islington

Groups have also been defined to include the other suburbs, industrial and landscape items, but are not covered by this study.

### 1.2 Consultant Team

The consultant team comprised

- Principle Consultant & Heritage Architect: W.Ranald Boydell, Ecotecture
- Heritage Planning: Meredith Walker, Heritage Futures
- **History:** Rosemary Melville and Anne Dunne, Hunter History Consultants
- Heritage Architect: Linda Babic, Heritas Architecture
- Town Planning: Rachel McConkey, Rachel McConkey Urban Design & Planning

### 1.3 Methodology

The methodology used in the preparation of this report is generally as per the various guidelines issued by the NSW Heritage Office, and the "Burra Charter" as issued by Australia ICOMOS.

End of section.

# 2. Process

This section describes the process the consultant team followed in undertaking the study.

### 2.1 The Brief

The objective of the study was explicit in the opening sentence of the brief, that is:

a strategic heritage assessment of approximately 435 potential heritage items nominated for the inner suburbs of Newcastle, with a view to eventual inclusion of items which satisfy the NSW Heritage Office guidelines into Schedule 6 - Heritage Items and Heritage Conservation Areas of Newcastle LEP 2003.

The brief called for completion of a State Heritage Inventory (SHI) database entry for each item proposed for listing.

### 2.2 The Study Process

The study process was as follows.

- a. Briefing meeting with council officers.
- b. Desktop survey to determine the list of items to be assessed.
- c. Historic research of items.
- d. Site inspection of items.
- e. Preparation of draft datasheets for items.
- f. Comparative assessment of items to determine level of significance and recommended listing status.
- g. Compilation of a database for all items assessed as significant.
- h. Preparation of a report including recommendations for items not assessed.

The final Group 1 list included 463 entries, although the actual number of items to be considered would have varied slightly from this as there were some duplicate entries, items that no longer existed, and entries covering multiple items.

An initial desktop survey was undertaken of these items, which involved:

- reviewing any supporting information provided with the nomination;
- ascertaining that the item still existed and/or could be located; and
- categorising each item according to various criteria e.g. building type, likely period of construction, vicinity to other heritage items, relevant heritage themes.

From this, an assessment was made as to whether or not the item was likely to meet the criteria for heritage listing subject to further research.

At various points through this report reference is made to three different types of items related to

this list. To clarify the distinctions between these groups, they may be defined as follows.

- Items researched by this study: this includes only those items from the list nominated which were the subject of detailed research and assessment by this study with regard to their potential listing on the LEP.
- Other nominated items: this includes all other items from the list nominated, which were <u>not</u> subject to detailed research or assessment by this study.
- Items not on the nominated list: items identified by the consultant team during the study, which are not on the list nominated although they are comparable to them, and which were <u>not</u> subject to detailed research or assessment by this study.

### 2.3 Background to the Nominated Items

The bulk of the nominated items, for this and all the defined groups, are drawn from Volume 4 of the Newcastle City Wide Heritage Study (NCWHS). Volume 4 lists those items that had been nominated but not researched by that study. Others have come to council's attention since then.

During the NCWHS in 1996-97, community groups and individuals were asked to nominate items for potential heritage listing that reflected Newcastle's historic themes. Well over a thousand items were nominated, the majority by groups with an established background in heritage issues such as the Parks and Playgrounds Movement and the local branch of the National Trust. However, only a small percentage of those items could be researched by the NCWHS due to resource limitations. The remainder were complied in Volume 4 of the NCWHS report with whatever information had been provided, and the recommendation for further investigation.

The large number of items nominated were beyond the resources of the NCWHS, and of this current study, to fully investigate because:

- they were so numerous; and
- the majority were houses for which, generally, documents are likely to be limited and whose significance can only be assessed comparatively, or as part of an area, rather than individually.

What both studies did was to pick out those items that could be readily researched and which were considered likely to meet the criteria for individual listing.

What the nominations highlight however, is that the community value more places than meet the listing thresholds (as set out by the NSW Heritage Office), and more places than can readily be researched and listed as individual items.

The approach to houses taken in the NCWHS was to:

- list only those with a known historical association, such as a mine manager's house; and
- to recognise the importance of the urban context by listing areas.

In this study, the approach to houses taken in the NCWHS was reconsidered in the process of researching the nominated items. The list was reviewed to identify those items for which research was likely to yield sufficient information to provide a sound basis for assessing significance. These items are mostly non-residential, and represent the diversity in forms and land uses that characterised Newcastle's inner suburbs in late 19<sup>th</sup> and early 20<sup>th</sup> century. As a group they demonstrate the pattern of settlement and historic fabric of the city as whole.

For most houses, the evidence is unlikely to be sufficient unless a large number of similar places are researched – for example in a residential estate or houses of a similar date or design. For the majority of the houses nominated, their main heritage value is their contribution to their suburb, rather than as individual places.

While the list of nominated items has by necessity formed the basis for this study, further individual research of all items on the list is not considered the best approach to understanding their history and significance, or planning for their appreciation and conservation in private ownership.

Refer to Section 4. Observations, and Section 5. Recommendations, for further comments about the nomination process and nominated items.

### 2.4 Limitations on Items Considered

As previously noted, the specific purpose of this study was to review potential heritage items already nominated. It did not include fieldwork or other research to identify other potential items, and as such it does <u>not</u> provide a comprehensive or systematic review of all potential heritage items within the study area.

There are a few exceptions to this, but only a few, where additional items were identified by the consultant team during site inspections or historic research, or were flagged by council staff or the consultant team at the outset of the study.

While the list of nominated items is substantial in number, and is in many ways representative of the range of potential heritage items in the area, there are without doubt many other items of equal or greater heritage significance which have not been nominated, and hence not covered by this study.

As noted above, the list of nominated items is largely the result of a call for public nominations made during the NCWHS process in 1996-97. Items were nominated by individuals and groups within the community, and generally reflect their specific areas of interest, knowledge, or concern. While extensive, the resultant list of items is not necessarily comprehensive or balanced. This does not in any way belittle the amount of work undertaken by those people and groups, without whom the task of heritage planning would be that much more difficult, but only highlights that the task of identifying items is not complete.



Image 240-1096 - A typical street in Islington.

**Example: Imbalance of items in different Suburbs** A large number of items have been nominated in Merewether, almost a quarter of the total amount, but only a few in Islington, despite the fact that it has whole streets of houses from the late 19<sup>th</sup> basically intact in their original form and setting.

Some of the recommendations of this study seek to address these anomalies in the scope and representativeness of heritage items listed in the LEP.

End of section.

## 3. Outcomes

This section describes the outcomes of the study process, including items recommended for listing on the LEP, and a review of nominated items generally.

### 3.1 Items Researched by this Study

After the desktop survey a total of 75 entries were selected for further research. The recommendations that resulted are summarised below, with the majority of items considered to be of sufficient significance to warrant inclusion on the heritage schedules of LEP 2003.

- Recommended for LEP Listing 59 items are recommended for inclusion as heritage items in LEP 2003.
- NPWS Heritage Study 3 items were identified as being subject to a heritage study being undertaken at the same time by the NPWS, and have subsequently been recommended for heritage listing.
- Items Already Listed
   2 items were parts of places already listed on LEP 2003.
- Items Previously Assessed 1 item had been previously assessed for listing on LEP 2003 as part of the NCWHS, but had not been formally listed as yet.
- Items Within Heritage Areas 5 items are within existing heritage conservation areas defined in LEP 2003, and this is considered to provide an adequate level of heritage protection.
- Items Within Potential Precincts 4 items are within local character precincts or potential heritage conservation areas previously proposed, and their contribution to these areas should be considered in determining planing guidelines for those areas.
- No Obvious Heritage Value
   2 items lack any obvious heritage value, and will not be recommended for any form of heritage protection.

Further details about these categories of items are provided below.

### 3.1.1 Recommended for LEP Listing

The items recommended for listing comprise mostly public buildings, prominent commercial buildings, and houses that have specific historic significance. They include:

Name	Street	Suburb
Former 'St	313 Darby Street	Bar Beach
Edwards Girls		
Home'		
Shed	334A Darby Street	Bar Beach
'Reid Park Tennis	1 & 7 Kilgour Avenue	Bar Beach
Clubhouse' and		
Tennis Courts		
Residence	10 Parkway Avenue	Bar Beach
Residence/Flats	45 Wrightson Avenue	Bar Beach
Horse Trough	Cnr Darby & Young	Cooks Hill
-	Streets	

Name	Stroot	Suburb
Former St Hildas'	Street 252 Darby Street	Suburb Cooks Hill
Hostel		0000031111
Von Bertouch	61 Laman Street	Cooks Hill
Galleries		
Dr Watkins House	64 Parkway Avenue	Cooks Hill
Residence Hamilton Station	79 Parkway Avenue 6 Fern Street	Cooks Hill
Hotel	o Fem Street	Islington
Merewether Baby	23 Caldwell Street	Merewether
Health Clinic		
Former 'Glebe	101 City Road	Merewether
Methodist' Church Residence	1A Curry Street	Merewether
Residence and	76 Curry Street	Merewether
Palm Trees		
Stone Retaining	47, 51-59 Frederick	Merewether
Wall	Street	
Brown Sisters' Convent	8 Janet Street	Merewether
Residence & Fig	83 Janet Street	Merewether
Trees		
Former Mine	114 Janet Street	Merewether
Managers		
Residence		Managerathan
Residence Former Police	8 Kempster Road 85 Llewellyn Street	Merewether Merewether
Station	05 Liewenyn Street	Melewether
Residence	39 Lloyd Street	Merewether
Residence	36 Macquarie Street	Merewether
Merewether Baptist	75 Morgan Street	Merewether
Church		
Merewether Uniting	5 Park Street	Merewether
Church Residence	26 Rowan Crescent	Merewether
Northumberland	20 Auckland Street	Newcastle
County Council		
Commercial	6 Bolton Street	Newcastle
premises	00.00 D // 0/ /	<u></u>
Newcastle Herald	28-30 Bolton Street 37 Bolton Street	Newcastle Newcastle
The Bowery Legacy House	45 Bolton Street	Newcastle
Remains of AA Co.		Newcastle
bridge & fence		
Former Volunteer	115 King Street	Newcastle
Fire Station		Nauraatia
Central Hall Former Wool	141-147 King Street 149 King Street	Newcastle Newcastle
Exchange	149 King Street	Newcastle
TPI House	231 King St	Newcastle
City Arcade	Newcomen and	Newcastle
	Hunter Streets	
Former Primitive	29 Perkins Street	Newcastle
Methodist Manse Miss Chippendale's	45 Perkins Street	Newcastle
School Room		
Union Steamship	31-33 Watt St	Newcastle
Building		
Lyrique Theatre	21-31 Wolfe Street	Newcastle
The Cowrie Hole	Shortland Esplanade	Newcastle East
Cambridge Hotel	789 Hunter Street	Newcastle
e alline lage l'ierei		West
Former Methodist	3 Tudor Street	Newcastle
Church		West
Captain Allan's	19 Barker Street	The Hill
House St Ronans	18 Bingle Street	The Hill
Bishopcourt	34 Brown Street	The Hill
Newcastle	Church Street	The Hill
Grammar School -		
Merrick	Ohumah Otarat	The LUU
Newcastle Grammar School –	Church Street	The Hill
Berkeley		
Gate & stairs	52 Church Street	The Hill
Sunnyside	46 (44) Newcomen	The Hill
	Street	

Name	Street	Suburb
Former Stables	23 Church Street (60 Tyrrell Street)	The Hill
Newcastle	122 Tyrrell Street	The Hill
Synagogue Residence	26 Farquhar Street	The Junction
Former Primitive Methodist Parsonage	28 Farquhar Street	The Junction
St Thomas Moore Building	34 Kenrick Street	The Junction
New Zealand Loan Co. Wool Store	41 Annie Street	Wickham
Residence	15 Charles Street	Wickham
Former City Mission Hall	13 Dangar Street	Wickham

### Note: Cowrie Hole

The Cowrie Hole is not to be confused with the building opposite of the same name that was on the list of nominated items.

All the items have been assessed as being of Local significance, except for two of State significance, as follows.

- Von Bertouch Gallery
- St Ronans

Detailed inventory datasheets in accordance with the State Heritage Inventory (SHI) have been prepared for each of the above items (see Volume 2 of this report).

### 3.1.2 NPWS Heritage Study

During the course of this study the NPWS undertook a heritage study of the Glenrock Reserve, which includes some of the nominated items. That is:

Name	Street	Suburb
Concrete Water	221 Scenic Drive	Merewether
Tank		
Residence	221 Scenic Drive	Merewether
Weatherboard	221 Scenic Drive	Merewether
Cottage		

These and other items were identified as having local or state heritage significance by the study, that is the *Glenrock Lagoon Cultural Landscape – Conservation Management and Cultural Tourism Plan* (2003), prepared by Griffin and National Heritage Consultants, and were recommended for inclusion as heritage items in Newcastle LEP 2003.

### 3.1.3 Items Already Listed

Some items that appeared to be individual items turned out to be part of places already listed. They include

Name	Street	Suburb
Extensions to	1-7 Wolfe Street	Newcastle
School of Arts		
Residence	8 Barker Street	The Hill

The first item is part of the main School of Arts building, the second a wing of Jesmond House, both of which are already listed.

### 3.1.4 Items Previously Assessed

One item turned out to have already been assessed for listing, though had not as yet been formally listed. That is:

Name	Street	Suburb
St Josephs	34 Kenrick Street	The Junction
Presbytery		

It is recommended that this item now be listed as a heritage item in LEP 2003.

### 3.1.5 Items Within Heritage Areas

There were some items within existing heritage conservation areas that, by their age and intactness, were obviously key features of the heritage conservation area, but which had no known historic or other significance sufficient to warrant individual listing. They include:

Name	Street	Suburb
Terraces	3 Newcomen Street	Newcastle
Cowrie Hole	5 Shortland	Newcastle
	Esplanade	East
Scotties Cafe	36 Scott Street	Newcastle
		East
Newcastle	Church Street	The Hill
Grammar School -		
Lawrence		
Residence	36 Tyrrell Street	The Hill
Residence	39 Tyrrell Street	The Hill

There location within existing heritage is considered to provide an adequate level of heritage protection.

### 3.1.6 Items Within Potential Precincts

There were some items within areas previously identified in the NCWHS or elsewhere as potential local character precincts or heritage conservation areas, and that made an obvious contribution to the character of those areas, but which had no known historic or other significance sufficient to warrant individual listing. They include:

Name	Street	Suburb
Residence	9 Wrightson Avenue	Bar Beach
Residence	37 Tooke Street	Cooks Hill
Brick Retaining Wall	1 Ridge Street	Merewether
Residence	11 Lemnos Parade	The Hill

Their contribution to the streetscape should be considered in determining planing guidelines for those areas.

### 3.1.7 No Obvious Heritage Value

Some items do not have any obvious heritage value, and no specific information was provided with their nomination to suggest why they might otherwise be significant. It is possible their location has been confused. These include:

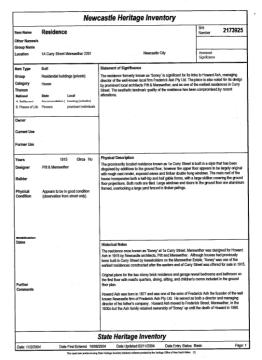
Street	Suburb
57 Scenic Dr	Merewether
90 - 94 Hannell	Wickham
Street	
	57 Scenic Dr 90 - 94 Hannell

The first item could not be accurately located from the nomination, and there were no items of obvious heritage character anywhere in the vicinity. The second item is a modern industrial structure, and it is assumed the nomination referred to an earlier church on the site demolished in the 1970's and of which no obvious evidence remains, though there is the potential for archaeological relics.

### 3.1.8 The Inventory Database

For each item proposed for listing in LEP 2003, entries have been made in the Newcastle Heritage Inventory Database. This is a computer database prepared by the NSW Heritage Office as part of their State Heritage Inventory (SHI). The database is maintained by council, and allows items to be searched by various categories e.g. address, type, theme. Once the amendments to LEP 2003 are finalised and officially gazetted, the information for those items actually listed will be copied to the Heritage Office and made available through the Heritage Office website alongside other SHI items from across the state.

A printed datasheet for each item has been generated from the database and included in Volume 2 of this report. Note however that the datasheet format is fixed, and where database entries have more text than will fit within the defined space it will not appear in full. Where this occurs, alternative arrangements will have to be made to supply owners of nominated items or other interested parties with full copies of the relevant information from the database.



Note that the database does not include all the Group 1 items covered by this study, only those recommended for listing in LEP 2003. The inventory used for the desktop survey should be referred to for analysis of the full list of nominated items (see appendices).

### 3.2 Review of Nominated Items

Of the Group 1 list, there are 388 other nominated items that have not been considered in detail past the initial "desktop" survey. However, some indication of their heritage value can be gained from the results of the desktop survey, and from this generic recommendations for their management, especially when considered as groups.

A copy of the desktop survey is included in the appendices to this report. It includes all the Group 1 items, both researched and not researched. Different groups of items that arose from the survey are considered below, including:

- suburbs;
- building types;
- period of construction; and
- themes.

### 3.2.1 Suburbs

All nominated items within each suburb were considered as a group. Comments on each suburb follow.

### **Bar Beach**

- items nominated: 25
- items researched: 6
- items recommended for listing: 5

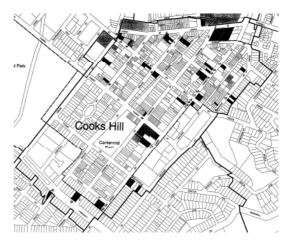


About half the nominated items are detached residences, but there were also several flats, a couple of villa residences, and various non-residential buildings such as the former children's home, the tennis clubhouse, an old shed and a bus shelter. All of the items would appear to be the original development on their site and so relate to the original subdivision of the area during the mid 20<sup>th</sup> century, though this does not readily distinguish them from their neighbours, most of which are also original development. While mostly scattered throughout the suburb, there are some clusters of items, with Wrightson Avenue being the most obvious example.

Almost all the items are within the area proposed as a local character precinct in the NCWHS. Bar Beach has also previously been proposed for consideration as a heritage conservation area (refer Newcastle City Council Notice of Motion -13/7/04 The Hill Conservation Area).

### **Cooks Hill**

- items nominated: 34
- items researched: 6
- items recommended for listing: 5

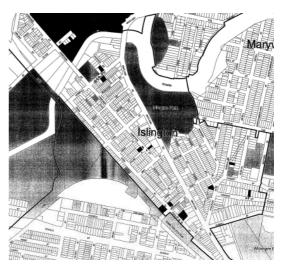


The nominated items represent a diversity of building types, including detached houses and terraces, shops and public buildings, and even a horse trough. They also represent a large age range, from mid 19<sup>th</sup> century through to mid 20<sup>th</sup> century, and are scattered throughout the suburb.

All items are within the existing heritage conservation area with the exception of two houses on Parkway Avenue, both of which are recommended for listing.

### Islington

- items nominated: 14
- items researched: 1
- items recommended for listing: 1



All of the nominated items are modest residences with the exception of the Hamilton Station Hotel, the hotel being the one item which was further researched and recommended for listing. Most date from the late 19<sup>th</sup> to early 20<sup>th</sup> century, and are early if not original development on their site, consistent with the original subdivision of the

area. They are scattered throughout the suburb, but are surrounded by many buildings of similar character, interspersed with more modern light industrial buildings. Almost all the residential buildings in the suburb would be of a similar historic character, and in that sense it is surprising that more items were not nominated.

All the items are within the general areas defined for the two local character precincts proposed for Islington, and the relatively small list of items does not reflect the historic character of most streets in the suburb.

### Merewether

- items nominated: 96
- items researched: 20
- items recommended for listing: 15



Merewether accounts for almost a quarter of the nominated items. The majority are detached residences, but these range from miners cottages through to Federation bungalows and imposing villas, reflecting the diversity of the suburb. Other items include churches, corner stores, public buildings and two retaining walls. Most date from the early to mid 20<sup>th</sup> century and are probably original development on their sites, with most land in Merewether only being leased but not sold by the Merewether Estate until 1924. The items are scattered throughout the suburb, though there is a slight concentration of items along the various original main roads e.g. Frederick, Mitchell, Merewether, Morgan and Macquarie Streets. There are some clusters of items, but in general they do not read as a consistent group and cannot be readily distinguished from their neighbours. The one exception is a group of three identical houses on Curry Street.

Many but not all of the items are within the area proposed as a local character precinct. A review of the proposed precincts in 2002 suggested Merewether should be excluded, however the findings of this study counter that and do support the introduction of some form of heritage planning controls in the suburb. This is particularly due to its diversity of building types as noted above, and the high level of threat of redevelopment that exists at the moment.

### Newcastle

- items nominated: 64
- items researched: 16
- items recommended for listing: 15

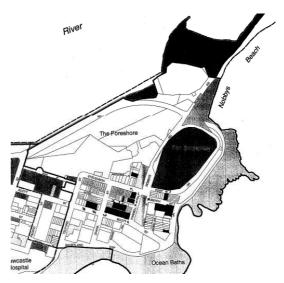


The items nominated in Newcastle represent the full range of buildings that exist in the city centre, including offices, shops, public buildings, terraces and detached houses, as well as remnant industrial items. They also represent a large age range, from mid 19<sup>th</sup> century through to mid 20<sup>th</sup> century. They are scattered throughout the area, though there is a concentration of residential buildings along Brown, Perkins and Wolfe Streets.

All of the items are within either the Newcastle City Centre or The Hill heritage conservation areas. During the course of the study it was suggested that the heritage conservation area planning controls were not proving effective in maintaining the heritage character of the area in the face of the current high level of redevelopment, and that individual listing of all items which contribute to the character of the area should be individually listed. However undertaking that task was beyond the scope of this study.

### **Newcastle East**

- items nominated: 53
- items researched: 3
- items recommended for listing: 1



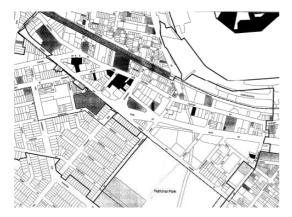
All but a few of the items nominated in Newcastle East were residential terrace buildings, some of which had shops on the ground floor. Most date from the mid to late 19<sup>th</sup> century, with a few early 20<sup>th</sup> century buildings. Most are located in groups along Parnell, Scott, Alfred and Beach Streets.

All items are within the existing heritage conservation area.

### Newcastle West

items nominated: 7

- items researched: 2
- items recommended for listing: 2



The nominated items comprised a few residences, a few shops or offices, a hotel and a former church. They are also of mixed age, ranging from late 19<sup>th</sup> century to mid 20<sup>th</sup> century. The items are scattered throughout the area, and generally have little in common with their neighbours.

All items are within the existing heritage conservation area.

### The Hill

- items nominated: 129
- items researched: 14
- items recommended for listing: 9



The hill accounts for well over a quarter of the nominated items. Almost all are residences, mostly detached houses with a few terraces and flats. The remaining few comprise the Jewish Synagogue, some buildings at the Grammar School, and a remnant gateway. They are concentrated in two main groups - those along Wolfe, Tyrrell and Church Streets, and those along Anzac, Kitchener, Nesca, Bingle and High Streets. The former group date from the mid to late 19<sup>th</sup> century and relate to the early settlement of the city during that period. The latter group generally date from the early 20th century, and relate to the "Shepherds Hill" subdivision of former AA Company land during that period, although some of the buildings along Bingle and High Streets predate that period. In both cases

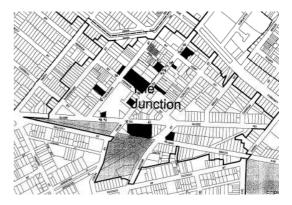
the buildings appear to be either original or early development on their site, and are generally consistent in character with their neighbours.

All of the items within the early settlement group are within the existing heritage conservation area. In contrast, all but a few of the items within the Shepherds Hill group are outside any of the existing heritage conservation areas.

The inclusion of the Shepherds Hill subdivision within a heritage conservation area has previously been considered on several occasions. It was nominated as part of an extension of the Cooks Hill heritage conservation area during public exhibition of the Draft LEP in 2000. A review of that nomination in 2001 concluded that some other parts of the area, that is Brooks and Swan Street, were consistent in character with the existing Cooks Hill heritage conservation and should be added to the area. This was subsequently implemented. The significance of the streets now in guestion was acknowledged by that report, but they were considered distinctly different from both the Cooks Hill and The Hill heritage conservation areas. Hence the recommendation was that the area be considered as a separate heritage conservation area or local character precinct. Neither of these recommendations have been implemented. More recently, the area was the subject of a council motion for consideration as an extension of The Hill heritage conservation area (refer Newcastle City Council Notice of Motion - 13/7/04 The Hill Conservation Area).

### The Junction

- items nominated: 24
- items researched: 5
- items recommended for listing: 3

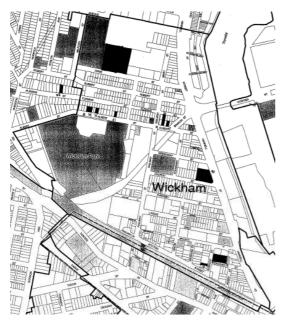


Most of the nominated items are detached residences, but there are also a few terraces, a few shops, and the Catholic school. Most date from the early to mid 20<sup>th</sup> century, though there are a few obviously much older than this. The items are scattered throughout the area, but there are two groups of houses along Glebe Road and Union Street. In character the items generally bear no particular resemblance to their neighbours, though they are all typical of their type within the area.

The items are generally within the area proposed as a local character precinct in the NCWHS, although The Junction was only ever noted as a "potential" precinct as it does not have the same consistency of character as exists in most of the other proposed precincts. There are however small isolated areas within the suburb, which do have a strongly defined character, such as the two groups of houses noted above. There is also a cluster of buildings along Brien Street, mostly narrow fronted terraces of 1 or 2 stories dating from the late 19<sup>th</sup> century which have a unique historic character, of which some but not all are either nominated items or are already listed on LEP 2003.

### Wickham

- items nominated: 15
- items researched: 5
- items recommended for listing: 3



All of the nominated items in Wickham are residences with the exception of a few industrial buildings, the most notable being the former wool stores. They generally date from the late 19<sup>th</sup> to early 20<sup>th</sup> century, and are scattered throughout the area.

Once again most but not all of the items are within the proposed local character precinct recommended in the NCWHS. As for Merewether (see above), a review of the proposed precincts in 2002 suggested Wickham should be excluded, however the findings of this study counter that and do support the introduction of some form of heritage planning controls in the suburb. This is particularly due to the extensive collections of late 19<sup>th</sup> century houses that are scattered throughout the suburb, which have for many years coexisted beside their light industrial neighbours without threat of redevelopment.

### 3.2.2 Building Types

To understand the scope of the items nominated. a series of building "types" were defined, and each item categorised accordingly. They included:

٠	apartments	13
٠	bungalows	149
٠	corner stores	14
٠	built hard to street boundary	34
٠	miners cottages	14

•	offices	9
•	pubs	2
•	remnant fabric	2
•	single fronted detached houses	16
•	terraces	112
•	villa residences	21

- villa residences
- other works

The majority of items were single occupancy houses i.e. bungalows, miners cottages, terraces, single fronted detached houses or villa residences. Only 76 items filled the remaining categories, and many of these were still residential in nature.

2

Individual houses are generally not of sufficient significance to warrant individual listing unless they have specific historic, aesthetic or other significance. Apart from not meeting the generally accepted criteria for heritage listing this involves the matter of equity - it is not appropriate to impose heritage listing on a property simply because it looks "old" without doing so for all such properties in an area as being representative of a consistent theme. Where there is a concentration of houses of historic character, their inclusion within a heritage conservation area may be appropriate. For many of the nominated items, and indeed many other parts of the study area even where few items are nominated, such concentrations of buildings do exist

Details about a few of the building types follow.

### Apartments

The construction of apartment blocks, or flats as they are more commonly called, started in earnest during the 1920's and 30's in the inner city suburbs of all major cities around Australia. They might either be a whole block of flats, or a single flat attached to a residence. Suburbs near the coast and beaches were particularly popular for flats.

While flats are found in most Newcastle suburbs, Bar Beach has probably the highest concentration, and the buildings are typically of high architectural quality. Two are already listed on the LEP, on opposite corners at Parkway Avenue and Darby Street. A few others were in the list of nominated items considered by this study, but many were not, including some particularly good examples of various architectural styles.





Two apartments blocks in Bar Beach that are not on the list of nominated items, being at the corner of Parkway Avenue and Brooks Street (above) and the end of Darby Street (below).

### **Corner Stores**

Corner store is a general term that may be applied to any small suburban shop in a residential area, on a corner or not. Often they are attached to a residence.

Old corner stores may be found throughout suburban Newcastle. The list of nominated items included quite a few, particularly in Merewether, but again many others have not been included on any formal list.



This shop on Railway Street is on the list of nominated items.





Two examples of the sort of corner stores that are typical of the area but that are not on the list of nominated items. The one on Mitchell Street (above) is a particularly substantial example, while that on Ridge Street (below) is perhaps the smallest old shop in the city.

### 3.2.3 Period of Construction

Buildings were defined in terms of their apparent era of construction based on their architectural character. It is stressed these are presumed dates only, based on the building appearance, and have not been confirmed by historic research. They included:

•	Georgian	1788-1840	0
•	Victorian	1840-1865	4
•	Late Victorian	1865-1890	168
•	Federation	1890-1915	136
•	Inter-War	1915-1940	64
•	Post-War	1940-1965	14
•	Modern	1965-	2

The majority are from the Late Victorian and Federation periods, being the late 19<sup>th</sup> and early 20<sup>th</sup> century, and indeed throughout the study area buildings from this period make up the bulk of the streetscape.

The 4 Victorian buildings are of interest as relatively few buildings from this early period remain. These include:

Terraces/Shops	163-165 Darby Str	eet Cooks Hill
Terrace & Hotel	167-173 Darby Str	eet Cooks Hill
Building Group		
Residence	21 Fern Street	Islington
Residence	19 Albert Street	Wickham

The two Cooks Hill items are actually part of the one terrace group, and their heritage significance is already recognised to some extent by their location within the existing Cooks Hill heritage conservation area. The Islington and Wickham items are both simple timber cottages and historic research of their origins is considered unlikely to be reveal much by way of significance.

### 3.2.4 Themes

A full assessment of the themes related to the nominated items has not been made. The most obvious theme however, given the vast number of dwellings nominated, is housing. A review of local historic themes has been included as an appendix to this report.

### 3.3 Areas and Precincts

It will be evident from the comments above that the great majority of the nominated items are within:

- existing heritage conservation areas; or
- local character precincts proposed by the NCWHS.

Indeed more than half the items (190) are within existing heritage conservation areas. Almost as many more (172) are within the local character precincts previously proposed by the NCWHS or "within the vicinity" of other listed or nominated items.

The obvious conclusions to be drawn from this are that:

- there are significant concentrations of buildings which contribute to the historic character of their immediate area; and
- the community appreciates a wide range of items that contribute to this character.

### 3.3.1 Areas Where Items are Concentrated

Of the areas outside the existing heritage conservation areas, the most substantial concentrations of nominated items are in the following suburbs.

- The Hill
- Bar Beach
- Merewether

Other areas that are known to have a significant concentration of items, though which are underrepresented in the inventory, are in the following suburbs.

- Islington
- Wickham

A brief description of each area follows.

### The Hill

The Anzac Parade area of The Hill, referred to at the time of subdivision as Shepherds Hill, including all Anzac Parade itself and High Street, Bingle Street, Lemnos Parade, Kitchener Parade and parts of Nesca Parade. These areas were mostly subdivided in 1915 and 1916, with Nesca Parade slightly later in 1924. By comparison most of the surrounding streets were not subdivided until the 1950s and 60s. As noted above, a previous review of the proposal to extend the Cooks Hill Heritage conservation area to include these streets was rejected on the basis that their history and character was quite different to that of Cooks Hill, however it did support their significance and worth of listing in their own right. Note that the upper areas adjoin The Hill heritage conservation area, the lower sections the Cooks Hill heritage conservation area.

### Bar Beach

Almost the entire suburb of Bar Beach could be considered to be of potential heritage significance, although the greatest concentration of nominated items are along Brooks, Light and Wrightson Streets between Parkway Avenue and Tooke Street. Subdivision of the area occurred in four distinct phases: land at the end of Darby Street c.1915-1921; Parkway Avenue and Memorial Drive c.1922-1924; Brooks, Light and Wrightson Streets c.1929-1939; the northern end of Light and Brooks Streets c.1949-1960. The houses in each area have distinct characteristics that survive basically intact. As noted above, there have been various previous nominations for Bar Beach as a heritage conservation area.

### Merewether

Merewether was not recommended as a local character precinct during the 2002 review (see below) on the basis of "substantial development over recent years of a different scale and form to the characteristics for which it was identified". Nevertheless it still retains many small pockets where the historic character is largely intact, and the pattern of development of the suburb is readily apparent. Due to its ownership by the Merewether Estate parts of the suburb were not officially subdivided until 1918, and most not until 1924, but the area was heavily settled well before then. The most significant concentrations of nominated buildings, including houses, commercial and public buildings, occur along the old main roads: Mitchell, Merewether, Ridge, Llewellyn and Railway Streets being the most prominent. The Glebe, that area between Morgan and Wilton Streets, is also of a unique historic character.

### Islington

Islington may be divided into two areas to the north and south of Maitland Road which, while both were subdivided in the 1880s, developed independently and have distinctly different characters. The area to the south has a wide, long main street broken by cross streets and rear lanes with some relatively large lots. Much has been redeveloped for industrial uses in modern times but many old buildings remain. The area to the north was originally known as "Georgeville" and comprises a tight layout of narrow streets and small lots. It is almost entirely residential and retains most of its original housing stock largely intact.

### Wickham

Wickham developed progressively though the late 19<sup>th</sup> and early 20<sup>th</sup> century. The oldest subdivisions are "Furlongs" comprising Charles and Dangar Streets, and "Whytes Paddock" comprising the areas north and west of that, both from the 1860's. A substantial subdivision from the 1880's known historically as Linwood comprises the Robert, Flemming and Albert Street area. The resultant street layout is erratic, and many areas have been redeveloped in modern times for industrial purposes, but many small clusters of old buildings remain. Like Merewether, the 2002 review suggested Wickham should be excluded from the list of potential local character precincts. The stated reason was "the extent of modern industrial development throughout the early residential areas". But again like Merewether it still retains many small pockets where the historic character is largely intact, and the pattern of development of the suburb is readily apparent.

### 3.3.2 Proposed Heritage Conservation Areas

A review of heritage conservation areas was not part of the original brief, but during the course of the study it became apparent that some work on this matter was required.

The rationale for defining the boundary of a heritage conservation area may be considered in two different ways. That is, boundaries may be defined:

- to include only those areas that share common historic origins and/or consistent built forms; or
- to differentiate parts of a broader historic area into manageable units.

The former point directly reflects the heritage significance of the area, while the latter the practicalities of heritage conservation areas as planning mechanisms.

In Newcastle, where the whole of the inner city area has historic significance, a combination of the above occur, and in general the boundaries of the various heritage conservation areas adjoin without any gaps in between.

There are however several substantial areas of historic development (notionally pre-WWII) within the suburbs covered by this study that are outside any of the existing heritage conservation areas, and hence not subject to any specific heritage planning controls, as follows.

- Anzac Parade/Shepherds Hill area
- National Park and adjacent lots
- Parkway Avenue between Jenner Parade and Darby Street
- Bar Beach generally

Adjusting the boundaries of the existing heritage conservation areas or establishing new heritage conservation areas to include these places is strongly recommended to provide continuous coverage of heritage planning controls over all areas of pre-WWII development within inner Newcastle. Further details on each area follow.

### Anzac Parade / Shepherds Hill

Mention has already been made of this area and its potential listing as a heritage conservation area several times in this report. The previous review (2001) supported its listing as a heritage conservation area, but not as an extension of the Cooks Hill area as proposed at the time. It envisaged that the area should either be listed in its own right as a heritage conservation area, or that new planning controls for local character precincts would be introduced and which would be applicable to the area. However neither of these actions have been implemented, and during the intervening years the threat of redevelopment has increased significantly. While both the recommended actions are still possible and appropriate, to ensure conservation of the significance of the area it now seems appropriate to simply extend the existing boundaries of The Hill heritage conservation area.

To ensure consistency with the existing planning guidelines relating to the heritage conservation area, as per Development Control Plan 44 – Conservation Area Guidelines, Cooks Hill, The Hill and Newcastle East (DCP 44), each building in the area has been assessed according to the criteria previously defined (see Appendix B of the DCP, referring to criteria prepared by Godden Mackay, 1995). The area may be considered as an additional Residential Precinct within the heritage conservation area as defined in DCP 44.

A short history of the area and other supporting information has been included in the appendices to this report.

### **National Park**

National Park falls between the current boundaries of the Hamilton South, Cooks Hill and Newcastle West Heritage Conservation Areas, which skirt it's perimeter along Parkway Avenue, Dumaresq, Union, Parry and National Park Streets.

As the establishment of National Park is associated with Hamilton South, being former AA Company land developed during the early 20<sup>th</sup> century, it is recommended that the boundary of the Hamilton South Garden Suburb Heritage Conservation Area be extended through to Parry Street to include this area.

National Park is also the only park in the inner city not individually listed in LEP 2003. Individual listing of the Park, or at least of its key historic buildings, should also be considered.

Note that half of the Newcastle High School site also falls within this area, though as it is an item individually listed in LEP 2003 it is subject to heritage planning controls. However the lots facing Parry Street between Stewart Avenue and National Park Street, and the lots on the western side of Stewart Avenue between Parry and Warrah Street, are also outside any of the heritage conservation areas and therefore not subject to the heritage planning controls. While the specific character of these lots has not been investigated as part of this study, it would seem appropriate for these lots to also be included within the Hamilton South Garden Suburb and/or Newcastle West heritage conservation areas.

A short history of the area and other supporting information has been included in the appendices to this report.

### Parkway Avenue

The heritage significance of Parkway Avenue is broadly recognised, and its pre-eminent status as one of Newcastle major residential thoroughfares is unquestioned. But only part of it is within a heritage conservation area, the Hamilton South Garden Suburb area, and therefore subject to heritage protection. At its eastern end, beyond the existing heritage conservation area boundary, Parkway Avenue continues through parts of Hamilton South, Cooks Hill and Bar Beach, and borders on The Junction. It is recommended that these sections of Parkway Avenue be included as extensions of existing heritage conservation areas.

Alternately, these lots could be included within a heritage conservation area based around Bar Beach (see below) as its history of development and its building types are more consistent with Bar Beach.

There is also a small section of Parkway Avenue at its western end, between Denison and Tudor Streets, which is also outside the existing heritage conservation area. However this study has not made any recommendations for that area as it is of a different character to the bulk of the street.

Supporting information has been included in the appendices to this report, however no specific research or fieldwork of the area was undertaken as part of this study.

### **Bar Beach**

Mention has also been made of this area and its potential listing as a heritage conservation area elsewhere in this report. Like Shepherds Hill it had been previously recommended as a Local Character Precinct but this has not been implemented, and the threat of redevelopment has increased significantly. As such, it is now recommended for listing as listing as a new heritage conservation area.

It is recommended that the heritage conservation area basically cover the entire suburb, as per councils suburb boundary. The only exception being the northern end, comprising parts of Brooks and Light Street, Hickson and Greenslope Streets, which have been more recently developed. It should also include those lots fronting Tooke Street which are technically within Cooks Hill. Whether or not it includes the lots fronting Darby Street, also within Cooks Hill, but mostly developed with more recent public housing stock, requires further investigation.

Note that the proposed area also includes the remaining eastern section of Parkway Avenue, which is otherwise within the proposed extension of the Cooks Hill heritage conservation area (see above).

Supporting information has been included in the appendices to this report, however no specific research or fieldwork of the area was undertaken as part of this study.

### 3.3.3 Proposed Local Character Precincts

The concept of Local Character Precincts previously proposed by the NCWHS is supported by this report. The fact that the vast majority of nominated items are within the proposed precincts also indicates community awareness of the heritage value of these areas. One of the areas previously noted as a potential precinct, that is the Shepherds Hill subdivision of The Hill, has now been recommended by this report as a heritage conservation area (see above). This recommendation is in response to the specific circumstances of that area.

Another area previously noted as a potential precinct, that is Bar Beach, has been recommended by this report for consideration as a conservation area, again in response to the specific circumstances of that area (see above).

An earlier study that reviewed the local character precincts suggested that two of the proposed precincts, that is Merewether and Wickham, might not be valid, a suggestion countered by this report (see above).

None of these recommendations in any way affect the endorsement by this report of the precinctual approach. Rather, they simply reflect the reality that it has been the better part of a decade since the precincts were proposed, and in the absence of any commitment to their implementation in the near future other planning actions are now considered appropriate for some areas.

End of section.

# 4. Observations

This section outlines observations that were made by the consultant team during the study that do not directly impact on the study outcomes.

### 4.1 Observations from the Study Process

During the course of the study, various observations were made that, while not directly affecting the outcomes of this study, did suggest a way forward for heritage planning in Newcastle, especially considering the vast number of other potential items, nominated or otherwise. The observations also help to explain why some of the recommendations have been made.

These are described below, in no particular order of priority, including:

- Historic Themes
- Hunter Water Corporation Records
- Community Nomination of Items
- Equity in the Listing Process
- Lack of Information
- Assessment Criteria for Houses
- Analysis of Individual Suburbs
- Conservation, Character & Context
- The Role of the Museum & Library

### 4.2 Historic Themes

During the desktop survey undertaken at the start of this project, one of the criteria used to classify the nominated items was historic themes.

Using the established list of Local Themes (as identified in the NCWHS), all nominated items were classified at a base level. However it became apparent that the list was not wholly adequate for the task.

At the time the NCWHS themes were compiled, they were consistent with the State Themes as defined by the NSW Heritage Office. But since then some of the State Themes have been reworded, and a set of National Themes have been prepared by the Australian Heritage Commission based on quite different categories. While it is possible to correlate these three different thematic structures; Local, State and National; that task was beyond the scope of this current project. (Note that the Heritage Office has issued a provisional list correlating the State and National Themes.) Some initial work was undertaken, and it revealed that the established list of Local Themes would need to be refined and expanded to more accurately reflect the structure imposed by the National Themes, and to draw out some more specific values (see attached).

This is a relatively simply task, and it is recommended council arrange for it to be undertaken as soon as possible. Once this has been undertaken, the themes could be used as a basis for prioritising future research and planning. This was first raised by Rod Caldwell, a member of councils Strategic Heritage Committee, during a briefing session on this study, who questioned the importance of industrial heritage to Newcastle. Later, Sarah Cameron, councils heritage officer, suggested that the core themes in Newcastle's history should be defined, with emphasis placed on listing items that demonstrate those themes. These core themes might include:

- convict settlement
- coal mining
- the AA Company
- former railway and road corridors

It must be stressed however that emphasis on such core themes should not be at the expense of other themes, especially where items are under threat. This is consistent with Article 5 of the Burra Charter, which states that:

Conservation of a place should identify and take into consideration all aspects of cultural and natural significance without unwarranted emphasis on any one value at the expense of others.

### 4.3 Hunter Water Corporation Records

The Hunter Water Corporation, formerly the Hunter District Water Board (HDWB), have various archival resources commonly referred to in the historic research of buildings. They provide information about the connection of a building to the HDWB system, including the date of connection to the sewer (which is likely to also be the construction date), and the owner, occupant and applicant (often the builder) at the time. They are a primary source for all construction post 1914, and therefore a very valuable resource for 20<sup>th</sup> century subdivisions.

These records have been extensively used on previous heritage studies, most noticeably for Hamilton South Garden Suburb, where a table was developed which allowed the year of construction for each house in the area to be quickly determined by reference to the connection number alone. However, these records were not used in this study due to recent changes to the privacy laws that constrain access to anyone other than the owners.

Some of the older HDWB records are already available at the Newcastle Regional Library Local Studies section, and it would be desirable for Council to liaise with the Hunter Water Corporation to determine how all this material may be made more readily available for historical research purposes.

### 4.4 Community Nomination of Items

The nomination of items by the community is an accepted part of heritage planning, but not without its problems. These include:

- lack of consistency; and
- lack of supporting information.

### Lack of Consistency

Nominated items usually reflect the interests, knowledge, and concerns of the individuals nominating them. There is a positive side to this, in that the list of items generated reflects themes of genuine community interest, rather than the sometimes overly theoretical themes defined by consultants or government. The negative side is that the list usually lacks consistency and is far from comprehensive. This can give a misleading impression of which items warrant research.



26 Farquhar Street, The Junction



### 28 Farquhar Street, The Junction

**Example: 26 & 28 Farquhar Street, The Junction** The house at 26 Farquhar Street, The Junction, was on the list of nominated items. During initial historic research it became apparent that the adjacent building at 28 Farquhar Street also warranted consideration. It was a former Primitive Methodist Parsonage, dating from 1889 and design by a prominent local architect. While both buildings have been recommended by this study for listing in LEP 2003, the former parsonage at no.28 is of considerably greater historic value than the residence at no.26, it would have been missed out if only the nominated items had been researched.

### Lack of Supporting Information

Perhaps a bigger problem is that items are often nominated with little or no supporting information to suggest why they might be significant. Many appear to be nominated simply because they are "old". In the case of the NCWHS well over 1000 items were nominated, but most nomination forms gave nothing more than the street address. Thus one of the first tasks of this study was to simply figure out on what basis an item had been nominated. This was a time consuming task, and precisely because of the lack of information one which could not always be done totally objectively.

### 4.5 Equity in the Listing Process

One concern that often arises during the heritage listing process is to ensure equity of outcomes. Owners of listed places will often question why their building is listed when another similar one in the immediate area is not.

The usual explanation is that the listed place is significant for reasons other than just its aesthetics or age. This might include its historic or social value, or finer details of its design which are not apparent to the casual observer. During the study process, these aspects will be assessed against accepted criteria, and will generally be noted specifically in the statement of significance for each item.

Again the fact that the study was generally restricted to items already nominated proved a problem. It meant there simply wasn't the opportunity to do a more detailed analysis of an area to determine whether there were other similar items to be considered.

### 4.6 Lack of Information

Lack of comprehensive historic information can also be a problem. The Burra Charter states that appropriate research and analysis should precede any assessment. But sometimes there will be an item of obvious significance for which little historic information can be found. The quandary then is whether to recommend the item for listing in any case, based on its physical fabric alone. In such cases the consultant team have to rely on their professional training, judgement and experience in their application of the assessment criteria. The lack of enough data should not override a place's obvious significance.



39 Lloyd Street, Merewether

### Example: 39 Lloyd Street, Merewether

This item was nominated without any specific significance noted. It was included in the list for further research because of its obvious architectural character. Analysis of the physical fabric confirmed this initial observation, for even though the building is essentially just a small cottage it has numerous distinctive architectural features. The perfect symmetry of the facade, with pairs of arched windows either side of a central portico, disguises the slight offset of the front door and the decidedly non-symmetrical internal layout. The site has also retained its unique cliff side setting. Historic research provided general information about the people who owned the house, and confirmed it was probably the oldest surviving residence in the immediate area, but no details could be found about who its original architect or builder were. In this instance the age and character of the building were considered sufficient to warrant its listing despite the lack of comprehensive historic information.

### 4.7 Assessment Criteria for Houses

Heritage studies are often accused of being arbitrary in their assessment. Guidelines have been put in place by various heritage authorities to try and ensure consistency, and heritage consultants, through their training and experience, seek to apply these guidelines objectively. Even so, it is sometimes difficult to clearly state why a place has been assessed as significant.

Residential buildings are of particular concern for various reasons.

- Houses are difficult to research unless historic ownership details are known and/or a land titles search is undertaken.
- They are generally less likely than commercial or public buildings to have obvious historic, associational or social significance.
- There are simply so many more of them than commercial or public buildings, making it difficult to undertake consistent and comprehensive coverage.
- Owners are often concerned about the financial implications of heritage listing, where costs cannot be offset against income as they can for business premises.

To try and ensure consistency, a set of criteria have been defined for residential buildings (see attached), taking the NSW Heritage Office guidelines as their basis. It would be desirable for these criteria to be further defined and expanded, and used as the basis for all future assessment within the Newcastle Local Government area.



83 Janet Street, Merewether

### Example: 83 Janet Street, Merewether

One group of items identified for consideration were those defined as "villa residences". These are typically the larger houses, often two stories, of obvious architectural character and imposing design, usually in a prominent location and with substantial gardens. Once the historic research was completed the significance of most such places was readily apparent, as they were typically designed by a prominent architect, constructed by a prominent builder, and/or occupied by a prominent local citizen. An exception is 83 Janet Street, Merewether. While at first glance of similar character to other villa residences in the immediate area (e.g. 9 Kempster Road, 76 Curry Street), neither architect nor builder could be identified for 83 Janet Street, and the place lacks the prominent location and garden setting of the others. Nevertheless it was considered to satisfy both aesthetic and associational criteria, and was recommended for listing. Further research may reveal significance in relation to the other criteria.

### 4.8 Analysis of Individual Suburbs

As mentioned elsewhere in this report, the fact that the brief constrained the assessment to nominated items created various problems in the assessment process. These problems could largely have been avoided if the brief had provided for review of each suburb as a whole. The nominated items could then have been considered as part of the broader picture.

Numerous previous studies have identified that Newcastle provides the ideal opportunity for suburb-by-suburb assessment. No other major city in Australia has such a sharp contrast between adjoining suburbs. This has arisen due to its historic origin as isolated villages connected by railways and roads, with the spaces between developed over time, all related to the pattern of land ownership and the progressive cessation of coal mining across the city.

Newcastle City Council has already adopted this suburb-by-suburb approach in various aspects of its planning and management, with the Urban Strategy being the principle example. It is also consistent with the recommendations of other previous reports, such as the proposed introduction of local character precincts.

### 4.9 Conservation, Context & Character

When individual listing of heritage items was first instigated, it was envisaged that the character of the surrounding area would remain largely unchanged, and so maintain an appropriate context or setting for the heritage item.

Under the standard LEP provisions, development "in the vicinity" of a heritage item has to be considered for its impact on that item, but this does not apply to development beyond the immediate periphery of the site.

The concept of heritage conservation areas broadens this to include whole localities where there may be a particular concentration of individual heritage items and/or a large number of items that do not warrant listing in their own right but as a group demonstrate the historic pattern of development of the area. Thus conservation areas have greater control to maintain the context of items.

However further individual listing of heritage items, or even further conservation areas, are in many ways only a stop-gap approach to maintaining the historic urban character of an area, without the implementation of appropriate urban design guidelines.

The premise of conservation planning is to "conserve". That is, to keep as it is. As soon as we allow changes, no matter how "sympathetic" in character, we are no longer conserving the place but rather adapting it. In practical terms this is of course necessary in all but the most significant of places, as ongoing changes are essential to ensure the continued use and viability of places.

However if conservation is the main objective, it does imply that any fabric which contributes to the historic character of a place, no matter how minor, should be kept wherever possible. And if we are keeping fabric, then the question of style becomes irrelevant.

In other words, it does not matter so much what architectural style the houses in a street might represent, so much as how intact they are. The point of conservation planning is not to encourage works that will make them all look similar, but rather to appreciate their differences.

The more recent the building stock or subdivision date, the more diverse the architectural styles are likely to be. By the 1940's there was much greater diversity, even amongst small houses, than existed even 20 years previously. Some of these styles are more conspicuous than others, such as Spanish Mission for example, but this does not make a Spanish Mission style house more important than its less conspicuous Federation or Californian Bungalow style neighbour.

### 4.10 The Role of the Museum & Library

The Newcastle Regional Museum and the Local Studies section of the Newcastle Regional Library have the potential to play an important role in the conservation of heritage items, both as:

- the first port-of-call for the community when researching heritage items; and
- the instigator of and venue for displays about the built heritage of Newcastle.

With regard to research, the Local Studies section in particular already plays an active part, and this role should be enhanced and expanded.

With regard to displays, numerous themes can be identified which would lend themselves to displays and exhibitions. As an example, the role of local builders has previously been raised in the Hamilton South Garden Suburb study. Opportunities exist for various government grants and for corporate sponsorship of such displays.

A draft brief for undertaking a research and exhibition project is included in the appendices to this report.

End of section.

# 5. Recommendations

This section details recommendations for adoption and implementation by Council.

### 5.1 Recommendations of this Study

The recommendations of this study fall into two categories, that is:

- the listing of items or areas in LEP 2003 or their inclusion within other council planning documents; and
- initiatives to achieve a more balanced and comprehensive approach to heritage management in Newcastle including greater community appreciation and integration in planning and urban design.

These are elaborated on in the following sections.

### 5.2 Recommendations for LEP 2003

The following actions are recommended in relation to LEP 2003.

- Council should prepare a draft amendment to Newcastle Local Environmental Plan 2003, listing in it's heritage schedule all those items proposed for heritage listing by this report. This should be undertaken as soon as possible.
- b. The boundaries of existing or new heritage conservation areas should be adjusted to include the Shepherds Hill, National Park, Parkway Avenue and Bar Beach areas. This should be undertaken as soon as possible.
- c. The definition of local character precincts for areas previously identified in the NCWHS should be pursued as an alternative to additional heritage conservation areas or the mass listing of individual items. This should be undertaken as soon as possible.
- d. Future reviews of nominated items for potential listing in LEP 2003 should be undertaken as part of a broader study of individual suburbs or themes.
- e. All items nominated for potential listing should have this information noted on council records, if possible including Section 149 certificates, and heritage impact assessments of them should be required for development applications.

### 5.3 Other Recommendations

Other recommendations have been made to achieve a more balanced and comprehensive approach to heritage management in Newcastle and greater appreciation within the community of heritage values and issues. From a management perspective, the formal recognition of heritage items should be accompanied, or preceded by, publications or other actions to inform the community about the significance of the items, in an 'easy to understand' way. Some councils in New South Wales have experienced negative responses to the listing of heritage items, in part because neither the history of the area and the impacts of heritage listing are not well understood within the local community. While the Newcastle community is relatively well-informed compared with some other regions, it is always desirable to provide a high standard of information about:

- How the items relate to the big picture of Newcastle's history and heritage; and
- How the items can be cared for, especially in relation to design guidelines.

The field survey for this project confirmed the experience and impressions of previous studies, that both 19<sup>th</sup> and 20<sup>th</sup> century building stock is being maintained and restored in all the inner suburbs of Newcastle. The smaller houses, especially timber frame construction, attract redevelopment, but the more substantial buildings are well recognised for their architectural or design qualities.

Indeed, the extent of places appreciated by their owners greatly exceeds and extends beyond the scope of nominations – or stated another way: the community appreciates a wider range of places than is represented in heritage lists. Mechanisms other than heritage listing need to be used to recognise and protect character and amenity, whilst still allowing sympathetic new development.

The concept of character areas was designed to address this issue, but city-wide design guidelines are needed to cover all areas.

An associated issue here is the distinctive character of Newcastle and its architectural and building history. Whist there are similarities in the building forms across NSW, there are also distinctive differences, especially due to the natural environment, the character of buildings and local fashion. As a result, Newcastle's suburbs are distinctly different from those in Sydney and other large cities such as Wollongong. Understanding the urban patterns and building forms is needed both to conserve heritage conservation areas and to provide guidance for new development that is compatible with the amenity of a locality.

The city-wide design guidelines should include:

- Newcastle-specific housing typologies;
- plans showing original village and subdivision patterns (e.g. as published by Docherty); and
- emphasise conservation of fabric not styles.

The following actions are recommended in relation to these other matters:

a. The need for comprehensive city wide urban design guidelines including heritage guidelines is now considered urgent.

Comprehensive guidelines would provide a base level of control in all areas pending the completion of more detailed area specific guidelines.

- b. The impact of increased density on existing character should be carefully considered.
   Existing densities should be reviewed with the key character of allotment width, which to a great extent determines the density possible.
- c. For each heritage conservation area, the buildings that do and do not contribute to its significance should be individually identified. Buildings which do contribute might be considered for individual listing on LEP 2003.
- d. Until actions e, f, and g, (below) are completed, it is desirable to encourage owners and designers to have regard to the character of the locality when planning development, by preparing additional information with their application. Note: this information may not be needed if the city wide guidelines were prepared and greater information was available about both heritage conservation areas and character areas. The following information should be required for the submission of all development applications that involve the demolition or substantial alteration of existing structures and/or the erection of new buildings.

- A brief history of the site, including the approximate age of existing buildings and any known previous uses, to identify if it is of potential heritage significance. If so, council may request submission of a statement of heritage impact.

- Analysis of the site context to include urban design characteristics of adjacent buildings to identify if there is an established streetscape, in addition to the more practical matters of views, overshadowing and setbacks which are already covered by context plans. Context is considered crucial in the argument for keeping existing buildings.

- e. The guidelines for development within heritage conservation areas should be stringently adhered to, and development of all items assessed on the same basis as if the item was individually listed as a heritage item. The alternative is individual listing of all items that contribute to the character of the heritage conservation area.
- f. The list of Local Themes should be reviewed to both correlate the themes against the State and National Themes, and to more specifically define important Local Themes. This will allow a strategic approach to the management of such places across the city. Following on from that, a city-wide study of specific themes should be undertaken. These themes might include:

- houses of various types e.g. bungalows,

- miners cottages, single fronted terrace-type - apartment blocks
- corner stores and small suburban shopping precincts

- community facilities, baby health clinics etc.

- g. Information about the historic patterns of development and appropriate conservation could be presented in the form of an exhibition and/or book, either at the Newcastle Regional museum or the City Library. Funding through the Ministry for the Arts could be sort for such an exercise.
- h. Providing the community with education and interpretation of the heritage places and general historic character of the city, reinforcing people's connection with place. This might include:

  - producing and distributing brochuresexhibitions in the museum and libraries
  - discussed during community forums
  - information on councils website
- i. Council should liaise with the Hunter Water Corporation to determine how historic information held by them can be made more readily available for research purposes.

End of section.

Appendix A.

### Newcastle LEP Review of Potential Heritage Items - Group 1 Inventory Sort List

### Legend

Column	Description
Item No.	reference number from NCWHS or later submissions (included for cross reference purposes only)
Name	name commonly known as and/or former name
Address	street name and number
Suburb	suburb by NCC boundaries
V4	Volume 4 NCWHS 1997
NT	National Trust nomination as part of NCWHS 1997
PPM	Parks & Playground Movement nomination as part of NCWHS 1997
NCC	Identified by NCC officers during field work
СТ	Identified by consultant team during study
Comment	Information supplied by NCC re. Development Applications etc.
C.Area	Within existing Conservation Area
Vicinity	Within the vicinity of other items or conservation areas, either listed or nominated, and therefore with
	potential to be included as part of a group, precinct or conservation area
Similar	Similar to items already listed in LEP
L'mark	Landmark value due to scale, position/location and/or unusual features
History	Some historical information known
Themes	Themes & sub themes from the NCWHS, referenced by number; all those relevant to be mentioned.
Sub.date	Subdivision date from NCC maps
Period	Historic period based on appearance (based on those defined in Identifying Australian Architecture).
	Note that most of the buildings (especially houses) in Newcastle bear little or no relationship with these
	architectural history terms, Just the period.
	G Georgian 1788-1840
	V Victorian 1840-1865
	LV Late Victorian 1865-1890
	F Federation 1890-1915
	IW Inter-War 1915-1940
	PW Post-War 1940-1965
	M Modern 1965-
HWB	Hunter Water Board connection no. if known (for buildings post-1914).
Use	Land use:
	R Residential
	C Commercial
	I Industrial
	P Public space/utility
Materials	Main external material
	B brick
	S stone
	R render
	C mass/reinforced concrete T timber
Intact	M metal/corrugated iron Level of intactness:
maci	
	H     High     no obvious or only minor alterations       M     Moderate     altered but main form intact and still readily recogniseable
	M Moderate altered but main form intact and still readily recogniseable L Low substantially altered and not readily recogniseable
Recent works	
Recent works	Has the building been the subject of recent works: S Sympathetic to character
	E embellishment / new decorative details
	M major addition
	2 second story addition
Туре	Building Typology:
1)00	S single fronted two storey detached house
	A apartment
	B bungalow
	V villa residence
	T terrace of 2 or more attached dwellings
	M miners cottage
	H hard to street boundary or minimal setback
	C corner store
	R remnant of older building/use
Research	Is further research desirable
Yes/No	whether based on the above criteria the item potentially meets listing threshold

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Newcastle LEP Review of Potential Heritage Items - Group 1, Inventory Sort List

Newcastle City Council Review of Potential Heritage Items - Group 1

Ecotecture - 240 Final Report Appendix A – 30 September 2005

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Typical Miners Cottage		Ð	Merewether Baby Health	Former 'Glebe Methodist' 101 City Road	00			et Group			Residence and Palm Trees	Residence	Residence	Residence	Stone Retaining Wall	Residence	Residence	Residence		Residence	Residence		Residence	Residence	Residence	Cottages		Brown Sisters' Convent Residence & Fig Trees		Residence	mine managers residence	Residence	Residence	Residence	Clifton Court
<sup>075</sup> 231.Mere	<sup>076</sup> 175.Mere	<sup>077</sup> 176.Mere	<sup>078</sup> MERE.058	<sup>079</sup> 233.Mere	080 178 Moro	081 179 Mere			<sup>084</sup> 181.Mere	<sup>085</sup> 181.Mere	<sup>086</sup> 182.Mere	<sup>087</sup> 183.Mere	<b>MERE.010</b>	<sup>089</sup> 184.Mere	<sup>090</sup> 185.Mere	<sup>091</sup> 186.Mere	<sup>092</sup> MERE.013 Residence	<sup>093</sup> MERE.008	<sup>094</sup> MERE.009 Residence 187.Mere	<sup>095</sup> 188.Mere	960	<sup>097</sup> 189.Mere	<sup>098</sup> MERE.017 190.Mere	099 MERE.018 191.Mere	<sup>100</sup> MERE.019			102 192.Mere	193.Mere	<b>MERE.024</b>	105	<sup>106</sup> MERE.026 195.Mere		108	<sup>109</sup> MERE.029

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Newcastle City Council Review of Potential Heritage Items - Group 1

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Newcastle City Council Review of Potential Heritage Items - Group 1

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Residence and Gardens	Kesidence	Residence	Remnants of Woodville Residence	shop	Shop	Shop and Residence	Residence	Shop/Residence	brick wall	Semi Cottages	Semi Cottages	shop	Miners Cottages	Miners Cottages	160 MERE.065 Weatherboard residence 57 Scenic Dr	Concrete Water Tank	Residence	Weatherboard Cottage	miners cottage	Cottage	Shop/terrace	<sup>166</sup> NEWC.011 Northumberland County Council	<sup>167</sup> NEWC.022 Commercial premises	<sup>168</sup> NEWC.018 Newcastle Morning NEWC.118 Herald	<sup>169</sup> NEWC.075 Shop - Pepperina	Shop Fronts	Former Legacy House	Residence	Residence	Terrace	174 NEWC.044 Residence of Mr J NT.171 Goodsir	NEWC.045 Residence of Mr T NT.171 Brooks	Terrace
	222.Mere	223.Mere	MERE.060 224.Mere		<sup>150</sup> 225.Mere		<sup>152</sup> 227.Mere	152a	153		229.Mere		234.Mere		<sup>160</sup> MERE.065			<sup>163</sup> MEHI.007	164	<sup>165</sup> 235 Mere	166a	<sup>166</sup> NEWC.011	<sup>167</sup> NEWC.022	<sup>168</sup> NEWC.018 Newca NEWC.118 Herald	<sup>169</sup> NEWC.075	170a	170	<sup>171</sup> NEWC.087 Residence	<sup>172</sup> NEWC.088 Residence	<sup>173</sup> NEWC.089 Terrace	<sup>174</sup> NEWC.044 NT.171	<sup>175</sup> NEWC.045 NT.171	<sup>176</sup> NEWC.001 Terrace

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Ker. item No. Name	Address	annans	V4 NI			comment	C.Ar vicir ea ity	C.Ar VIGN SIMIL L'MA HIST I NEMES ea ity ar rk ony	a HIST ON	inemes Sub.D Date	Period Hwc Con.No	nse	Materi	Material Intact Rec	Kecent Iype.	Kes. List	LIST
179 NEWC.004 Flats	42 Church Street	Newcastle	×				~				iw	r	q	h	a	u	
180 NEWC.017 Shop Group	7-15 Darby Street	Newcastle	×			da received jan 2004	× ×				iw	с	q	٤		u	
181 NT.144 HCF Building – formerly Washington House	/ 163-167 Hunter Street	Newcastle	×				× ×					υ				۲	
<sup>181a</sup> 280.NEWC Steel picket fence and remains of brick pier from AA Co. bridge	280 Hunter Street	Newcastle		×												У	
<sup>182</sup> NEWC.126 Commercial building	25 King Street	Newcastle	×				××				ار ا	ပ	r	m		u	
<sup>183</sup> NEW C.061 East West Medical NEW C.062 Centre NEW C.063	98 King Street	Newcastle	×				× ×				2	ပ	<b>-</b>	٩		с	
184 Masonic Lodge	102? King Street	Newcastle			×	see lyrique theatre	××		×		f	c	q	ч		c	
185 NEW C.060 Terrace	104 King Street	Newcastle	×				××				١٧	ပ	r	m	t	L	
<sup>186</sup> NEWC.120 Commercial building	105 King Street	Newcastle	×				×				f	ပ	r	E		L	
<sup>187</sup> NEW C.051 Terrace	106 King Street	Newcastle	×				×				lv	ပ	r	ш	t	L	
188 NEWC.058 Terrace NEWC.093	108 King Street	Newcastle	×				× ×				^	с	L	ε	t	u	
<sup>189</sup> NEWC.067 Hare Krishna Shop	110 King Street	Newcastle	×				×				\ \	с	q	E		L	
190 NEWC.117 YMCA Building	113 King Street	Newcastle	×						×		iw	L	L	h		u	
<sup>190a</sup> Etna Restaurant	115 KingStreet	Newcastle			×		× ×		х		f	υ	q	E		У	
<sup>191</sup> NEWC.052 Former Warehouse	140 King Street	Newcastle	×				××				f	ပ	q	Ч		L	
<sup>192</sup> NT.225 Central Methodist NEWC.033 Mission / Central Hall / 281.Newc Mission Theatre	141-147 King Street	Newcastle	×				× ×		×		f 1903	c	٩	د		>	
<sup>193</sup> NEWC.053 Former Wool Exchange	149 King Street	Newcastle	×				×		×		f	υ	q	E		У	
193a TPI House	231 King St	NewcasIte	×				×									У	
194 Terraces	3 Newcomen Street	Newcastle			×	nominated by s cameron	× ×		×		>	c/r	-	E		У	
<sup>195</sup> NEW C.066 Terrace	39 Newcomen Street	Newcastle	×				××				>	L	-	ч	t	c	
<sup>196</sup> NEWC.072 Residence	2 Noster Place	Newcastle	×				××				١٧	L	L	٩		c	
<sup>197</sup> NEWC.071 Residence	6 Noster Place	Newcastle	×				_				f	L	q	Ч		c	
049	6-14 Pacific Street	Newcastle	×		_		_				f	ပ	-	s M	t	L	
<sup>199</sup> NT.165 Former Primitive Methodist Manse	29 Perkins Street	Newcastle	×				× ×		×		2	<b>-</b>	Ŧ	۲		Х	
<sup>200</sup> NEW C.085 Jane Ludlow's Building	31 Perkins Street	Newcastle	×				×				١٧	L	r	Ч	t	L	
<sup>201</sup> NEWC.094 Jane Ludlow's Building	33 Perkins Street	Newcastle	×				× ×				١٧	L	L	Ч	t	c	
202 NEW C.047 Terrace	34 Perkins Street	Newcastle	×				×				^	L	L	ч	t	c	
<sup>203</sup> NEWC.095 Jane Ludlow's Building	35 Perkins Street	Newcastle	×				×				ار ا	L	L	ч	t	c	
204 NEWC.048 Terrace	36 Perkins Street	Newcastle	×				×				<u>ا</u> ر	L	L	ч	t	c	
205 NEW C.096 Jane Ludlow's Building	37 Perkins Street	Newcastle	×				×				\ \	L	q	q	t	c	
206 NEWC.069 Terrace	38 Perkins Street	Newcastle	×	╡			× ×				<	L	-	Ч	t	c	
207 NEW C.059 Moray Terrace	39 Perkins Street	Newcastle	×	╡	+		_	+			2.	-	-	ـ ـ	t,	c	Т
208 NEWC.036 Terrace	40 Perkins Street	Newcastle	×		_		_				2.	L	-	. ع	t	c	Т
209 NEW C.057 Moray Terrace	41 Perkins Street	Newcastle	×		_		_				2 .	-	<b>-</b> .	د .	t	c	
210 NEW C.040 Residence	42 Perkins Street	Newcastle	×	╡							+ -	_	٥		> .	c	
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212 NEW C.092 Miss Chippendale's	45 Perkins Street	Newcastle	×		_		×		×		>	-	÷	ح		λ	٦
Newcastle City Council															Erotartura		240

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	213 NEWC.039 The Gunyag Formerly Jane Cottage		ce		Union Steamship	NEWC.043 Moroney Rutter & Mantach Solicitors	ool of	<sup>219</sup> NEWC.016 Lyrique Theatre Newc.063 NT.231	<sup>220</sup> NEWC.099 Group of Terraces		222 NEWC.074 Terrace	223 NEWC.076 terrace	Cafe	223a "Cowrie" hole			ce		Terrace	NEWE.027 Terrace								NEW E.028 Residence	<sup>238</sup> NEWE.037 Residence	239 NEWE.026 Residence	се					Residence			

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33         Societ Stretet         Newcastle East         x		IEWC.108 Terrace	28 Scott Street	Newcastle East	×								r		t	L
Into         Scort Street         Newcastle East         X         I         I         X <thx< td=""><td>Index       Index       <th< td=""><td>EWC.124 Terrace</td><td>30 Scott Street</td><td>Newcastle East</td><td>×</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>r</td><td></td><td>t</td><td>c</td></th<></td></thx<>	Index       Index <th< td=""><td>EWC.124 Terrace</td><td>30 Scott Street</td><td>Newcastle East</td><td>×</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>r</td><td></td><td>t</td><td>c</td></th<>	EWC.124 Terrace	30 Scott Street	Newcastle East	×								r		t	c
3 Scond Street         Newcasile East         x         i         i         x	3 Soci Street         Newcastle East         X         I         I         X         I         X         I         X         I         X         I         X         I         X         X         I         X <thx< th=""> <thx< td="" th<=""><td>EWC.133 Commercial Building</td><td>32 Scott Street</td><td>Newcastle East</td><td>×</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>r</td><td></td><td>t</td><td>L</td></thx<></thx<>	EWC.133 Commercial Building	32 Scott Street	Newcastle East	×								r		t	L
36 Sociti Street       Newcastle East       x       <	36 Socid Street         Newcasile East         x         k	EWC.132 Terrace	34 Scott Street	Newcastle East	×								L		t	L
	45 Sort Street       Newcastle East       ×	EWC.131 Scotties Cafe	36 Scott Street	Newcastle East	×					×	f		с		U	λ
46 Scort Street         Newcastle East         ×	46 Soch Street         Newastle East         X <thx< th=""> <thx< td="" th<=""><td>EWE.008 Residence</td><td>44 Scott Street</td><td>Newcastle East</td><td>×</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>L</td><td></td><td>t</td><td>L</td></thx<></thx<>	EWE.008 Residence	44 Scott Street	Newcastle East	×								L		t	L
48 Scott Street         Newcastle East         ×	48 Scort Street       Newcasile East       x <td< td=""><td>EWE.013 Terrace</td><td>46 Scott Street</td><td>Newcastle East</td><td>×</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>L</td><td></td><td>t</td><td>c</td></td<>	EWE.013 Terrace	46 Scott Street	Newcastle East	×								L		t	c
50 Soci Street         Newcastle East         X	50 Scort Street         Newcastle East         I	IEWE.010 Terrace	48 Scott Street	Newcastle East	×								L		t	L
S2 Sout Street       Newcastle East       X       Y       Y       Y       Y       Y       Y       Y       X <th< td=""><td>S2 Cott Street         Newcastle East         N         X</td><td>EWE.012 Waratah Terrace</td><td>50 Scott Street</td><td>Newcastle East</td><td>×</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>L</td><td></td><td>t</td><td>c</td></th<>	S2 Cott Street         Newcastle East         N         X	EWE.012 Waratah Terrace	50 Scott Street	Newcastle East	×								L		t	c
54 Scort Street         Newcastle East $x$ <	54 Scort Street         Newcastle East         N         X	Residence	52 Scott Street	Newcastle East		×							L		t	c
56 Socti Street         Newcastle East         X         I         X	S6 South Street         Newcastle East         x	Residence	54 Scott Street	Newcastle East		×							r		t	L
58 Scott Street       Newcastle East       x <t< td=""><td>58 Soci Street         Newcastle East         X&lt;</td><td>EWE.014 Terrace</td><td>56 Scott Street</td><td>Newcastle East</td><td>×</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>r</td><td></td><td>t</td><td>L</td></t<>	58 Soci Street         Newcastle East         X<	EWE.014 Terrace	56 Scott Street	Newcastle East	×								r		t	L
1 Shepherds Place       Newcastle East       x       <	1 Shepherds Place       Newcastle East       x       <	EWE.015 Terrace	58 Scott Street	Newcastle East	×			×					r		t	c
Income       23 Denison Street       Newcastle Weat       x	cec       23 Denison Street       Newcastle West $	T.310 & Bon Accord EWE.001	1 Shepherds Place	Newcastle East			suters 11 shepherd: pl. modified	×			Į		L			<u>د</u>
ng Illing)777 Hunter StreetNewcastle Westxx<	ng Ullding)TT Hunter StreetNewcastle Westxx<		23 Denison Street	Newcastle West		×		-					L			<u>د</u>
789 Hunter Street         Newcastle West         x <th< td=""><td>789 Hunter Street       Newcastle West       x       &lt;</td><td>T.374 S&amp;W Miller Building (former Pryor's Building</td><td></td><td>Newcastle West</td><td>×</td><td></td><td></td><td></td><td></td><td>×</td><td><b>J</b></td><td></td><td>ပ</td><td></td><td></td><td><u>د</u></td></th<>	789 Hunter Street       Newcastle West       x       <	T.374 S&W Miller Building (former Pryor's Building		Newcastle West	×					×	<b>J</b>		ပ			<u>د</u>
Road       3 Tudor Street       Newcastle West       x       <	Road       3 Tudor Street       Newcastle West       X       <	EWW.007 Cambridge Hotel		Newcastle West	×					×		2	с			>
Façade of Former       5 Tudor Street       Newcastle west       New	Fagade of Former       5 Tudor Street       Newcastle west       Newcast       Newcastle west       Newcastle	36.Neww Former 'Maitland Road Methodist Church'		Newcastle West		×				×	-		۲			>
Nhption Residence       36 Union Street       Newcastle West       x	Nhpiton Residence36 Union StreetNewcastle Westxx<			Newcastle west			reconstructed						_			c
former Work Access         38 Union Street         Newcastle West         Image: Constraint of the constra	former Work Access38 Union StreetNewcastle West </td <td></td> <td></td> <td>Newcastle West</td> <td></td> <td>×</td> <td></td> <td></td> <td></td> <td></td> <td>Ţ</td> <td></td> <td>-</td> <td></td> <td></td> <td><u>د</u></td>			Newcastle West		×					Ţ		-			<u>د</u>
Residence       1 Anzac Parade       The Hill       x       x       1915       r       r       r         Residence       2 Anzac Parade       The Hill       x       x       1940s       pw       r       b         Residence       2 Anzac Parade       The Hill       x       x       r       1940s       pw       r       b         Residence       4 Anzac Parade       The Hill       x       r       r       1940s       pw       r       b         Residence       5 Anzac Parade       The Hill       x       r       r       1915       r       b         Residence       3 Anzac Parade       The Hill       x       r       r       1915       r       b         Residence       9 Anzac Parade       The Hill       x       r       r       1915       r       b         Residence       9 Anzac Parade       The Hill       x       r       r       r       b         Residence       9 Anzac Parade       The Hill       x       r       r       r       b         Residence       9 Anzac Parade       The Hill       x       r       r       r       r       b <td>Residence         1 Anzac Parade         The Hill         x         x         x         1915         r          &lt;</td> <td>OOK.009 former Work Access Training Services</td> <td>38 Union Street</td> <td>Newcastle West</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>ပ</td> <td></td> <td></td> <td>۲</td>	Residence         1 Anzac Parade         The Hill         x         x         x         1915         r          <	OOK.009 former Work Access Training Services	38 Union Street	Newcastle West									ပ			۲
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Residence         4 Anzac Parade         The Hill         x         Image: Mark and the hill         x         Image: Mark and the hill         x         b         1940s         pw         r         b           Residence         5 Anzac Parade         The Hill         x         Image: Mark and the hill         x	Residence         4 Anzac Parade         The Hill         x         Image: Normal Anzac Parade         The Hi		2 Anzac Parade	The Hill	×	×		×				M	-		>	c
Residence       5 Anzac Parade       The Hill       x       1915       f       r       b         Residence       7 Anzac Parade       The Hill       x       1       1915       f       r       b         Residence       7 Anzac Parade       The Hill       x       1       1915       f       r       b         Residence       9 Anzac Parade       The Hill       x       1       1915       f       r       b         Residence       9 Anzac Parade       The Hill       x       1       1915       f       r       b         Residence       11 Anzac Parade       The Hill       x       1       1916       r       b	Residence       5 Anzac Parade       The Hill       x       Image: Network and the second		4 Anzac Parade	The Hill	×			×				W	L		q	c
Residence     7 Anzac Parade     The Hill     x     Image: National State State     National State     Natin State     National State     Nationa	Residence       7 Anzac Parade       The Hill       x       Image: Name of the state of the st		5 Anzac Parade	The Hill	×			×			1915 f		L		q	c
Residence     9 Anzac Parade     The Hill     X     I     1915     F     b       Residence     11 Anzac Parade     The Hill     x     I     1916     r     t	Residence     9 Anzac Parade     The Hill     x     I     1915     f     r     b       Residence     11 Anzac Parade     The Hill     x     I     1916     r     t     t		7 Anzac Parade	The Hill	×			×			1915 f		r		q	c
Residence 11 Anzac Parade The Hill x       x     x     1 1916 f r t	Residence 11 Anzac Parade The Hill x             x     1916 f r t		9 Anzac Parade	The Hill	×			×					L		q	c
			11 Anzac Parade	The Hill	×			×			1916 f		L		q	۲

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13 YII790 LAI AND	I ne Hill	х			×			1916 pw	r	h h	٨
14 Anzac Parade	The Hill	×			×			1916 f	r		q
15 Anzac Parade	The Hill	×			×			1916 iw	-	Чq	q
16 Anzac Parade	The Hill	×			×			1916	-		q
17 Anzac Parade	The Hill	×			×			1916 f	-	р р	q
18 Anzac Parade	The Hill	×			×			1916	-		q
19 Anzac Parade	The Hill	×			×			1916 f	L		q
20 Anzac Parade	The Hill	x			×			1916 f	L	h d	q
21 Anzac Parade	The Hill	×			×			1937 pw	L		>
22 Anzac Parade	The Hill	×			×			1916 f	r		q
23 Anzac Parade	The Hill	×			×			1937 iw	-	ч q	q
2 Barker Street	The Hill	×			×			1880s iw	-	ч q	>
7 Barker Street	The Hill	+			+				-		s
8 Barker Street	The Hill	×		part of jesmond house	x x		×	1880s Iv	<b>L</b>	г	
9 Barker Street	The Hill	×			××			1880s f	-	ч q	q
19 Barker Street	The Hill	×					×	1880s Iv	-		>
2 Bingle Street	The Hill	×			××				-	r r	t
4 Bingle Street	The Hill	×			x x			<u>ا</u> ۷	L	r n	t
5 Bingle Street	The Hill	×			×			1880s f	-	t	
6 Bingle Street	The Hill	×			X X			١٧	r	r h	t
7 Bingle Street	The Hill	×			×			1880s f	L	p m	в
8 Bingle Street	The Hill	×			x x			١٧	L	r h	t
10 Bingle Street	The Hill		×		x x			١٧	L		t
12 Bingle Street	The Hill	×			×			iw	L	h d	
16 Bingle Street	The Hill	x			×			iw	L	h d	^
18 Bingle Street	The Hill		×		×		×	٨	-		
34 Brown Street	The Hill	×		between church & tyrrell streets	× ×		×	iw	n/r	ч q	>
Church Street	The Hill	×		at least one building already listed	x x	×	×	1906	Ч		
Catholic Education Office 23 Church Street (former Stables) (60 Tyrrell Street)	The Hill	×		site redeveloped	x x		×		Ч	r r	
52 Church Street	The Hill	×		was once 50 church st	× ×						-
54 Church Street	The Hill	×			××			<u>&gt;</u>	-	r r	t
56 Church Street	The Hill	×						2	-	r r	t
58 Church Street		×						N	r	r h	Ч
60-62 Church Street	The Hill	×			x x			~	L	r r	t
64 Church Street	The Hill	×			××		×	f	L	ч q	
102 Church Street	The Hill	×		dual occ. 93 original house still on site?	x x			1880s	L		
106 Church Street	The Hill	×			x x			1880s iw	r	r h	^
110 Church Street	The Hill	×						1880s f	-	h m	
116 Church Street	The Hill	×			××			1880s Iv	L	r m	^
	i						-				

A9.

	IZU CIUUUI OILEEL	The Hill	×			X X	1880s Iv	L	r	u	L
330 NEWC.064 Egmont	122 Church Street	The Hill	×			x x	1880s Iv	r	r n	^	c
<sup>331</sup> HILL.057 Residence	1 Cliff Street	The Hill	×		alts since earthquake	x x	1880s pw	-	r T		ч
	3 Cliff Street	The Hill	×			× ×	1880s pw	-			۲
<ul> <li>333 HILL.082 Santo &amp; Nortonville HiLL.079</li> <li>317.Hill</li> </ul>	2 High Street	The Hill	×			×	1915 f	-	م	٩	c
318.Hill Residence	4 High Street	The Hill		×		×	1915 f	L	h d	q	c
335 HILL.072 Plymton	6 High Street	The Hill	×	×	2 <sup>nd</sup> storey added recently	×	1915 f	-	чq	>	u
336 HILL.001 Residence	7 High Street	The Hill	×			×	1880s Iv	-	r h	s	۲
337 HILL.025 Residence	10 High Street	The Hill	×			×	1915 f	-		q	۲
	11 High Street	The Hill		×		X	1880s Iv	L		ч	c
	11A High Street	The Hill			modern house	×	1880s	L			c
	12 High Street	The Hill	×			×	1915	-		q	۲
	14 High Street	The Hill	×			×	1915 f	L	n d		۲
342 HILL.002 Residence	15 High Street	The Hill	×		demolished/rebuilt 1987	×	1880s Iv	-	t t	٢	c
343 HILL.026 Residence	16 High Street	The Hill	×			×	1915 f	-	ш р		۲
344 HILL.003 Residence	19 High Street	The Hill	×			×	1880s Iv	-		ح	c
	22 High Street	The Hill	×			×	1915 f	L	r m	^	L
	27 High Street	The Hill	×			X	1880s Iv	r	r m	t	L
	29 High Street	The Hill	×			x	1880s Iv	r	r m	t	c
	37 High St (5 Cliff St)	The Hill	×			x x	1880s Iv	r		>	c
	4 Kitchener Parade	The Hill	×	×		×		-	ч q	q	c
350 HILL.046 Residence	6 Kitchener Parade	The Hill	×			×	1924 iw	-		q	c
	8 Kitchener Parade	The Hill	×	×		×		-	ب م	۵	с
HILL.051 Residence HILL.052 323.HILL	13 Kitchener Parade	The Hill	×		recently sold da demolition?	×	1916 f	-	ч q	q	L
<sup>353</sup> HILL.053 Residence	15 Kitchener Parade	The Hill	×			×	1916 iw	-		q	c
	16 Kitchener Parade	The Hill	×			×	f	L	b m	q	L
	19 Kitchener Parade	The Hill	×			×	1916 f	r		q	c
	20 Kitchener Parade	The Hill	×			×	<u>ا</u> ر	-	t h	q	۲
	22 Kitchener Parade	The Hill	×			×	iw	L		q	۲
	10 Lemnos Parade	The Hill	×			×	1934 pw	L	h d	q	⊆
	12 Lemnos Parade	The Hill	×			×	1934 iw	L	r h	q	u
360 HILL.043 Residence	13-15? Lemnos Parade	The Hill	×		3 anzac pde does not exist, stone wall	×	1915	-		-	$\overline{}$
	16 Lemnos Parade	The Hill	×			X	1934 iw	L	h m	q	c
	1 Nesca Parade	The Hill	×			×	1924 iw	r		q	c
	3 Nesca Parade	The Hill	×			×	1924 f	-	Ч	q	c
	5 Nesca Parade	The Hill	×		various buildings	×	1924 f	L	n d	q	c

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$ \begin{array}{ c c c c c c c c c c c c c c c c c c c$		9 Nesca Parade	The Hill	×				×			-	t	E	q	c
15 Netsel Pracelo         The Hull         x <td>esidence</td> <td>11 Nesca Parade</td> <td>The Hill</td> <td>×</td> <td></td> <td></td> <td></td> <td>×</td> <td></td> <td>1924 iw</td> <td>L</td> <td>t</td> <td>ч</td> <td>q</td> <td>c</td>	esidence	11 Nesca Parade	The Hill	×				×		1924 iw	L	t	ч	q	c
1 Shaces Pleade         The Hill         x         1         x	esidence	13 Nesca Parade	The Hill	×				×			-	t	E	q	c
Steet         Total         X	esidence	15 Nesca Parade	The Hill	×				×			-	L	E	q	c
27.4 Macronastrent         1 <th1< th="">         1         1</th1<>	louse	46 (44) Newcomen Street	The Hill	×		adjacent The Deanery - lot su		×	×	2	-	-	د		>
3 Diversional Street         The Hill         X         I         I         X<	tesidence	72-74 Newcomen Stree		×			×	×			-	-	E	t	c
3) The Terreture         THHI         K         I	tesidence	90 Newcomen Street		×			×	×			-	t	٤	٤	۲
1. Trivial Street         Tel Holi         x <td>esidence</td> <td>3 The Terrace</td> <td>The Hill</td> <td>×</td> <td></td> <td></td> <td>×</td> <td>×</td> <td></td> <td></td> <td>-</td> <td>q</td> <td>ч</td> <td>&gt;</td> <td>c</td>	esidence	3 The Terrace	The Hill	×			×	×			-	q	ч	>	c
11         11<	esidence	9 Tyrrell Street	The Hill	×			×	×			L	t	ш		L
1 Transl Street         The Hull         x	errace	11A Tyrrell Street	The Hill	×			×	×			L	r	h		L
$ \begin{array}{c c c c c c c c c c c c c c c c c c c $	Residence	15 Tyrrell Street	The Hill	×			×	×			-	-		۲	c
$ \begin{array}{c c c c c c c c c c c c c c c c c c c $	Terrace	17 Tyrrell Street	The Hill	×			×	×			L	-	٩	۲	۲
$ \begin{array}{ c c c c c c c c c c c c c c c c c c c$	Terrace	19 Tyrrell Street	The Hill	×			×	X			L	r		h	L
Z (Z2A)Tyrrel Street         The Hull         X         I         X<	errace	21 Tyrrell Street	The Hill	×			×	×			-	L	٩	۲	۲
$ \begin{array}{ c c c c c c c c c c c c c c c c c c c$	Terrace	22 (22A)Tyrrell Street	The Hill	×			×	×			_	q	Ч	а	c
$ \begin{array}{c c c c c c c c c c c c c c c c c c c $	errace	23 Tvrrell Street	The Hill	×			×	×			-	-		٩	c
$ \begin{array}{ c c c c c c c c c c c c c c c c c c c$	Terrace	25 Tyrrell Street	The Hill	×			×	×			-	-		ء	c
$ \begin{array}{ c c c c c c c c c c c c c c c c c c c$	Residence	27 Tyrell Street	The Hill	×			×	×			-	q	ے	ء	c
	Residence	29 Tyrrell Street	The Hill	×			×	×			-	-	٩	t	۲
	Residence	30 Tyrrell Street	The Hill	×			×	×			-	L	_		c
$ \begin{array}{ c c c c c c c c c c c c c c c c c c c$	errace	31 Tyrrell Street	The Hill	×			×	×			L	r	h	h	c
35 Tyrrell Stretet         The HHI         X <td>errace</td> <td>33 Tyrrell Street</td> <td>The Hill</td> <td>×</td> <td></td> <td></td> <td>×</td> <td>×</td> <td></td> <td></td> <td>L</td> <td>L</td> <td>E</td> <td>۲</td> <td>L</td>	errace	33 Tyrrell Street	The Hill	×			×	×			L	L	E	۲	L
36 Tyrrell Street         The Hill         x <td>errace</td> <td>35 Tyrrell Street</td> <td>The Hill</td> <td>×</td> <td></td> <td></td> <td>×</td> <td>×</td> <td></td> <td></td> <td>L</td> <td>r</td> <td></td> <td></td> <td>c</td>	errace	35 Tyrrell Street	The Hill	×			×	×			L	r			c
$ \begin{array}{c c c c c c c c c c c c c c c c c c c $	Residence	36 Tyrrell Street	The Hill	×			×	×			-	q	٩	٩	>
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40 Tyrrell StreetThe Hillxii	Residence	39 Tyrrell Street	The Hill				×	×			-	L			>
42Tyrrell StreetThe Hillxx <t< td=""><td>Residence</td><td>40 Tyrrell Street</td><td>The Hill</td><td>×</td><td></td><td></td><td>×</td><td>×</td><td></td><td>1880s f</td><td>-</td><td>q</td><td>E</td><td>t</td><td>c</td></t<>	Residence	40 Tyrrell Street	The Hill	×			×	×		1880s f	-	q	E	t	c
43 Tyrrell StreetThe Hillxxx	Residence	42 Tyrrell Street	The Hill	×			×	×			-	<b>-</b>	. ع	÷	⊆
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Newcastle City Council Review of Potential Heritage Items - Group 1

iendix B.

This appendix details recommendations for changes to the heritage conservation areas currently listed in the LEP.

#### **Proposed Heritage Conservation Areas**

A review of heritage conservation areas was not part of the original brief, but during the course of the study it became apparent that some work on this matter was required.

The rationale for defining the boundary of a heritage conservation area may be considered in two different ways. That is, boundaries may be defined:

- to include only those areas that share common historic origins and/or consistent built forms; or
- to differentiate parts of a broader historic area into manageable units.

The former point directly reflects the heritage significance of the area, while the latter the practicalities of heritage conservation areas as planning mechanisms.

In Newcastle, where the whole of the inner city area has historic significance, a combination of the above occur, and in general the boundaries of the various heritage conservation areas adjoin without any gaps in between.

There are however several substantial areas of historic development (notionally pre-WWII) within the suburbs covered by this study that are outside any of the existing heritage conservation areas, and hence not subject to any specific heritage planning controls, as follows.

- Anzac Parade/Shepherds Hill area
- National Park and adjacent lots
- Parkway Avenue between Jenner Parade and Darby Street
- Bar Beach generally

Adjusting the boundaries of the existing heritage conservation areas or establishing new heritage conservation areas to include these places is strongly recommended to provide continuous coverage of heritage planning controls over all areas of pre-WWII development within inner Newcastle.

Shepherds Hill

#### Background

The area being considered includes Anzac, Kitchener and Nesca Parades, Bingle, High and Swan Streets. The buildings in this area generally date from the early 20<sup>th</sup> century, and relate to the subdivision during that period of the AA Company land, referred to at the time as "Shepherds Hill", although some of the buildings along Bingle and High Streets predate that period.

Mention has already been made of this area and its potential listing as a heritage conservation area several times in this report. The previous review (2001) supported its listing as a heritage conservation area, but not as an extension of the Cooks Hill area as proposed at the time. It envisaged that the area should either be listed in its own right as a heritage conservation area, or that new planning controls for local character precincts would be introduced and which would be applicable to the area. However neither of these actions have been implemented, and during the intervening years the threat of redevelopment has increased significantly. Fortunately however, to date little adverse development has occurred. New houses are currently under construction at 13 Kitchener Parade and 19 High Street, and while not totally sympathetic to the area they are not overly intrusive in terms of bulk and scale.

While both the above actions are still possible and appropriate, to ensure conservation of the significance of the area it now seems appropriate to simply extend the existing boundaries of The Hill Heritage Conservation Area.

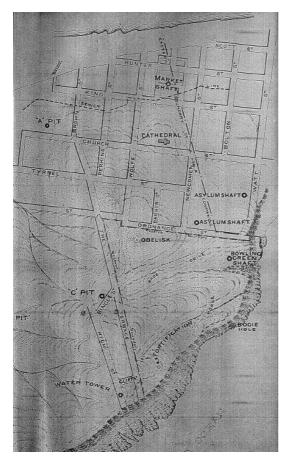
#### **Historic Overview**

The Australian Agricultural Company (AA Co.) was established in England in 1824 for the purpose of raising fine wool sheep on its one million acre grant in New South Wales. The company also became a major player in the Australian coal industry when it took over the government's coal interests in Newcastle. Associated with this venture was a grant of 2,000 acres in Newcastle, the eastern boundary of which was the alignment of Brown Street and The Terrace. Part of this area was known at the time as "Shepherds Hill".



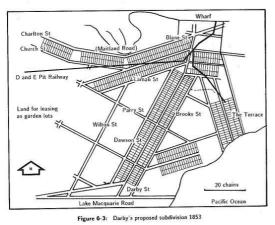
Looking due east from around Darby Street about the end of the 19<sup>th</sup> century. St Ronans is just to the right of centre. To the left are the terraces along Bingle Street.

All of the company's early mines were located close to the established town. The "C" pit was just inside the boundary, off what is now Bingle Street, its engine house comprising part of the house now known as St Ronans.



The location of various coal mines are shown, including the AA Co. "C" pit just off Bingle Street.

The AA Co.'s first mines were worked by convict labour but with the end of transportation more local workers entered the mining workforce supplemented by miners brought from England. With the accompanying growth in population and subsequent demand for housing, the AA Co.'s surveyor, George Darby, was commissioned to lay out plans for town allotments in Cooks Hill.



Darby's proposed subdivision, 1853. Note how the direct extension of The Terrace and High Street paid no attention to the topography of the area.

The first auction of the Company's Newcastle Estate was held in April 1853, when allotments in

Blane (now Hunter), King, Church, Sydney (now Tyrrell) and Terrace Streets were sold. Other subdivisions were made progressively over subsequent years, including High and Bingle Streets.

In the early years of the 20<sup>th</sup> Century the Company's "Sea Pit" mine, located on the eastern side of Darby Street, became increasingly difficult to work. The mine was eventually closed in 1916, but during the previous year the Company had begun subdividing the land known as the "Sea Pit" paddock, but referred to in subdivision plans by the more euphemistic title of "Shepherd's Hill". The first area to be offered for sale was the northern section (Swan Street and Kitchener Parade) followed soon after by the area bounded by Anzac and Lemnos Parades and the western side of High Street, which was auctioned in November 1915. Unfortunately plans of the first subdivision do not appear to have survived, but a plan of the latter one does.



The advertisement for the 1915 subdivision.

Subdivision of other small areas occurred during the 1920s and 1930s. These appear to be located wherever the land was relatively buildable and accessible, including some more lots along Lemnos and Nesca Parades and Swan Street.

Three AA Co. officers, W.R. Pulver, E.J. Davis and R.G. Payten were among the first to build homes in Kitchener and Anzac Parades. Other influential Novocastrians to subsequently move into the area were Mr. McGill (Manager, Breckenridge's Timber Yards) E.A. Allen and C. Shedden (auctioneers), R.N. Rodgers (Rodgers Foundry), G. Cooper (NSW Govt. Railways), Senator Arnold, and Guy Allbutt (NESCA Chief Electrical Engineer).

The remaining areas of the "Sea Pit" paddock were developed in two separate sections by private developers. The area at the eastern end of Swan Street, including the site now occupied by the NBN studios, was purchased by local builder C. Orrett. An earthmoving contractor purchased and developed the other section, bounded by Lemnos Parade, Fenton Avenue and Brooks Street, his employment perhaps related to the rugged topography of this area.

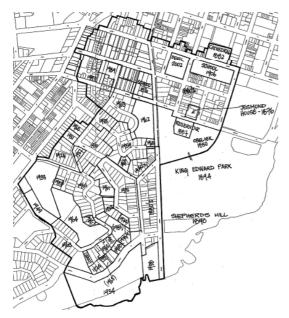
#### References

- J. Fryer, "Surveying the Hunter", Newcastle, 1980.
- Pulver, "After Coal", Newcastle, 1979.
- Newcastle City Council Correspondence, File 977.
- Godden Mackay Pty Ltd, "Proposed Extension to the Cooks Hill Conservation Area, Conservation Area Report", prepared for Newcastle City Council, May 1996.

# Description

The topography of the area is rugged to say the least. The roads meander along ridgelines or contours, in contrast to the rigid grids of the surrounding areas. It is interesting to note however that little respect was paid to the topography during the early surveys, with High Street originally proposed to extend further to the north down a very steep drop. This alignment is reflected in the side boundaries of the first lot along Anzac Parade, with the lot containing the old engine house at the supposed corner of High and Bingle Streets.

The area is entirely residential in character. The buildings are mostly detached single residences, some on large lots, but there are also some semidetached cottages and small flats. In recent times a number of large apartment blocks have been built though these are mostly on previously undeveloped land, and are outside the area being considered.



Subdivision dates supplied by NCC.

The age of the buildings generally relate to the period in which their lot was subdivided. Almost all the buildings appear to be the original development on their lot, and survive largely intact. Those along Bingle and the eastern side of High Street tend to be the oldest with many dating from the late 19<sup>th</sup> century, while the others are early 20<sup>th</sup> century. Given that this was an exclusive part of town with many prominent residents, it is likely that many of the buildings were architect designed. Most are simple Federation or Inter War buildings in style, but there are also good examples of Art Deco, Spanish Mission and English Tudor style buildings. Interesting examples of the range of different building types and styles include the following.



18 Bingle Street, the old AA Co. engine house now known as St Ronans, with typical Georgian and Victorian details.



27 & 29 High Street, a pair of semi-detached cottages with simple early Victorian details.



11 High Street, an elegant terrace style building in the Victorian Italianate style.



2, 4 & 6 High Street, a group of houses in the Federation style with very similar forms and details.



16 Anzac & 12 Lemnos Parade (above), modest houses in the Inter War Spanish Mission style



22 High Street, an imposing two storey building from the Federation era, much altered externally though the basic form is basically intact.



7 High Street, a block of flats known as Bramley Court with typical Inter War details.



2 Anzac Parade, a substantial residence in the Inter War English Tudor style, and mature palm trees.



13 Anzac Parade, a two storey residence in the Inter War Functionalist style.



30/32 High Street, a substantial house/flats on a large lot in the Inter War Art Deco style



41 Swan Street, a tall narrow apartment block with brick details in the Inter War Art Deco style.

# Boundary

It is proposed to extend The Hill Heritage Conservation Area to include all lots subdivided and developed pre-WWII. This would include:

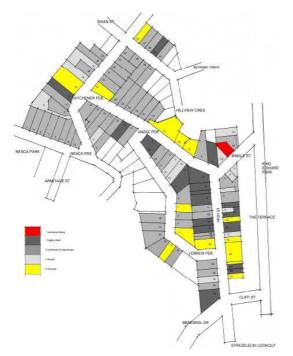
- the 19<sup>th</sup> century subdivisions along High and Bingle Streets;
- the two main early 20<sup>th</sup> century subdivisions along Anzac, Lemnos and Kitchener Parades; and
- the small pockets of other early to mid 20<sup>th</sup> century subdivisions along Lemnos and Nesca Parades and Swan Street.

This boundary has been determined based on:

- historic information, such as the 1915 subdivision advertisement;
- council records of subdivision dates;
- field survey of the existing buildings; and
- the desirability of providing continuity of conservation areas within the inner city.

It is also consistent with the boundary between the suburbs of Cooks Hill and The Hill as defined by Council.

To ensure consistency with the existing planning guidelines relating to the heritage conservation area, as DCP No 44 each building in the area has been assessed according to the criteria previously defined (see Appendix B of the DCP, referring to criteria prepared by Godden Mackay, 1995). The area may be considered as an additional Residential Precinct as defined in the DCP.



# National Park.

# Background

National Park falls between the current boundaries of the Hamilton South, Cooks Hill and Newcastle West heritage conservation areas, which skirt its perimeter along Parkway Avenue, Dumaresq, Union, Parry and National Park Streets.

As the establishment of National Park is associated with Hamilton South, being former AA Company land developed during the early 20<sup>th</sup> century, it is recommended that the boundary of the Hamilton South Garden Suburb Heritage Conservation Area be extended through to Parry Street to include this area.

National Park is also the only park in the inner city not individually listed in LEP 2003. Individual listing of the Park, or at least of its key historic buildings, should also be considered.

Half of the Newcastle High School site also falls within this area, though as it is an item individually listed in LEP 2003 it is subject to heritage planning controls. However the lots facing Parry Street between Stewart Avenue and National Park Street, and the lots on the western side of Stewart Avenue between Parry and Warrah Street, are also outside any of the conservation areas and therefore not subject to the heritage planning controls. While the specific character of these lots has not been investigated as part of this study, it would seem appropriate for these lots to also be included within the Hamilton South Garden Suburb Heritage Conservation Area.

# **Historic Overview**

The following historic overview is based on that provided in the Heritage Assessment report of the National Park Netball Clubhouse by EJE, 1997.

The land now known as National Park was initially part of the AA Co. Newcastle Estate. It had been part of a 2000 acre grant to the AA Co. for coal mining, and in the early 1900's when the coal had been exhausted the company decided to subdivide the area for residential development. This was part of their last large landholding in the area.

In May 1913, the company donated 70 acres, 3 rods and 10 perches (about 28 hectares) of land to the Municipality of Newcastle for the development of a park. At the same time the surrounding area was being developed into the Hamilton South Garden Suburb we know today. Parkway Avenue, the principal cross street in the Garden Suburb with its central median strip, ran across the southern edge of the new park. Parry and Union Streets, long established major thoroughfares and defining the extent of former AA Co. land already developed, formed the park's north and east boundaries respectively. The new street which formed the western boundary was appropriately named National Park Street.

The donation of land for a park, thus creating a focus for the subdivision of an area, was one device often evident in land sale policies of the early 20<sup>th</sup> century in Newcastle when large landholders chose to dispose of their land.

By 1929 the council had spent £20,000 on filling in the land. The use of low lying land for parks was a common practice of both private land owners and government because all this land required was filling, making it a cheaper exercise than using the land for residential development.

The Newcastle Morning Herald and Miners Advocate dated 18 & 19 February 1937 discussed the proposed beautification scheme for National Park, the plan for which had been approved by Newcastle City Council and endorsed by the Beautification and Advisory Committee.

In the following year, 1938, the eleven municipalities of Newcastle united to form the City of Greater Newcastle. From that time on parks across the larger city area were managed to a consistent standard, and many new structures were erected to similar designs in the different parks.

#### Description

The park is roughly rectangular in shape, excluding an area in the southwest corner that is occupied by Newcastle High School and a small block of houses between Dumaresq Street and Parkway Avenue. An extension of Smith Street bisects the park, with the principle portion to its east comprising the sportsground and open space, while to the west is the athletics track and more intensively developed area of former tennis courts and bowling greens.

There is no formal structure to the layout of the park, no internal path or focal points, but there are extensive planting of mature trees around its boundaries, mostly figs. There is also a line of coral trees along the concrete lined drainage canal, prominent from Union Street and Parkway Avenue.

Significant buildings from the early development of National Park include the following.

- No. 1 Sportsground Grandstand, which has recently been largely rebuilt but basically retains its original form and some original fabric.
- No. 2 Sportsground Grandstand, which is similar to other grandstands at Merewether, Jesmond (roof & seating recently removed) and to a lesser extent Waratah.
- Ticket box and clock tower at the corner of Union and Parry Streets, historically the main entrance point to the park.
- Netball Pavilion near Union Street constructed c.1948
- Amenities block, similar in detail to that at Nobbys Beach.

- Hunter Water Board pumping station at the corner of Parkway Avenue and Union Street
- Tennis Clubhouse near National Park Street, now used by the Croquet Club.
- Bowling Club at the corner of National Park and Parry Streets.

#### Boundary

It is proposed to extend the Hamilton South Garden Suburb Heritage Conservation Area to include all lots subdivided and developed pre-WWII. This would include:

- National Park;
- the lots facing Parry Street between Stewart Avenue and National Park Street; and
- the lots on the western side of Stewart Avenue between Parry and Warrah Streets.

This boundary has been determined based on:

- the history of development of the area, all parts of which were subdivided and developed as part of the Garden Suburb in the early 20<sup>th</sup> century; and
- the desirability of providing continuity of conservation areas within the inner city.

While the significance of those buildings along Parry Street and Stewart Avenue has not been assessed individually, some of them do retain their original form, and all have the potential to impact on the significance of the streetscape.

In planning terms, it may be more appropriate to include the Parry Street lots within the Newcastle West heritage conservation area, as future development of these lots is more likely to me commercial than residential.

Note that Individual listing of National Park itself, or at least of its key historic buildings, should also be considered.

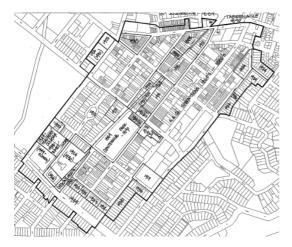
Parkway Avenue

# Background

The heritage significance of Parkway Avenue is broadly recognised, and its pre-eminent status as one of Newcastle major residential thoroughfares is unquestioned. But only part of it is within a heritage conservation area, the Hamilton South Garden Suburb area, and therefore subject to heritage protection.

#### Description

At its eastern end, beyond the existing heritage conservation area boundary, Parkway Avenue continues through parts of Hamilton South, Cooks Hill and Bar Beach.



Subdivision dates supplied by NCC.

The lots between Jenner Parade and Union Street are within Hamilton South, and are a direct extension of the Hamilton South heritage conservation area. The lots on the south side of the street are public housing and distinctly different in character to the rest of the streetscape. National Park borders the street on the north side.

From Union to Darby Streets, Parkway Avenue is within Cooks Hill. The lots at the western end of this section, from Union Street up to the stormwater channel just west of Bruce Street, are again public housing or large scale development of a distinctly different character to the rest of the street.

The eastern end of this section, from the stormwater channel through to Darby Street, comprises substantial detached houses consistent in character with the rest of the street, and may be seen as a direct extension of the Cooks Hill heritage conservation area. All of these lots were subdivided c.1939. This area also includes the two nominated items recommended by this study for individual listing on the LEP at 64 and 79 Parkway Avenue.





64 and 79 Parkway Avenue

Beyond Darby Street, Parkway Avenue becomes part of Bar Beach, and continues with the substantial detached houses of a consistent character with the rest of the street, as well as a number of flats. This area is considered separately (see below).

There is also a small section of Parkway Avenue at its western end, between Denison and Tudor Streets, which is also outside the existing heritage conservation area. However this study has not made any recommendations for that area as it is of a different character to the bulk of the street.

Note that no specific historic research or fieldwork of the area was undertaken as part of this study.

# Boundary

This section of Parkway Avenue, at least that between Darby Street and the stormwater drain just west of Bruce Street, could be included as an extension to the Cooks Hill heritage conservation area.

Alternately, it could be included within a heritage conservation area based around Bar Beach, as its history of development and its building types are more consistent with Bar Beach (see below).

# Bar Beach

# Background

Mention has been made of the potential listing of Bar Beach as a heritage conservation area several times in this report. Like Shepherds Hill, it had been previously recommended as a Local Character Precinct but this has not been implemented, and the threat of redevelopment has increased significantly. As such, it is now recommended for listing as a new heritage conservation area.

# Description

Bar Beach, like the Hamilton South Garden Suburb, was mostly subdivided through the 1920's and 30's, except for the northern area which was not subdivided until after WWII and is mostly public housing.



Subdivision dates supplied by NCC.

Development is similar to Hamilton South i.e. substantial detached houses in large gardens, though there is a greater diversity of architectural styles, including a number of good examples of the distinctive Spanish Mission style.







Some of the distinctive Spanish Mission style houses from the list of nominated items.

There are also a large number of flats, whether as apartment blocks or as a single flat attached to a house. This was the boom period in residential flat building in Australian suburbs, and indicated the desirability of the suburbs location in the inner city and close to the beach. Some are already listed on the LEP, noticeably the two on opposite corners of Parkway Avenue and Darby Streets, but most are not. And surprisingly few are on the list of nominated items.











It is recommended that a new heritage conservation area be created for Bar Beach. It would cover most of the suburb, as per councils suburb boundary. The only exception being the northern end, comprising parts of Brooks and Light Street, Hickson and Greenslope Streets, which have been more recently developed. It should also include those lots fronting Tooke Street which are technically within Cooks Hill. Whether or not it includes the lots fronting Darby Street, also within Cooks Hill, but mostly developed with more recent public housing stock, requires further investigation.

Note that the proposed area also includes the eastern section of Parkway Avenue. While other parts of Parkway Avenue have been proposed as an extension of the Cooks Hill heritage conservation area, an alternative would be to include these within the Bar Beach heritage conservation area (see above).

End of this appendix.



Several of the apartment blocks around Bar Beach, demonstrating the different architectural styles employed. None of these are on the list of nominated items.

The area includes many buildings which are already listed on the LEP, proposed by this study for the LEP, or on the list of nominated items. Beyond these however there are very few buildings which do not make a positive contribution to the character of the area.

Parkway Avenue is the main thoroughfare, and creates a continuation of this important axis through Hamilton South and Cooks Hill.

Bar Beach also includes Empire Park. As for Hamilton South and National Park, the creation of a public recreation reserve was an important component of quality residential subdivisions during this period.

Note that no specific historic research or fieldwork of the area was undertaken as part of this study.

pendix C.

This appendix details recommendations from previous studies referred to in the report.

#### **Recommendations of Previous Studies**

Various previous studies have made recommendations relevant to this matter, of which the most pertinent are:

- Newcastle City Wide Heritage Study 1997
- Review of Proposed Local Character Precincts 2002

The NCWHS 1997 made numerous recommendations relevant to this study, too many to summarise here. However the general intention of these recommendations was to:

- broaden the definition of heritage to include the amenity and character of a streetscape;
- introduce urban design guidelines for the city as a whole which included heritage considerations;
- identify areas with an established character derived from their historic development as local character precincts, and prepare guidelines specific to each area for their ongoing management; and
- educate the community about the basis and worth of heritage planning

This review of local character precincts looked at this concept in more detail and supported their introduction. It also confirmed that:

- most of the residential areas in Newcastle have an established character related to their historic pattern of development, and generally includes the original building stock in an area; and
- this character is appreciated by the community, based on the large number of buildings of all ages, style and locations that are being kept and maintained.

The findings of this current study indicate that all of these recommendations are still valid, and the need for their implementation is if anything more urgent.

The full text of these recommendations are provided below.

#### Newcastle City Wide Heritage Study Recommendations 1997

Following is the full text of some of the relevant recommendations from the NCWHS referred to in the report.

# 7.1.2 The Statutory Framework and Control of Amenity

1. The term "amenity" or "character" requires definition in the LEP to include "heritage", so that heritage is drawn into the general assessment process.

- The LEP should outline the need to prepare certain documents, and the need for Council to take certain matters into consideration, in the assessment of amenity.
- 3. Preparation of guidelines for the city as a whole as the first step in providing greater guidance to how the issue of amenity is to be handled, either within the Newcastle Urban Strategy or as a DCP. The guidelines should be designed to:

improve the quality of application for development approval and building consent
improve the consistency and effectiveness of the assessment process.
The guidelines should provide more detailed requirements about the type of documentation and the assessment process than would be included in the LEP.

4. This study has identified areas around the city where the amenity or character is to a large extent shaped by the historic pattern of development. These should be seen as priorities for developing more specific guidelines as to how the character of the place should be maintained.

# 7.3.1 City-Wide Heritage and Conservation Guidelines

- In council's comprehensive review of the planning policies for Newcastle, general heritage and conservation guidelines should be prepared for the city as a whole.
- Such guidelines may be implemented as a DCP pending full introduction of the Newcastle Urban Strategy.

#### 7.3.2 Local Character Precincts

- Prepare guidelines for each of the local character precincts as appendices to the city wide heritage DCP.
- The guidelines should include an overview of their historic development and identification of what characteristics it is proposed to conserve. The following section headings are suggested:
  - name of area
  - landforms and features
  - pre-subdivision development
  - subdivision and predominant development
  - later changes
  - heritage items
  - statement of significance/character
  - objectives
  - preferred development
  - preferred landscaping

#### 7.3.3 Heritage Conservation Areas

- Should the recommendations for Local Character Precincts not be fully embraced by Council, the following places should be protected as conservation areas under the LEP:
  - Ash Island Landscape
  - Carrington
  - Hamilton South East (since listed)
  - Mayfield
  - Minmi Landscape
  - Stockton
- Appropriate guidelines for the design and assessment of development proposals should be prepared at the time of listing.

#### 7.3.4 Items of Local Identity versus Heritage Significance

 Consider the identification of Local Identity Items within each of the Local Character Precincts.

# Review of Proposed Local Character Precincts 2002

Following is the full text of the recommendations from the review of the proposed Local Character Precincts referred to in the report.

- Most of the residential areas in Newcastle have an established character related to their historic pattern of development, and generally includes the original building stock in an area.
- This character is appreciated by the community, based on the large number of buildings of all ages, style and locations that are being kept and maintained.
- Local Character precincts are a valid way of identifying areas that are representative and key to that character, and are generally based on original subdivision boundaries or other references for which factual historic evidence exists supported by field observations.
- The high densities proposed by the NUS (Newcastle Urban Strategy) covers large areas of these precincts, and has the potential to significantly impact on their character.
- Further research of existing densities and of possible new building forms is necessary to adequately define what that impact will be and how best to adjust the densities or provide guidelines to minimise that impact.
- City wide design guidelines with additional area or precinct specific guidelines based on that research are the recommended planning controls to manage density and development generally.

End of this appendix.

Appendix D.

This appendix provides the list of historic themes referred to in the report.

### **Historic Themes**

Following is a summary of the historic themes that have been identified in Newcastle. They are based on those defined by Dr John Turner in the Newcastle City Wide Heritage Study, combining the section headings and table headings to provide a single comprehensive and consistent list.

Suggested amendments are shown in *italics*.

Ref. Sub.	Local Theme	Principle Subjects	State Theme
	PATTERN OF SETTLEMENT		
1.0	Exploration	Maritime Exploration Pursuit of Resources	Exploration (3)
2.0	Aboriginal Contact	Early Liaisons Missions Reconciliation	Aboriginal Contact (1)
3.0	Penal Colony	The First Penal Settlements Secondary Punishment Allocated Labour	Convicts (2)
4.0	Migration	Coal Mining Origins British Dominance until 1960's	Migration (11)
5.0	Land Tenure	Aboriginal Tribal Boundaries Land Grants for Development Dangar's Town Plan AA Company Land Sales Garden Suburbs	Land Tenure (6)
6.0	The Towns	Government Town 1823-1853	Townships (10)
.1	Government Town 1823-1853	Mining Villages     Transport Corridors	
.1 .2 .3 .4	AA Company Land Sales	AA Company Land Sales	
.3	Railways Open up the Hinterland	Inner City Revival	
.4	Twentieth Century Subdivisions		
7.0	Transportation	Development of the Port ———Shipwrecks	Transport (13)
.1	Shipping	River Boats	
7 <u>.0</u> <u>.1</u> <u>.2</u> <u>.3</u> _4	Railways and Trams	Early Private Railways The Great Northern Railway	
.3	Road Transport	Tramways	
.4	Air Transport	Lack of Éarly Road Links Later Road Transport Inter-City Connections Air Transport Mining Villages	
	ECONOMIC DEVELOPMENT		
8.0	Early Farming	Cattle Grazing Mixed Farming Market Gardens & Orchards	Pastoralism (4) Agriculture (5)
9.0	Fishing	Estuary Fishing Oyster farming Deep Sea Fishing Fish Marketing	Fishing (8)
10.0	Mining	Coal Mining	Mining (7)
.1	Coal Mining	Stone Quarrying Clay Pits	
.1 .2 .3	Quarrying		
.3	Clay Pits		

Ref. Sub.	Local Theme	Principle Subjects	State Theme
11.0	Industry	Lime, Salt and Timber	Industry (16)
.1	Early Manufacturing and Processing	—Early Engineering Brickworks and Potteries	
.2	Brickworks and Potteries	Soap and Candles	
.3	Soap and Candles	Early Boatbuilding State Dockyards	
4	Shipbuilding	Copper and Tin	
5	Metal Smelting	Steel Flour Milling	
.2 .3 .4 .5 .6	Food and Beverage Processing	-Food Processing	
.0	Land modification for industrial purposes?	Brewery	
./	Commerce	Establishment of Town Centre	Commerce (17)
	The CBD	-Shipping Trade	
<u>.1</u> .2	Suburban Centres	Western Growth of the CBD Origins as Isolated Villages	
<u>.2</u> .3		—Growth along Transport Routes	
.3	Wholesaling	Markets Changing Role of the City	
13.0	Industrial Technology	Railways	Technology (18)
		Shipping Smelting and Steelmaking	
14.0	Applied Science	Industrial	Science (19)
	ROLE OF GOVERNMENT	Development of X-rays	
15.0	Government	Administrative Centre	Government (20)
.1	Colonial Government	-Predominance of Maitland	
	Regional Administration Centre	Merging of 12 Early Councils Regional Administration Centre	
.2 .3	Development of Local Government		
.5	Law and Order, crime	The First Penal Settlements	Law and Order (21)
	Penal Colony	-Secondary Punishment	()
<u>.1</u> .2	Industrial Disputes	Riots and Marches	
	Defence	Coastal Defences	Defence (22)
17.0	Delence	Signing On for the War Supplies and Services	
		Memorials	
40.0	Communications	Post War Convalescence Newspapers	Communication (14)
18.0	Communications	Telegraph and Telephone	Communication (14)
		Postal Services Radio	
		Television	
40.0	Litilities	Publishing Gas Production	Litilition (15)
19 <u>.0</u>	Utilities	-Water Distribution	Utilities (15)
.1	Gas	Sewerage Electricity	
<u>.2</u> .3	Water	—Hydraulic Power	
.3	Sewerage		
.4			
20.0	SOCIAL DEVELOPMENT Housing	Gentlemen's Residences	Housing (23)
20.0	The Inner City	—Workers Cottages	
.1	Redevelopment of coal mining land	Garden Suburbs <u>Re-development of coal mining</u>	
<u>.2</u> .3	Housing in Outer Areas	land	
.3	Housing in Outer Areas	Builders, developers and investment in land	
		Inner City Revival	
21.0	Social Institutions does this include betting, gambling,	Friendly Societies Trade Unions	Social Institutions (24)
	prositution?	Co-operatives	
00.0		Service Clubs	
22.0	Ethnic/Cultural Influences		Ethnic Intiliances (11)
	Ethnic/Cultural Influences	Coal Miners Origins British Dominance until 1960's	Ethnic Influences (12)
23.0	Ethnic/Cultural Influences Environmental Awareness		Environment (9)

Ref. Sub.	Local Theme	Principle Subjects	State Theme
24.0	Cultural Sites	Aboriginal Ceremonial Sites	Cultural Sites (25)
•		Parks and Reserves	
		Early Hotels	
		Halls and Institutes	
		Trade Union Halls	
25.0	Leisure	Parks and Reserves	Leisure (26)
		Water Sports	
		Theatre and Cinema	
26.0	Sport	Early Boating	Sport (27)
		Horse Racing	
		Cricket Clubs	
		Surf Clubs	
		Lawn Bowls	
		Soccer, Rugby & League	
		Boxing	
27.0	Health	Convict Health	Health (28)
		Medical Benefits Societies	
		Industrial Accidents	
		Public Hospitals	
		Private Hospitals	
		Post War Convalescence	
28.0	Welfare	Benevolent Societies	Welfare (29)
		Fund Raising	
		Unemployment	
		Institutes & Missions	
		Community Health	
29.0	Religion	Early Land Grants	Religion (30)
.1	In the City	-Coal Miners Origins	
		Diversity of Denominations Health and Welfare	
.2	In the Other Centres	Private Education	
30.0	Education	Early Schools	Education (31)
		-State Schools	()
.4	Technical Education	Private Schools	
.5	College and University Education	Technical Education	
.5		Universities and Colleges	
31.0	The Life Cycle	Aboriginals	Death (32)
01.0	-	Convicts	
		Industrial Accidents	
		Shipwrecks	
		Church or Private Graveyards	
		Public Cemeteries	
		Crematorium	
	ASSOCIATIONS AND INFLUENCES		
32.0	Important People	Prominent Individuals	Persons (33)
.1	Prominent Individuals		
	People/Groups/Organisations	Racial Groups Women's Roles	
.2			Evente $(24)$
33.0	Important Events	Earthquakes —Floods	Events (34)
.1	Natural Disasters	Fires	
<u>.2</u> .3	Workplace Accidents	Industrial Accidents —Shipwrecks	
.3	Commemorative Events	Memorials	

End of this appendix.

ppendix E.

This appendix presents a proposal for an exhibition. It is an adaptation of one previously prepared for other parts of the Lower Hunter by Meredith Walker.

#### Proposal for an Exhibition about Houses, Builders and Developers

### 1. Introduction

There have been many studies of historic buildings in the Hunter, most of which have focused on buildings of architectural or historic interest. The ordinary common-place buildings have received little attention, in part because there are relatively few documentary records, but in recent years people have become more conscious of their value, especially in heritage areas. The work of architects has received some attention, especially in Newcastle (e.g. Menkens) and in Maitland (e.g. Pender family). The contribution of other architects is also known, with documents held in local history libraries and the University of Newcastle archives.

Much of the character of the built form of the Hunter comes from the work of builders and developers, often working without architects. This proposal is to prepare an exhibition about houses in the Hunter and the people related to them: owners, builders, developers, architects, with the focus on builders and developers.

#### 2. Aim and scope

The draft aim is:

 to understand the role and work of builders, developers and owners in the construction of houses and to convey this through a variety of means focusing on an exhibition, with publications and events.

The project could cover houses historically and up to the recent past e.g the mid  $20^{th}$  century, or 150 years.

It could be for a single local government area or for the Lower Hunter generally (say Newcastle, Lake Macquarie, Maitland, Port Stephens and Cessnock).

#### 3. Outcomes

The outcomes would include the following.

- An exhibition about houses, with the potential for a traveling component.
- A publication about houses especially for local audiences.
- New research about people and houses which could be used in other ways, for example in planning and tourism.

• Greater understanding and appreciation of the history of houses in the hunter and its distinctive character.

### 4. Process

Preparation of the exhibition (and related material) would involve the following.

- Research and analysis of documentary sources (including records of the Hunter Water Board, rates books, electoral rolls, etc. aerial photos.
- Oral history and research for local family records (especially about builders and developers).
- Field survey.
- Exhibition planning, including a mini exhibition to assist with research.
- Involvement of a wide range of people, mostly local.

The process could start with a discussion with likely interested people and organisations.

# 5. Previous Examples

The study of Domestic Housing Styles of the Lower Hunter, prepared by Suters Busteed Corner Clode (now Suters Architects) as an adjunct to the Hunter Regional Environmental Plan - Heritage, is a valuable reference document as to the diversity and distinctiveness of architectural styles that exist in the Hunter.

The study of Hamilton South Garden Suburb by Meredith Walker for Newcastle City Council establishes the basis for identifying information about the age, owner, developer and builder of all houses post-1914 through the Hunter Water Board records.

The publication "100 Hobart House" prepared by Miranda Morris for Hobart City Council in 2001 is a wonderful example of this type of project put into action. It documents an exhibition which included details about a house in Hobart from every year of the 20<sup>th</sup> century, including many wonderful historic plans and historic research as well as contemporary photographs.

End of this appendix.